

MEETING:	Cabinet
DATE:	Wednesday 14 December 2022
TIME:	10.00 am
VENUE:	Council Chamber, Barnsley Town Hall
PUBLIC WEB LINK:	https://barnsley.public-i.tv/core/portal/webcasts

AGENDA

1. Declaration of pecuniary and non-pecuniary interests
2. Leader - Call-in of Cabinet decisions

Minutes

3. Minutes of the previous meeting held on 30 November 2022 (Cab.14.12.2022/3)
(Pages 5 - 6)

Items for Noting

4. Decisions of Cabinet Spokespersons (Cab.14.12.2022/4) (Pages 7 - 8)

Petitions

5. Petitions received under Standing Order 44 (Cab.14.12.2022/5)

Items for Decision/Recommendation to Council

Public Health and Communities Spokesperson

6. Library Strategy 2022 - 2025 (Cab.14.12.2022/6) (Pages 9 - 26)
RECOMMENDATION TO FULL COUNCIL ON 2 FEBRUARY 2023

Place Health and Adult Social Care Spokesperson

7. Barnsley Adult Social Care Local Account 2021/22 (Cab.14.12.2022/7)
(Pages 27 - 64)

Children's Spokesperson

8. Provisional Education Outcomes (2022) (Cab.14.12.2022/8) (Pages 65 - 110)

Core Services Spokesperson

9. Quarter 2 Corporate Performance Report (Cab.14.12.2022/9) (Pages 111 - 124)
10. Corporate Finance Performance Quarter 2 2022/23 (Cab.14.12.2022/10)
(Pages 125 - 146)

Regeneration and Culture Spokesperson

11. Affordable Warmth Programme 2022/26 (Cab.14.12.2022/11) *(Pages 147 - 156)*
12. Approval to Accept/Spend: Mayoral Transport Legacy Funding (Cab.14.12.2022/12) *(Pages 157 - 166)*
13. Exclusion of Public and Press
It is likely that the public and press will be excluded from this meeting during consideration of the items so marked because of the likely disclosure of exempt information as defined by the specific paragraphs of Part I of Schedule 12A of the Local Government Act 1972 as amended, subject to the public interest test.

Regeneration and Culture Spokesperson

14. Update on the Principal Towns and Local Centres Delivery (Cab.14.12.2022/14) *(Pages 167 - 190)*
Reason restricted:
Paragraph (2, 3) Information which is likely to reveal the identity of an individual. Information relating to the financial or business affairs of any particular person (including the authority holding that information)

Joint Report of Children's and Core Services Spokespersons

15. SEND: Safety Valve Programme and Barnsley's DSG Management Plan (Cab.14.12.2022/15) *(Pages 191 - 200)*
Reason restricted:
Paragraph (3) Information relating to the financial or business affairs of any particular person (including the authority holding that information)

To: Chair and Members of Cabinet:-

Councillors Houghton CBE (Chair), T. Cave, Franklin, Frost, Higginbottom, Howard, Lamb, Makinson and Platts

Cabinet Support Members:

Councillors Bowser, Cain, Cherryholme, Eastwood, Newing, Osborne and Peace

Chair of Overview and Scrutiny Committee
Chair of Audit Committee

Sarah Norman, Chief Executive
Carly Speechley, Executive Director Children's Services
Wendy Lowder, Executive Director Place Health and Adult Social Care for Barnsley
Shokat Lal, Executive Director Core Services
Matt O'Neill, Executive Director Growth and Sustainability
Julia Burrows, Executive Director Public Health and Communities
Neil Copley, Service Director Financial Services (Section 151 Officer)
Sukdave Ghuman, Service Director Law and Governance (Monitoring Officer)

Michael Potter, Service Director Business Improvement, HR and Communications
Katie Rogers, Head of Communications and Marketing
Anna Marshall, Scrutiny Officer
Jason Field, Head of Legal Services (Deputy Monitoring Officer)

Corporate Communications and Marketing

Please contact Sukdave Ghuman by email governance@barnsley.gov.uk

Tuesday 6 December 2022

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MEETING:	Cabinet
DATE:	Wednesday 30 November 2022
TIME:	10.00 am
VENUE:	Council Chamber, Barnsley Town Hall

MINUTES

Present Councillors Houghton CBE (Chair), T. Cave, Franklin, Frost, Higginbottom, Howard, Lamb, Makinson and Platts

Members in Attendance: Councillors Eastwood, Newing, Osborne and Peace

134. Declaration of pecuniary and non-pecuniary interests

Councillor Newing declared a non-pecuniary interest as an employee of South West Yorkshire Partnership NHS Foundation Trust.

135. Leader - Call-in of Cabinet decisions

The Leader reported that no decisions from the previous meeting held on 16 November 2022 had been called in.

136. Minutes of the previous meeting held on 16 November 2022 (Cab.30.11.2022/3)

The minutes of the meeting held on 16 November 2022 were taken as read and signed by the Chair as a correct record.

137. Decisions of Cabinet Spokespersons (Cab.30.11.2022/4)

The Leader announced that he had taken the decision to appoint Councillor Franklin to the vacant position of Cabinet Spokesperson – Core Services. This decision would be formally reported into the next meeting of Cabinet.

There were no further Records of Decisions by Cabinet Spokespersons under delegated powers to report.

138. Petitions received under Standing Order 44 (Cab.30.11.2022/5)

It was reported that no petitions had been received under Standing Order 44.

139. Barnsley Draft Strategy for Supporting Children and Young People with Special Educational Needs (2022-25) (Cab.30.11.2022/6)

RESOLVED that Cabinet approves and adopts the SEND Strategy, including the plans for ensuring the sufficiency of education places and improving accessibility to the curriculum and wider school activity, as part of the continuing drive for improvement and ensuring successful outcomes for all children and young people across the Borough.

140. Safer Barnsley Partnership Plan (Cab.30.11.2022/7)

RECOMMENDATION TO FULL COUNCIL ON 2 FEBRUARY 2023

RESOLVED that Cabinet agrees the recommendation to Full Council on 2 February 2023, to adopt the 'Safer Barnsley Partnership Plan'.

141. Barnsley Transport Strategy - Formal Adoption (Cab.30.11.2022/8)

RESOLVED that Cabinet:-

1. Endorses the Barnsley Transport Strategy, approving and formally adopting as policy; and
2. Notes that internal consultation was completed prior to public and stakeholder consultation and that the comments from both are incorporated where appropriate.

142. Exclusion of Public and Press

RESOLVED that the public and press be excluded from the meeting during consideration of the following items, because of the likely disclosure of exempt information as described by the specific paragraphs of Part I of Schedule 12A of the Local Government Act 1972 as amended, as follows:-

<u>Item Number</u>	<u>Type of Information Likely to be Disclosed</u>
10	Paragraph 3
11	Paragraph 3

143. Billingley View Housing Development - Financial Update (Cab.30.11.2022/10)

RESOLVED that Cabinet approves the revised scheme cost increase of £0.387M. The scheme has previously been approved by Cabinet and is to be financed from Right to Buy 1-4-1 receipts.

144. Laithes Lane Housing Development - Financial Update (Cab.30.11.2022/11)

RESOLVED that Cabinet approves the revised scheme cost increase of £0.166M. The scheme has previously been approved by Cabinet and is to be financed from a combination of 1-4-1 receipts and HRA Resources.

.....
Chair

BARNSLEY METROPOLITAN BOROUGH COUNCIL

CABINET SPOKESPERSONS' DECISIONS

Schedule of Decisions taken for week ending 2 December 2022

<u>Cabinet Spokesperson</u>	<u>Item</u>	<u>Decisions</u>
1. Leader	Appointment of Cabinet Spokesperson for Core Services 2022/23	That Councillor Robin Franklin be appointed to the position of Cabinet Spokesperson for Core Services for the remainder of the 2022/23 Municipal Year with effect from 29 November 2022.
2. Leader	Appointment of Cabinet Support Member for Core Services 2022/23	That Councillor Roy Bowser be appointed to the position of Cabinet Support Member for Core Services for the remainder of the 2022/23 Municipal Year with effect from 1 December 2022.

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BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF: EXECUTIVE DIRECTOR PUBLIC HEALTH & COMMUNITIES

LIBRARY STRATEGY 2022 - 2025

TITLE:

REPORT TO:	CABINET
Date of Meeting	14 December 2022
Cabinet Member Portfolio	Public Health & Communities
Key Decision	Yes
Public or Private	Public

Purpose of report

To share and seek approval for the refreshed Library Strategy covering the next three years, demonstrating the contribution libraries make to the delivery of the Barnsley 2030 priorities and outcomes.

Council Plan priority

Barnsley’s libraries primarily support the Learning Barnsley priority but also support several of the Council’s priorities and outcomes as demonstrated in the Strategy:

Healthy Barnsley

- People live independently with good physical and mental health for as long as possible.

Learning Barnsley

- People have the opportunities for lifelong learning and developing new skills, including access to apprenticeships.
- Children and young people achieve the best outcomes through improved educational achievement and attainment.

Growing Barnsley

- People have a welcoming, safe, and enjoyable town centre and principal towns as destinations for work, shopping, leisure, and culture.

Sustaining Barnsley

- Fossil fuels are being replaced by affordable and sustainable energy, and people are able to enjoy more cycling and walking.

Recommendations

That Cabinet:-

1. Recommend for approval by Council the adoption of the Library Strategy 2022 – 2025.

1. INTRODUCTION

- 1.1 As part of the Library Service Review 2016 –18, the Library Strategy 2019 – 2022 was developed and approved by Cabinet (Cab12.12.2018/10). The report detailed the key aims of the strategy, including the implementation of a consistent brand through the community libraries and the use of identified capital investment to create flexible spaces in community libraries and reduce the ‘gap’ in service provision between community libraries and the Library @ the Lightbox. The strategy also outlined a stronger focus on engagement, digital support, and promotion, which alongside the refurbishment programme and re-branding, would enable the Library Service to deliver new services and reach out to broader demographic sectors who have not previously engaged with the service.
- 1.2 The majority of the previous strategies’ three-year delivery period has been significantly affected by the Covid-19 pandemic. Whilst the new focus on engagement and promotion has continued and some key actions, such as the consistent re-branding across all libraries, have been achieved, much of the strategy is still relevant. It is therefore felt appropriate to undertake a refresh of the Library Strategy to update it for the next three years.

2. PROPOSAL

- 2.1 The Library Strategy has been reviewed, refreshed, and aligned to the Barnsley 2030 priorities and key actions within the strategy demonstrate how Barnsley’s public libraries, as community and digital hubs, can support multiple initiatives and services in the heart of our local areas.
- 2.2 Currently, there is no new national libraries strategy since ‘Libraries Deliver’ in 2016 to inform Barnsley’s Library Strategy, but the Department for Digital Culture, Media and Sport (DCMS) recently announced its intention to commence work on a new national libraries’ strategy in 2023, which would inform future work.
- 2.3 Barnsley’s Library Strategy 2022 – 2025 continues to use the outcomes from ‘Libraries Deliver’ to illustrate our delivery through a series of refreshed case studies. Performance trends over the last five years showing the impact of the recent pandemic on the Library Service are also included.
- 2.4 Key actions for the next three years include:
 - Deliver the community libraries refurbishment programme.

- Deliver a customer satisfaction and community engagement plan - this will help us understand local needs and tailor library services to meet these.
- Create a full and varied programme of activities at all libraries.
- Develop and deliver a marketing plan to make sure everyone knows what is happening at their library and resume using services again post-pandemic, as well as attracting new users.
- Apply for [National Portfolio Organisation status](#).
- Prepare for the new [Libraries Accreditation Scheme](#).

2.5 The Library Service will also fully engage with the Strategic Property and Asset Board to understand opportunities relating to the public estate and the community libraries' refurbishment programme.

2.6 The refreshed Library Strategy 2022 – 2025 can be viewed here <https://www.barnsley.gov.uk/services/our-council/our-strategies/barnsley-library-strategy/>

3. IMPLICATIONS OF THE DECISION

3.1 Financial and Risk

3.1 Consultations have taken place with representatives of the Service Director of Finance (S151 Officer) . There are no direct financial or risk implications associated with the revised Library Strategy, but all actions resulting from the delivery of the strategy would be considered in line with the council's Medium Term Financial Strategy.

3.2 Legal

3.2 Local Authorities need to meet the statutory requirements of the 1964 Public Libraries and Museums Act and DCMS recommend that library strategies include a clear vision for the library service, outlining what the service should achieve and deliver.

Library plans form part of the statutory policy framework which must be approved by full Council

3.3 Equality

3.3.1 Full Equality Impact Assessment completed.

3.3.2 Key findings from the Equality Impact Assessment are:

- The Library Strategy is not expected to have any negative impacts but could potentially positively impact some protected characteristic groups.
- The Library Service will continue to collect and monitor equalities data for library members.
- Community engagement sessions will be held for all Library Refurbishment projects.

3.4 Sustainability

3.4.1 Decision-making wheel completed.

3.4.2 The Library Strategy positively contributes to all four Barnsley 2030 priorities with the strongest contribution being for Learning Barnsley.

3.4.3 The strongest positive environmental impacts which are achieved as a result of the Community Libraries Refurbishment programme are:

- Energy Use
- GHG Emissions
- Renewable Energy
- Pollution

The only negative environmental impact is potentially related to waste.

3.4.4 The Library Strategy also positively impacts most of the social impacts.



3.5 Employee

3.5 There are no employee implications from the refreshed Library Strategy.

3.6 Communications

3.1 The communications team have worked with the Library Service to deliver their new library strategy in an accessible format, highlighting their strategic plans and celebrating the amazing achievements, showing residents the benefits of using their local library. The strategy is hosted on the Barnsley Council website and allows residents to access screen readers, supported reading apps and languages.

The communications team will help promote the strategy; linking this with the marking plans and strategies that will support the Library Service achieve its plans in the next three years.

4. CONSULTATION

- 4.1 As the Library Strategy 2022 –2025 is a light refresh of the previous strategy, no formal consultation has taken place. The original public consultation took place in 2018 regarding the statutory library offer and subsequent Library Strategy. As there are no substantial changes to the service being offered, wholesale public engagement is not a requirement.

5. ALTERNATIVE OPTIONS CONSIDERED

- 5.1 The only alternative option would be a completely new Library Strategy with full public consultation. As there are no changes to the statutory library offer and as many of the actions previously identified have been delayed due to the impact of the Covid-19 pandemic, it is felt unnecessary to commence a large-scale piece of work when the current strategy is largely fit-for-purpose.

6. REASONS FOR RECOMMENDATIONS

- 6.1 The previous Library Strategy has now expired and there is an expectation from DCMS that local authorities will have a current Library Strategy.
- 6.2 A current Library Strategy is usually a requirement for grant funding applications, so the lack of a current strategy would affect the service's ability to apply for external funding.

7. GLOSSARY

DCMS Department for Digital, Culture, Media and Sport

8. LIST OF APPENDICES

Appendix 1: Equalities Impact Assessment

9. BACKGROUND PAPERS

[Details of background papers **MUST** be included]

If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

10. REPORT SIGN OFF

Financial consultation & sign off	Senior Financial Services officer consulted and date Avanda Mitchell 19.10.2022
Legal consultation & sign off	Legal Services officer consulted and date <i>Jason Field</i> <i>18/10/22</i>

Report Author: Kathryn Green
Post: Head of Libraries
Date: 13th September 2022

Equality Impact Assessment

Library Strategy 2022 - 2025

Stage 1 Details of the proposal

Name of service	Libraries
Directorate	Public Health & Communities
Name of officer responsible for EIA	Kathryn Green
Name of senior sponsor	Phil Hollingsworth
Description / purpose of proposal	Revised Library Strategy to provide direction on the delivery of library services over the next 3 years.
Date EIA started	12 th September 2022
Assessment Review date	12 th September 2025

Stage 2 - About the proposal

What is being proposed?	<p>A Library Strategy for approval by Cabinet to set the key priorities for the next 3 years and to demonstrate how the Library Service contributes to the Barnsley 2030 priorities.</p> <p>This is a light-touch refresh of the existing Library Strategy as due to the Covid19 pandemic and significant periods of time when the Library Service had limited service delivery, the Library Service has been unable to action key priorities in the current Library Strategy between 2019 - 2022.</p>
Why is the proposal required?	<p>The current Library Strategy expired in 2022.</p>

What will this proposal mean for customers?

The Strategy outlines the key priorities and actions for the Library Service to continue to develop public libraries as community and digital hubs. This will positively impact customers through the ongoing Community Libraries Refurbishment Programme and the development of new initiatives and activities in libraries.

Stage 3 - Preliminary screening process

Use the Preliminary screening questions (found in the guidance) to decide whether a full EIA is required

- Yes - EIA required (go to next section)
 No – EIA not required (provide rationale below including name of E&I Officer consulted with)

The Library Strategy's vision is to enrich lives and our mission is to be an inclusive, vibrant, excellent and sustainable public service responsive to customer needs that is at that heart of our communities.

The Libraries Management Team will have primary responsibility for ensuring that equality and inclusion is considered within the delivery of the Library Strategy 2022-25. We will ensure that relevant schemes of work are appropriately impact assessed, as identified within this Equality Impact Assessment (EIA), and that these assessments are used to inform decision-making processes. This will help us to better understand the impact of this Strategy, and this will be aggregated as part of the review of the Library Strategy 2022-25 and this EIA too.

The following projects have been identified as key deliverables for the Library Strategy 2022-25 and the table below identifies which of these will require an EIA;

Strategy delivery areas	EIA required?
Deliver the community libraries refurbishment programme	Yes
Deliver a customer satisfaction, and community engagement plan - this will help us understand local needs and tailor the library services to meet these.	Yes
Create a full and varied programme of activities at all libraries	Yes
Develop and deliver a marketing plan to make sure everyone knows what is happening at their library and starts to use services again post-pandemic	Yes
Apply for National Portfolio Organisation status	No
Prepare for the new Libraries Accreditation Scheme	No

Stage 4 - Scoping exercise - What do we know?

Data: Generic demographics

What generic data do you know?

Public libraries are available for anyone who lives, works or studies in an area to use. Therefore, they have a potential impact on all demographics including all protected characteristic groups.

Barnsley's demographic profile (and potential library user profile) is as follows:

Gender:

Female	50.70%
Male	49.30%

Ethnicity:

White British	96.10%
White (Irish/Gypsy or traveller/Other white)	1.8%
Mixed Multiple ethnic groups	0.7%
Asian/Asian British	0.7%
Black/African/Caribbean/Black British	0.5%
Other ethnic groups	0.2%

Age:

0 – 18-year-olds	21.70%
19 – 64-year-olds	59.20%
65+ year olds	19.10%

Disability:

Day to Day Activities Limited (Disability Proxy)	23.90%
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Source: <https://www.barnsley.gov.uk/media/17269/our-borough-profile-20190724.pdf>

Whilst we still await the full analysis of the 2021 Census. Additional information on population changes (to 2021) can be viewed here: <https://www.ons.gov.uk/visualisations/censuspopulationchange/E08000016/>

This identifies that In Barnsley, the population size has increased by 5.8%, from around 231,200 in 2011 to 244,600 in 2021. This is therefore likely to have had an impact on the overall demographic profile of our borough. Once the 2021 Census information has been released, this EIA will be reviewed with that in mind.

Data: Service data / feedback

What equalities knowledge do you already know about the service/location/policy/contract?

Live data is available from our Library Management System.

The library member profile is as follows:

NB Data has not been collected for all library members

Gender:

Female	60.20%
Male	39.34%

Ethnicity:

White British	81.19%
White (Irish/Gypsy or traveller/Other white)	4.32%
Mixed Multiple ethnic groups	0.66%
Asian/Asian British	1.80%
Black/African/Caribbean/Black British	2.43%
Other ethnic groups	1.16%
Refused to say	8.66%

Age:

0 – 9 years	18.56%
10 – 19 years	15.20%
20 – 29 years	10.75%
30 – 39 years	14.79%
40 – 49 years	11.49%
50 – 59 years	9.51%
60 – 69 years	8.61%
70 – 79 years	7.48%
80 – 89 years	2.99%
90 – 99 years	0.56%

Disability:

None	84.31%
Disability (e.g. Sight, hearing, mobility)	7.38%
Refused to Say	8.31%

How does this compare to the borough profile:

Based on the information recorded in library member accounts, a higher % of library members are female and this % is higher than the gender breakdown for the population in the borough. Similarly, a higher % of library members are from a BME background compared to the population breakdown. Whilst the age breakdown of library members is not the same as the population breakdown, there is a higher % of 0 – 19-year-old library members compared to the population %.

A much lower % of library members have indicated that they consider themselves to be a disabled person, but it should be noted that this information is not available for all library member accounts.

Gaps or areas of under representation identified:

The Service continues to work to increase membership across all demographics, but known under-represented groups include males, disabled people as well as the working age and older population.

How we have used this data to make decisions on what to include within the strategy:

The public library service is a universal service and offers a diverse range of services and activities to meet the needs and interests of our communities. The Library Strategy is designed to be a broad ranging Strategy to reflect this and the delivery of the Library Universal Offers. Individual actions and projects which support the delivery of the Strategy may target specific protected characteristic groups, but others will be aimed at anyone. As a result of this it will be important for us to consider the accessibility and inclusivity of these activities throughout the planning, implementation and evaluation phases. This will help us ensure that we do not exclude any potential participants. Projects will be supported by EIAs and where appropriate we will undertake equality monitoring to better understand our reach and level of engagement across the

protected characteristics. We can then consider any potential mitigations.

Data: Previous / similar EIA's

Has there already been an EIA on all or part of this before, or something related? If so, what were the main issues and actions it identified?

An EIA was completed in 2018 as part of the Libraries Review on the key change to reduce library opening hours which formed part of the previous Library Strategy 2019 – 2022.



Appendix G.pdf

The conclusion found:

“The consultation has highlighted areas where there is potential for a degree of inequality of impact in respect of gender, age and ethnicity. However, given the small sample size for ethnicity we will need to undertake further work to engage with this community to better understand the reasons behind this. Whilst the differences in responses in respect of gender and age are inconsistent and hence no simple relative impacts or inequalities can be inferred. However further monitoring of library usage after implementation should enable any differentials in impact to be assessed and therefore addressed at an early stage.

The consultation comments suggested that Saturday afternoon openings are important for people with children and for people who work full-time during the week. This impact needs to be considered as part of the review of opening hours.”

The actions identified were as follows:

“The following mitigating actions have been taken to ensure that those affected by the proposed changes to opening hours can still access library services ‘out of hours’:

- *Trusted key holder status: leaders of community groups and activities will be able to apply for trusted keyholder status which means they will continue to be able to use the library for community group meetings and activities when the library is closed.*
- *Open Plus: approved individuals and groups will be able to access the ground floor of the library outside of main opening hours to use a wide range of library services including book borrowing, use of Wi-Fi, printing facilities etc.*

The impact on children and families, and people, who work full-time during the week, will be considered when making a decision about future opening hours.

The Council will also ensure that the usage of the library continues to be diverse following the implementation of the proposed opening hours. We will do this by improving the quality of the diversity data held on library user records and improving the computer booking system so take-up and usage can be monitored over time. Further engagement and feedback from the community and library users will be sought after implementation to assess if there have been any inequalities in impact that can be addressed”

Data: Formal consultation

What information has been gathered from formal consultation?

As this is a light-touch refresh of the Library Strategy, no formal consultation has taken place.

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Stage 5 - Potential impact on different groups

Considering the evidence above, state the likely impact the proposal will have on people with different protected characteristics
 (state if negative impact is substantial and highlight with **red text**)
 Negative (and potentially positive) impacts identified will need to form part of your action plan.

Protected characteristic	Negative ' - '	Positive ' + '	No impact	Don't know	Details
Sex				X	When compared to local demographics. Proportionately, the highest percentage of library users are female. There is therefore an under representation of males accessing library services (39.34% compared to 49.3% of the general population). Whilst we will aim to ensure that our services are accessible and inclusive to all, it will be important for us to better understand the barriers that males face in accessing and engaging with library services throughout the lifetime of this strategy. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact.
Age		X		X	When compared to the local age demographic. Proportionately, the highest percentage of library users are younger people (19 and under, 33.76%). There is therefore an under representation of the working age population and older people (65+) accessing library services (66.18%). Whilst we will aim to ensure that our services are accessible and inclusive to all, it will be important for us to better understand the barriers that working age and older people face in accessing and engaging with library services throughout the lifetime of this strategy. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact. There is also a potential positive impact for older and younger library members as the library refurbishments aim to make the physical spaces more accessible and attractive to people across all age groups.
Disabled		X		X	When compared to the local age demographic.

Learning disability, Physical disability, Sensory Impairment, Deaf People ,invisible illness, Mental Health etc					Proportionately, disabled people are underrepresented in accessing library services (7.38% compared to 23.9% of the local population). Whilst we will aim to ensure that our services are accessible and inclusive to all, it will be important for us to better understand the barriers that disabled people face in accessing and engaging with library services throughout the lifetime of this strategy. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact. There are also potential positive impacts as the library refurbishments will aim to make the physical spaces more accessible, including the addition of accessible toilets where they don't currently exist.
Race				X	With a focus on culture and diversity, safe community spaces, learning and being customer-focussed, we are seeking to provide an inclusive and accessible offer for people from different ethnic backgrounds. This will hopefully have a positive impact, which is important given that proportionately we have a larger number of library users who identify as BME. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact.
Religion & Belief			X		It is not anticipated that there will be a differential impact relating to the protected characteristic of religion and belief.
Sexual orientation			X		It is not anticipated that there will be a differential impact relating to the protected characteristic of sexual orientation.
Gender Reassignment				X	Whilst we will aim to ensure that our services are accessible and inclusive to all it will be important for us to consider (as part of individual projects) how we can create a trans and non-binary inclusive space within the library and as part of our strategy activities. This could range from considering how we collect personal details, how our systems allow people to identify, or change their identity, the facilities we provide as part of the refurbishment projects or whether there are any the barriers that trans or non-binary people face in accessing and engaging with library services throughout the lifetime of this strategy. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact.
Marriage /					

civil partnership		N/A			
Pregnancy / maternity				X	Whilst we will aim to ensure that our services are accessible and inclusive to all it will be important for us to consider (as part of individual projects e.g. the library refurbishment) how we can create a safe and inclusive space within the library and as part of our strategy activities for pregnant or breastfeeding women.

Other groups you may want to consider					
	Negative	Positive	No impact	Don't know	Details
Ex services			X		It is not anticipated that there will be a differential impact relating to ex service personnel.
Lower socio-economic		X		X	Libraries are warm, safe and welcoming spaces with no limit on the amount of time people can spend in them and whilst we will aim to ensure that our services are accessible and inclusive to all, it will be important for us to better understand whether people from a lower socio-economic background are accessing and engaging with library services throughout the lifetime of this strategy. This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand this impact.
Other ...					

Stage 6 - BMBC Minimum access standards

If the proposal relates to the delivery of a new service, please refer to the Customer minimum access standards self-assessment (found at)
 If not, move to Stage 7.

Please use the action plan to ensure that reasonable adjustments be taken to ensure the new service complies with the minimum access standards for disabled people.

Not yet live

The proposal will meet the minimum access standards.
 The proposal will not meet the minimum access standards. –provide rationale below.

Stage 7 – Action plan

To improve your knowledge about the equality impact . . .

Actions could include: community engagement with affected groups, analysis of performance data, service equality monitoring, stakeholder focus group etc.

Action we will take:	Lead Officer	Completion date
Community engagement sessions will take place for each Library Refurbishment and any negative equalities impacts identified will be addressed by considering mitigations and revising plans. Demographic monitoring will form part of this activity.	Transformational Officers	Ongoing
Ongoing collection and monitoring of equalities data (demographic monitoring) to inform Service decisions and better understand impact of the application of the Library strategy.	Strategic Operation Delivery Manager	Ongoing
Where relevant to include engagement activity and evaluation on specific projects to understand any barriers to accessing the project or wider Service for specific protected characteristic groups.	All Managers as relevant	Ongoing

To improve or mitigate the equality impact . . .

Actions could include: altering the policy to protect affected group, limiting scope of proposed change, reviewing actual impact in future, phasing-in changes over period of time, monitor service provider performance indicators, etc.

Action we will take:	Lead Officer	Completion date
Undertake separate EIAs for the projects developed to deliver the Strategy.	Relevant Project Lead	Ongoing
Throughout the lifetime of this Strategy, seek to identify and address and barriers to accessing and engaging with services for the groups identified as under-represented. Male, disabled people, working age and older populations.		

To meet the minimum access standards . . .(if relevant)

Actions could include: running focus group with disability forum, amend tender specification, amend

business plan to request extra 'accessibility' funding, produce separate MAS action plan, etc.

Action we will take:	Completion date
Not yet live	

Stage 8 – Assessment findings

Please summarise how different protected groups are likely to be affected

Summary of equality impact	<p>Known under-represented groups include males, disabled people as well as the working age and older population.</p> <p>Whilst we will aim to ensure that our services are accessible and inclusive to all, it will be important for us to better understand the barriers that males, disabled people, the working age and older populations face in accessing and engaging with library services throughout the lifetime of this strategy.</p> <p>This will be further considered as part of individual projects, through EIAs, by gathering feedback and by undertaking demographic monitoring to help us better understand the level of impact.</p> <p>It is hoped that the library refurbishments will have a positive impact on older people, younger people, disabled people as they aim to make the physical spaces more accessible and inclusive.</p>
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Summary of next steps	<p>Ongoing collection and monitoring of equalities data for the Library Service.</p> <p>Community engagement sessions for all Library Refurbishment projects.</p> <p>Include engagement activity and evaluation on specific projects to understand any barriers to accessing the project or wider Service for specific protected characteristic groups.</p> <p>Undertake separate EIAs for the projects developed to deliver the Strategy.</p> <p>Throughout the lifetime of this Strategy, seek to identify and address and barriers to accessing and engaging with services for the groups identified as under-represented. Male, disabled people, working age and older populations.</p>
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Signature (officer responsible for EIA) Date	
---	--

**** EIA now complete ****

Stage 9 – Assessment Review

(This is the post implementation review of the EIA based on date in Stage 1 if applicable)

What information did you obtain and what does that tell us about equality of outcomes for different groups?

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BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF: EXECUTIVE DIRECTOR OF PLACE HEALTH & ADULT SOCIAL CARE

TITLE: Barnsley Adult Social Care Local Account 2021/22

REPORT TO:	CABINET
Date of Meeting	14 December 2022
Cabinet Member Portfolio	Place Health and Adult Social Care
Key Decision	This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan
Public or Private	Public

Purpose of report

The purpose of this report is to present to Cabinet the Barnsley Adult Social Care Local Account, which looks back on the 2021/22-year performance and achievements and sets out some of our 2022/23 aspirations and challenges. The publication of an annual Local Account is an integral part of the national sector-led improvement approach for Adult Social Care.

Council Plan priority

Healthy Barnsley

- People are safe and feel safe
- People live independently with good physical and mental health for as long as possible

Recommendations

It is recommended that:

1. The Barnsley Adult Social Care Local Account for 2021/22 is approved (Please see Appendix A).
2. Cabinet members promote awareness of the Local Account with elected member colleagues and constituents

1. INTRODUCTION

1.1 This is the ninth year that Barnsley Council has published its annual Local Account, which forms part of the agreed adult social care sector-led improvement approach.

- 1.2 The Local Account is a public-facing document designed to enable transparency, scrutiny, and accountability to the public in Barnsley and people who draw on adult social care.
- 1.3 The format of the Barnsley Local Account has been amended to reflect the emerging quality standards of adult social care expected by the Care Quality Commission (CQC).
- 1.4 The Local Account has been produced as a web-based page along with the full report to increase engagement. This is in plain English with visual case studies and an easy-to-read design.
- 1.5 The ongoing challenges to producing the Local Account are:
- Balancing the Sector Led Improvement guidance against the feedback from representatives about accessibility.
 - Challenges are reaching a broader and bigger audience which the time spent contributing from people, families, and carers merits.
- 1.6 The Local Account will be published on the council's website. The website link to this is <https://www.barnsley.gov.uk/services/adult-social-care/adult-social-care-local-account/> We will also produce social media posts to advertise the Local Account and how to access it. We will monitor the number of visits the document receives; this information will be used to inform the future marketing strategy for the report.
- 1.7 Adult social care welcomes feedback from people who draw on our support, carers, and the public. We genuinely wish to see the Local Account becoming an essential vehicle for dialogue and improvement. Elected members can support awareness raising with the public through the contact they have with people in their constituencies.
- 1.8 **2021/22 Performance headlines:**

Key Strengths

- **Overall satisfaction of people who use services with their care and support.** Barnsley's performance at 78.3% is an improvement on the 2019/20 performance (73.10%) and now puts us significantly ahead of the national average of 63.9%. Barnsley is the highest performing council nationally on this measure.
- **The proportion of people who use services who say those services have made them feel safe and secure.** Our performance at 94.5% is the second best nationally and well above the national average of 85.6%.

- **The social care related quality of life of score.** Barnsley's performance at 20.3 is an improvement on the 2019/20 performance of 19.4 and above the national score of 18.9. Barnsley is the second highest performing council nationally.
- **The proportion of people who use services who have control over their daily lives.** Barnsley's performance at 89.3% is a significant improvement on the 2019/20 performance of 77.8%. Barnsley is the second-best performing council nationally and 1st of our statistical neighbours.
- **The proportion of older people aged 65 plus at home 91 days after discharge from Reablement/Rehabilitation services.** Barnsley's performance at 90.6% is a significant improvement on the 2020/21 performance of 85.5% and above the national average of 81.8%. Barnsley is the best performing council compared to our statistical neighbours and has a national ranking of 26th overall nationally.
- **The proportion of people who use services who find it easy to find information and advice.** Barnsley's performance at 73.1% is an improvement on the 2019/20 performance at 69.7% and above the national average of 64.6%. Barnsley are the best performing council within our statistical neighbours and 11th nationally.
- **The proportion of adults with learning disabilities who live in their own home or with their family.** Barnsley's performance at 87.4% is a slight improvement on the 2020/21 performance of 87.2%. This performance is well above the national average of 78.8%. Barnsley are ranked 6th amongst our statistical neighbours and 32nd nationally.
- **The proportion of adults in contact with secondary mental health services who live independently, with or without support.** Barnsley's performance at 65% is significantly higher than the national average of 26%

Areas for Improvement

- **Long-term support needs of older adults (aged 65 plus) met by admission to residential and nursing care homes.** Our performance at 871.4 per 100,000 population remains considerably higher than comparators. We know we have a lot of people historically placed in residential care, and we need to continue to work more effectively to help more people stay at home for longer. Our Better Lives Programme focuses on wellbeing, independence, and community resilience, supporting people to live independently in their own home for as long as possible and ensuring those in need of our support have more say over the care they receive.

- **Proportion of adults with a learning disability in paid employment.** Barnsley's performance remains slightly below the national average and statistical comparators. This measure shows the proportion of adults of working age with a primary support reason of learning disability who are "known to the council" (i.e., who receive long term support from social care during the reporting year), who are recorded as being in paid employment. Our performance had shown a steady improvement over the past few years (2.4% in 2017/18, and 3.6% in 2018/19 and 5.5% in 2019/20) but decreased to 4.6% in 2020/21 and 4.2% in 2021/22. This is slightly below the national average of 4.8%. This is an area we are looking to improve through our supported employment programme.

1.9 Key developments in 2021/22 included:

- The development of our reablement community service model to increase access for more people to benefit from the service.
- Barnsley Carers Service coordinated the application and payments process for £250,000 of Adult Social Care's Omicron Support Fund grants, distributed to carers across the borough.
- In October 2021, the Barnsley Older People Physical Activity Alliance (BOPPA) was formed to help prevent falls and tackle deconditioning brought on by the Covid-19 pandemic.
- Development of a joint Health and Care Plan has been the focus of partnership activity over the past year. These plans cover the work to progress community and neighbourhood models of support.
- Introduction of a successful integrated Front Door Service. This has allowed more people to get to the right place the first time and has improved opportunities for early signposting and prevention.

1.10 Priorities and plans for 2022/23 include:

- Continuing to deliver outcomes against the [Better Lives Programme](#)
- Refreshing our commissioning plans for all groups across Barnsley who draw on social care or may need to in the future.
- Procure new contracts for home care, supported living and older people, and will work closely with care providers to improve the quality-of-care provision across Barnsley, including looking at how we can better use technology.
- Working with our partners to improve the uptake and quality of annual health checks, health action plans and health passports. This will help us reduce health inequalities for people with learning disabilities, aiming to achieve the national target of 75% of people having an annual health check.

- Continue to deliver oral health training and roll out resources from the oral health pilot project across all our older people's residential homes and domiciliary care services. We will also work to support dentists in accessing residents in care homes.
- A new governance model has been proposed for how Barnsley will work with the Integrated Care System (NHS South Yorkshire), which will help to enhance partnership working across health and care for the people of Barnsley.

2. PROPOSAL

- 2.1 It is proposed that the Barnsley Adult Social Care Local Account for 2021/22 be published on the council website following Cabinet approval in December 2022.
- 2.2 Social media posts to advertise the Local Account and how it can be accessed will also be produced
- 2.3 Elected members can support awareness raising of the purpose of the Local Account with the public through the contact they have with people in their constituencies.

3. IMPLICATIONS OF THE DECISION

3.1 Financial and Risk

- 3.1.1 Consultation on the financial implications of this account has taken place with colleagues within Financial Services on behalf of the Service Director and Section 151 Officer. There are no direct financial implications emanating from this report.
- 3.1.2 The performance information published in the Barnsley Adult Social Care Local Account 2021/22 also includes data on the actual spend for the financial year 2021/22. This is consistent with the spend data reported through the authority's year-end accounts and published returns for Adult Social Care.

3.2 Legal

- 3.2.1 There are no legal implications directly arising through the consideration of this report.

3.3 Equality

- 3.3.1 Full Equality Impact Assessment completed

Disabled and race-protected characteristic groups may be impacted by publishing the report online and using online services. The council must adhere to WCAG2 – Website accessibility guidance, and as such, webpages are developed with accessibility features for protected characteristic groups. The webpage summary will include all key achievements and improvements

of the local account and will be easy to read.

3.4 Sustainability

- 3.4.1 Decision-making wheel has not completed as the local account has no socioeconomic or environmental impact

3.5 Employee

The production of this report has no employee implications.

3.6 Communications

The Corporate Communications team has supported the development of the Local Account webpage, working with Adult Social Care to make sure it's in plain English. As part of this, they have developed videos and case studies to increase engagement.

The team will promote Cabinet's decision, highlighting the key areas of this report and successes over the past year through a media release. They will support this with social media messages, helping the public to access the webpage for more information.

Results from the Local Account will be fed into the team's ongoing work with Adult Social Care on [the Better Lives webpage](#). Here, monthly entries from staff and partners help show what we're doing to achieve our ambitions for Adult Social Care in Barnsley.

4. CONSULTATION

- 4.1 Council officers and staff involved in service delivery in adult social care and in the wider Communities Directorate and customer focus groups have been involved in consultations and supported the production of the Local Account.

5. ALTERNATIVE OPTIONS CONSIDERED

- 5.1 'Do nothing' was considered. The Council understands that this is not viable. The challenges we collectively face are shared with our people and communities. Producing a Local Account promotes transparency and helps us continue our conversation with people and communities about how we confront our shared challenges and opportunities together. This draws on our values of honesty and striving for excellence.

6. REASONS FOR RECOMMENDATIONS

- 6.1 To help continue conversations with people and communities about our shared challenges and opportunities.

7. LIST OF APPENDICES

Appendix A: Local Account Report 2021-22

Appendix B: EIA template Oct19 V

8. BACKGROUND PAPERS

Measures from the Adult Social Care Outcomes Framework, England, 2021-22: Official Statistics [<https://digital.nhs.uk/data-and-information/publications/statistical/adult-social-care-outcomes-framework-ascof/2021-22>]

If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made.

9. REPORT SIGN OFF

Financial consultation & sign off	Senior Financial Services officer consulted and date <i>Joshua Amahwe (31/10/2022)</i>
Legal consultation & sign off	Jason Field 14/11/22

Report Author: Catherine Sellars

Post: Business Development Officer

Team: Quality Assurance and Service Improvement

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Adult Social Care Local Account 2021/22



BARNSLEY
Metropolitan Borough Council



Barnsley – the place
of possibilities.

Foreword

Welcome to our [Adult Social Care Local Account](#), which shows what our services have achieved over the past year and how we plan to continue improving the support we offer.

In Barnsley, we believe we all should have the best possible chance of living life in good health, staying independent and creating environments where people can achieve their full potential.

There's lots of great work happening in Adult Social Care to make this possible.

In our Local Account, you will find useful information about the vital role our services play in supporting individuals, families and communities. The report will also help you understand our priorities, plans and performance, including your feedback on our services.

Over the past year, there's been a lot to celebrate in Adult Social Care. Our new [reablement](#) community service is making it easier for people to live independently in their own homes, and our joint [Health and Care Plan](#) is helping us build local models of support.

We've also introduced an integrated Adult Social Care Front Door, helping you access support earlier and in a more co-ordinated way.

We're committed to reviewing and improving the support we offer. Our Local Account allows us to reflect on what's strong and where we can improve always with a focus on independence, choice and control.

I'm excited about what we have planned for the next year, our partnerships with communities and all of our providers is strong and with these firm foundations we will continue to develop our approaches as part of the [South Yorkshire Integrated Care System](#).

One area of focus will be [our Better Lives programme](#), which brings together all the great work happening in Adult Social Care to ensure that we continue to grow and improve.

The programme focuses on wellbeing, independence and community resilience, helping you live independently in your own home and have more say over the support you receive.

The programme is already making a difference so we will continue to develop this in whatever way we can to help you all achieve the outcomes you are looking for in life and ensure that Barnsley is a great place to work and flourish.

We hope you find our Local Account interesting and that it helps answer any questions you have about our services. If you have any comments or suggestions, we would love to hear them. [Contact us online](#) and help us to continue improving the support we offer.



Wendy Lowder
Executive Director of Place
Health and Adult Social Care



Cllr Jenny Platts
Cabinet Spokesperson for Place
Health and Adult Social Care

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How did we perform and how much did we spend in 2021/22?

This performance information is part of the [Adult Social Care Outcomes Framework \(ASCOF\)](#). This is a national set of performance indicators that all local authorities must report on.

The table below provides a summary of how we performed

1A: Social care-related quality of life score	Barnsley 20% England 19% SN 19% Ranking 2	1F: Proportion of adults in contact with secondary mental health services in paid employment	Barnsley 16% England 6% SN 7% Ranking 8	2D: Outcome of short-term services: sequel to service	Barnsley 85% England 78% SN 73% Ranking 48
1B: Proportion of people who use services who have control over their daily lives	Barnsley 89% England 77% SN 78% Ranking 2	1G: Proportion of adults with learning disabilities who live in their own home or with their family	Barnsley 87% England 79% SN 83% Ranking 32	3A: Overall satisfaction of people who use services with their care and support	Barnsley 78% England 64% SN 65% Ranking 1
1C1A: Proportion of people using social care who receive self directed support	Barnsley 92% England 95% SN 99% Ranking 120	1H: Proportion of adults in contact with secondary mental health services who live independently, with or without support	Barnsley 65% England 26% SN 19% Ranking 5	3B: Overall satisfaction of carers with social services	Barnsley 43% England 37% SN - Ranking 23
1C1B: Proportion of carers who receive self directed support	Barnsley 99% England 89% SN 90% Ranking 108	1I: Proportion of people who use services who reported that they had as much social contact as they would like	Barnsley 42% England 41% SN 40% Ranking 52	3D1: Proportion of people who use services who find it easy to find information about services	Barnsley 73% England 65% SN 65% Ranking 11
1C2A: Proportion of people using social care who receive direct payments	Barnsley 36% England 27% SN 30% Ranking 26	2A1: Long-term support needs of younger adults (aged 18-64) met by admission to residential and nursing care homes, per 100,000 population	Barnsley 16.2 England 13.9 SN 14.2 Ranking 109	4A: Proportion of people who feel safe	Barnsley 78% England 69% SN 70% Ranking 1
1C2B: Proportion of carers who receive direct payments	Barnsley 99% England 78% SN 81% Ranking 81	2A2: Long-term support needs of older adults (aged 65 plus) met by admission to residential and nursing care homes, per 100,000 population	Barnsley 871.4 England 538.5 SN 596.8 Ranking 142	4B: Proportion of people who use services who say that those services make them feel safe and secure	Barnsley 95% England 86% SN 87% Ranking 2
1D: Carer reported quality of life score	Barnsley 7.4% England 7.3% SN - Ranking 37	2B1: Proportion of older people (aged 65 and over) who were still at home 91 days after discharge from hospital into reablement/rehabilitation services	Barnsley 91% England 82% SN 84% Ranking 23		
1E: Proportion of adults with learning disabilities in paid employment	Barnsley 4.4% England 4.8% SN 4.7% Ranking 71	2B2: Proportion of older people (aged 65 and over) offered reablement services following discharge from hospital	Barnsley 1.70% England 2.80% SN 3% Ranking 120		

The tables below provide a summary of how much we spent in 2021/22

How much we spent in 2021-22 split by category of support		NET (£'000)
Physical & sensory Support		14,041
Support for Memory and Cognition		6,213
Learning Disability Support		21,169
Mental Health Support		2,419
Social Support: Support to Carers		930
Social Care Activities		6,494
Information and Early Intervention		1,178
Commissioning and Service Delivery		7,307
Social Support: Asylum Seeker Support		196
		59,947
How much we spent in 2021-22 split by type of services		NET (£'000)
Assessment and Care		6,494
Residential and Nursing		13,304
Community Based Care		30,538
Information and Early Intervention		2,304
Commissioning and Service Delivery		7,307
		59,947

Overview

Key Strengths

Overall satisfaction of people who use services with their care and support.

Barnsley's performance at 78.3% is an improvement on the 2019/20 performance (73.10%) and now puts us significantly ahead of the national average of 63.9%. Barnsley are the highest performing council nationally on this measure.

The proportion of people who use services who say those services have made them feel safe and secure.

Our performance at 94.5% is the second best nationally and well above the national average of 85.6%.

The social care related quality of life of score.

Barnsley's performance at 20.3 is an improvement on the 2019/20 performance of 19.4 and above the national score of 18.9. Barnsley are the second highest performing council nationally.

The proportion of people who use services who have control over their daily lives.

Barnsley performance at 89.3% is a significant improvement on the 2019/20 performance of 77.8%. Barnsley was the second best performing council nationally and 1st to our statistical neighbours.

Key areas for improvement

Long-term support needs of older adults (aged 65 plus) met by admission to residential and nursing care homes.

Our performance at 871.4 per 100,000 population remains considerably higher than comparators. This year, New Service Managers have been reviewing all requests for permanent residential care to ensure we are exploring more independent options with people thoroughly.

Proportion of adults with a learning disability in paid employment.

Barnsley's performance at, 4.2%, is slightly below the national average (4.8%) and statistical comparators. It has also decreased when compared to the previous year. This is an area we are looking to improve through our supported employment programme.

Increasing carers' social contact time.

Some carers felt they had little contact and felt socially isolated. This has increased from 15.2% in 2018/19 to 15.9% in 2021/22, which is lower than several of our neighbours and the national average of 20.9%. The Covid-19 pandemic did have an impact, with 41.2% of carers reporting they felt socially isolated during the pandemic. We want to ensure that carers have better access to a break. We plan to do this by clarifying our existing breaks offer and co-producing a new offer with carers.

Mental Capacity Assessments

An audit found that we need to do more capacity assessments and improve the quality of those completed. To assist with this, our Practice Development Manager will deliver additional and specific training. As part of the Better lives Programme our forms, which help support staff, are also being reviewed.

Working with people

Assessing needs, including for our unpaid carers

People can contact Adult Social Care for support through our customer access team on 01226 773300.

The team will then learn a bit more about what the person needs and either give them information and advice or put them through to the right social work team. A social worker may then arrange to assess the person's needs and discuss the kind of support that can be offered. We aim to complete these assessments within 28 days or less of the initial contact.

Assessments completed within 28 days or less of initial contact

81.5%

In 2021/22, we achieved that for 81.5% of our assessments. Although this is slightly below our target and the level achieved in 2020/21, it is still very positive given the challenges associated with Covid-19. We want to complete 83% or more of assessments within 28 days in 2022/23.

In 2022/23, we want to help more people to be able to find their own solutions that work for them. For those needing a face-to-face assessment, we will continue to make sure they have access to an assessment quickly.

Carers

In Barnsley, we are committed to continuing to provide better support for our unpaid carers, allowing them to balance their caring role and personal life

Carers assessments completed

2,000

However, we know that several permanent admissions to residential care are caused by carer breakdown. We need to do more to identify carers by giving them a meaningful break which doesn't just involve residential care and providing more single carer assessments.

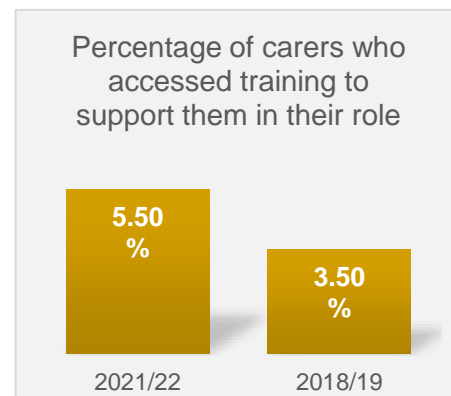
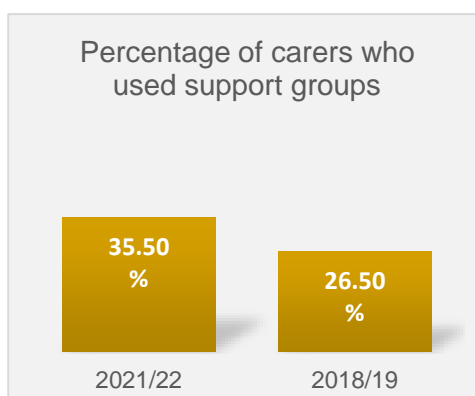
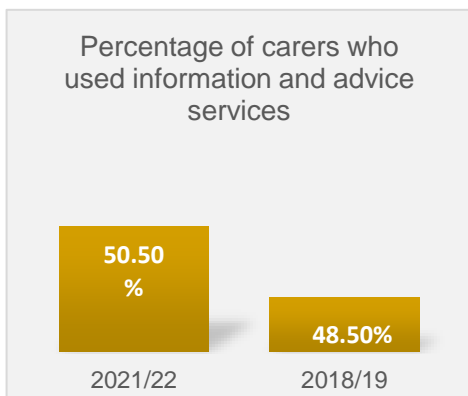
Survey of adult carers in England 2021/22

The [Personal Social Services Survey of Adult Carers in England \(SACE\)](#) is an annual survey conducted by Councils with Adult Social Services Responsibilities (CASSRs).

The survey asks for the opinions of unpaid carers aged 18 or over, caring for a person aged 18 or over, on several topics that are considered to be indicative of a balanced life alongside their caring role

The outcome of this year's survey was positive, with Barnsley being generally comparable with its statistical neighbours and with national statistics. Positive feedback from the survey demonstrates that carers are engaging with information, advice and support services more than in 2018/19.

Key points:



We want carers to feel confident accessing information and support, and we will continue to build on these improvements over the next year. Some areas for improvement were identified in the survey, including:

- **Increasing carers' social contact time.**

Some carers felt they had little contact and felt socially isolated. This has increased from 15.2% in 2018/19 to 15.9% in 2021/22, which is lower than several of our neighbours and the national average of 20.9%. The Covid-19 pandemic did have an impact, with 41.2% of carers reporting they felt socially isolated during the pandemic.

- **Increasing the satisfaction of carers with Adult Social Care.**

The number of carers who felt satisfied with Adult Social Care has decreased from 65.8% in 2018/19 to 54.8% in 2021/22. However, this is similar to our neighbours but below the national average of 57.1%.

Barnsley Carers Service

The **Barnsley Carers Service** is delivered by [Making Space](#).

**Number of carers who accessed
Barnsley Cares Service**

609

A review of the Barnsley Carers Service was undertaken in 2019/20 and concluded that the service remained aligned to national and local strategies. The service also helped us achieve our key strategic objectives and priorities, and because of this, the service was extended for a further two years.

Our Carers Service adapted quickly to the challenges of Covid-19, moving previously face-to-face peer support groups online and providing advice over the telephone and via Zoom calls. The service also obtained funding to purchase phones and tablets to support carers with online shopping, accessing information and advice online, and keeping in touch with family and friends during the lockdown.

The service coordinated the application and payments process for £250,000 of Adult Social Care's Omicron Support Fund grants, which was distributed to carers in most need across the borough.

The service model is currently under review, with a view to re-commission the service from April 2023.

Visit [our Adult Social Care webpages](#) for more details about support available for carers:

Carers one off payment scheme

Our **carers' one-off payment scheme's** purpose is to recognise, reward and support carers in their caring role. For the carer to be eligible, the person being cared for needs to receive support from Adult Social Care or have qualified care and support needs under the Care Act criteria.

Results from the Survey of Adult Carers in England (SACE) indicate that 44.4% of our carers said their caring role had caused them financial difficulties, below most of our statistical neighbours and slightly below the national average of 43.8%. We have lots of people utilising this one-off direct payment and we want these people to have more control of what they can spend this on.

Carers one off payments processed

443

"I made the money work for me. I went for a holiday in Edinburgh. It also paid for the train fare. It was a massive weight off my shoulders and gave me a complete break knowing my dad was safe with carers. Just what I needed a lovely break"

"We had a break away in a caravan to Mablethorpe and visited a garden centre. The money was a godsend. I cannot remember the last time we went away. I can now have 'me time' in the comfort of my garden with the small settee I have purchased. This has helped my mental health tremendously"

"I put the money towards a large fridge/freezer to prepare and freeze meals. This helps mum and dad to be self-sufficient and takes the pressure off me having to cook every day. They can also choose what they would like to eat on that day"

Please visit [Adult Social Care in Barnsley](#) for more information about the types of services and help that can be offered.

Carers Strategy

Carers can struggle to stay in full-time work due to their caring responsibilities, while their caring role can also impact on their physical and mental health. We know that carers in Barnsley are more likely to say they don't have enough social contact, which could also affect their wellbeing.

Therefore, we must assess the needs of carers and the needs of the people they care for. This helps us make sure our carers get the help and support they need to carry out their caring role. We want to make sure that we reach more Barnsley carers to find out their needs.

In Barnsley we are developing an action plan to address the key priorities within our all-age carers strategy. This includes priorities for young carers as well as parent carers and adults. Our carers strategy, called **Barnsley Cares**, is available [here](#).

Our changing needs

[Barnsley 2030](#) sets out our long-term vision for Barnsley and how we will work together to achieve it.

It's about celebrating and championing our borough and we're looking to 2030 as we feel this will give us enough time to make some real progress in achieving our bold ambitions for the borough.

This strategy helps us to work creatively to improve our borough for everyone. It provides a framework for the ambitions and actions of our partners, and it enables us all to believe in the possibilities of Barnsley.

By working together, we can make sure that everyone benefits from our borough's prosperity, and by fostering and growing ambition, we can help everyone be the best they can be.

Supporting people to live healthier lives

We support people to manage their health and wellbeing so they can be more independent, have more choice and control, live healthier lives, and, where possible, reduce their future needs for care and support.

Social care related quality of life score

20.3

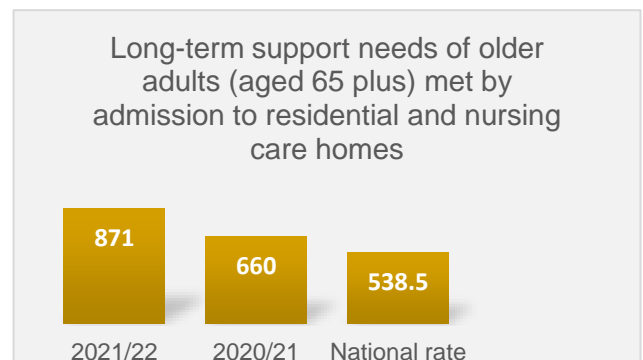
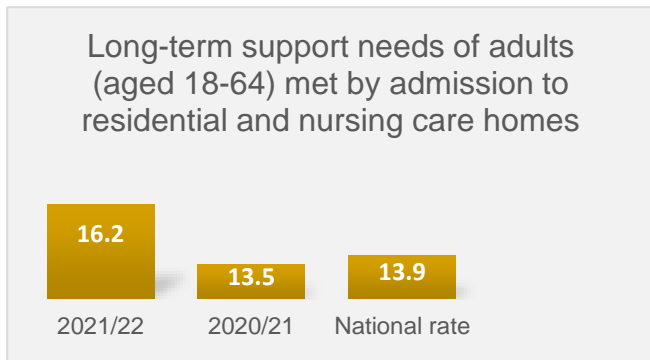
Barnsley are the second highest performing council nationally for the social care related quality of life score. Our performance is also an improvement on the 2019/20 performance of 19.4 and above the national score of 18.9.

Percentage of people who use services who were satisfied with their care and support

78%

78.3% of people who use services in Barnsley were satisfied with their care and support. This is the highest percentage nationally. This performance is also an improvement on 2019/20 (73.10%) and is significantly above the national average of 63.9%.

Residential care



the figures used are captured at the end of the period and can fluctuate. Rate per 100,000

We know that too many people are being placed permanently in residential care. We believe that more can be done to enable people to live more independent lives in the community for longer. In 2022/23 we expect to make changes which will help reduce the number of older people placed permanently in residential care. We have already seen changes this year from our internal data reports.

Our [Better Lives Programme](#) focuses on wellbeing, independence and community resilience, supporting people to live independently in their own home for as long as possible and ensuring those in need of our support have more say over the care they receive.

A third of older people permanently admitted into residential and nursing care had carer breakdown as a documented factor, and it was a primary factor in one out of every four admissions. Earlier and better assessments, more effective care and support, closer working with the memory team and medication management are likely to help delay or reduce these admissions.

Reablement services

We all want to live in a place we call home with the people and things we love, doing the things that matter to us. This is the [social care future](#) we seek.

In [reablement](#), we work with people who have been unwell or in hospital and need extra help to keep living independently with confidence. The support we offer builds on someone's strengths and is tailored to meet their personal needs. Our team sets goals based on where someone wants to be,

making sure they offer the right care and support to help people get back to their everyday lives as much as possible.

Number of people requiring no long-term support needs following reablement

443

We continue to support people who access reablement, with 90.6% of older people aged 65 plus at home 91 days after discharge from Reablement. This is above the national average of 81.8% and Barnsley is the best performing council compared to our statistical neighbours.

Historically, reablement has only been offered to people following hospital discharge. The reablement service has undertaken a pilot to support people to re-learn life skills, regain independence and help them stay at home or within their community.

Since the implementation of the Reablement Community Pathway on 27 September 2021, 42% (86 people) who received support from the community service left with the following outcomes:

- 20% requiring long term support
- 43% requiring no long-term support
- 27% short term support
- 5% needs identified but declined or self-funder
- 4% ongoing low-level support

As a result of this successful pilot, it was agreed to extend the model across Barnsley. This means that people from all over our borough can now benefit from this offer and have more opportunities to stay at home, living independently for longer.

We are now exploring how we can expand the reablement pathway to support people with learning disabilities, mental health issues and young people transitioning from Children's Social Care. This will help us make sure we have a fully inclusive offer for all people in Barnsley.

Wellbeing and independence – Living the life I want, keeping safe and well

'I can live the life I want and do the things that are important to me as independently as possible'

'We work with people to make sure that their personal plans promote wellbeing and help them to be as independent as possible'

Shared Lives

Our [Shared Lives](#) service offers a highly flexible family-based model of support, allowing people to live as part of their community where they can develop their skills and confidence in a stable, supported environment.

Shared Lives sees carers opening up their home and family life to include a young person or adult who needs extra support to live well. They become that person's carer, sharing their family and community life with them. All the family contributes to building relationships and including the person in everyday family life.

Our Shared Lives service has helped to transform people's lives.

“I have lost six stone in lockdown and have been exercising by going up and down the stairs, riding my bike, walking the dogs and Wii Fit. I keep drinking water and eating well to keep healthy.”

Jane came into our service in January 2020 and started accessing support from Julie. Jane and Julie developed a special relationship, which Jane’s parents thought was fantastic. As they watched their little girl grow into a happy, bubbly and confident young lady with Julie’s support, it was decided by all that Jane would move in with Julie permanently. Jane’s parents could not be happier; they trust Julie completely and feel she has changed all their lives for the better

Following a review of the service in 2021, we know we need a stronger focus on outcomes for people within the service. As a result, the service has improved its outcomes monitoring in line with the Care Act to support people to achieve their long and short-term goals.

Flexible and integrated care and support – my support, my own way

“I have care and support that enables me to live as I want to, seeing me as a unique person with skills, strengths and personal goals”

Assistive living technology (telecare)

Our [assistive living technology](#) can help people feel safer and supported in their homes.

We have a wide range of easy-to-use equipment and technology that we can install and demonstrate to people in need of our support. Tailored to meet a specific need, we provide solutions that give people and their families peace of mind around the clock.

Customers supported

3,959

Response visits attended

4,198

Our teams meet with people who could benefit from our solutions and their families to better understand their needs. In 2018/19, we supported 3,959 customers and attended 4,198 response visits.

Wellbeing and independence – Living the life I want, keeping safe and well

‘We make sure people feel safe and comfortable in their own home, which is accessible, with appropriate aids, adaptations, technology and medical equipment’

Employment and volunteering

The [employment and volunteering service](#) supports adults with learning disabilities to develop their skills and help them succeed in the world of work. We’re committed to developing opportunities in our borough, helping businesses to thrive with the help of the diverse and enthusiastic people that make Barnsley great.

By providing support and advice, we make sure our partners are able to make their workplace safe and accessible for adults with a learning disability, creating a positive and inclusive culture in their organisation.

People who secured employment

22

People undertaking volunteering

79

People undertaking work placements

4

People supported onto the internship programme

12

Louise is a 21-year-old young lady with Learning and Physical disabilities. Louise was born with 19p13.3 Chromosome Deletion, a very rare condition with only 20 diagnosed cases at that time in the UK, this resulted in learning and physical disabilities effecting her learning throughout formative years with literacy and numeracy, cognitive comprehension and a processing delay, memory and retention of information, her growth and proportion, motor skills function and balance. Being told she may never be able to walk and never thinking she would be able to work either, Louise's family supported her with social enrichment and life experiences.

Following high school and college, Louise completed travel training supported by BMBC Independent Travel Training and Supported Employment with BMBC Employment & Volunteering Service.

Louise had identified she had a love of being in a café environment but also looking at her skills and confidence dealing with new people she didn't want a role which would involve taking orders, cash handling or dealing with enquiries. Supported employment matched these and developed an opportunity with Norse for Louise to try a taster within Market Kitchen, this being a domestic role but within a café setting.

Following the taster Louise was eligible to undertake a BMBC paid placement and during this time we worked with Louise and her employer to engage a long term opportunity with support from Access to Work.

Since this time Louise has become more confident in herself and within her role, her stamina is slowly increasing, and she is a valued member of the team. Louise has developed social relationships with the team away from her usual peer group and her parents are amazed at Louise's growth as a person in addition to her overall achievement beyond expectations.

On Louise's 21st birthday, Louise was offered a permanent contract of employment by Norse. A fantastic birthday present and a fresh start to 21 years. Well done and well-earned success Louise.

Active and supportive communities – Keeping family, friends and connections

'I have opportunities to learn, volunteer and work and can do things that match my interests, skills and abilities

'We work in partnership with others to create opportunities for people to work, both paid and voluntary, and to learn.'

Information and advice

We want to provide information and advice in a way that is easy for people to understand. This guidance is fundamental to helping people, carers and families take control of and make well-informed choices about their care and support and how they obtain it.

Information and advice helps promote people's wellbeing by increasing their ability to exercise choice and control. It is also vital to preventing or delaying people's need for care and support.

Percentage of people who use services who find it easy to find information and advice

73%

73.1% of people who use services find it easy to find information and advice. Barnsley are the best performing council within our statistical neighbours and 11th nationally.

We follow the government's Accessible Information Standard. This makes sure we give people with a disability, impairment or sensory loss information they can easily understand, as well as any support they might need to communicate with our services.

We also offer other ways for people to access information and advice, such as being able to call our social care customer access team (01226 773300) or pick up an older people's guide to social care in a library.

We encourage people to use the [Live Well Barnsley website](#), which includes a wealth of information about activities that can help people look after themselves, stay independent and get involved in their communities.

Our Adult Social Care customer access team provides a single access point for people who want information or need support. There is a team of advisors who can quickly work out what information the caller needs or find out who they need to speak to. In 2020/21, the team answered over 29,950 telephone calls. We monitor call waiting times to make sure people can talk to us when they need to without delay.

We can also help people who need care and support and find it difficult to understand or remember information by providing them with an independent advocate. This helps to make sure they are fully involved in discussions about their care, whilst also helping to keep them safe. In Barnsley, the Rethink Advocacy Service supports people with mental health needs, physical or sensory impairment and older people. Visit our [Live Well Barnsley website](#), for more information on the support they offer.

Information and advice – Having the information I need, when I need it

'I can get information and advice that is accurate, up to date and provided in a way that I can understand.'

'I can get information and advice that helps me think about and plan my life.'

'We provide free information and advice to everyone, including people who arrange or fund their support and care.'

'We provide accurate and up-to-date information in formats that we tailor to individual needs, face to face if necessary.'

Providing Support

Care provision, integration, and continuity

We understand the diverse health and care needs of our local communities, so care is joined-up, flexible and supports choice and continuity.

Joint Commissioning

The Joint Commissioning (Adult Social Care and Health) team is made up of:

- Commissioners who are responsible for gathering information about the needs of local people and making sure services are available to meet those needs.
- Contracts officers who monitor the quality of services being provided.

We regularly review services to make sure they are of high quality and delivering the right outcomes for people. We have a team that works jointly with colleagues in the NHS to do this.

This team looks at the needs of our adult population and enters into contracts with providers that help to meet those needs, as well as making sure there is a diverse and sustainable market of care and support in Barnsley. The government requires us to make sure people have a wide range of care and support options to choose from. We can only do this if we fully understand what care is needed and being provided in Barnsley. Where we think that some needs are not being met, we work with our partners to see how things could be done differently.

The team also keep an eye on the performance of the services we fund to make sure they are delivering what we expect. One example is older people’s care homes – there are 44 older people’s care homes in Barnsley who have a contract with the council. Despite being impacted by the pandemic since July 2021, we have done a full quality check of 24 homes and carried out numerous responsive visits. These are visits we do when we receive information we think we need to check.

When we do a full check in a home, we look at their policies and procedures, talk to the people living and working there, and spend time in the home seeing how things get done. Where we think things can be done differently or better, we work with the home to make changes.

**Older people’s care homes rated
‘good’ or ‘outstanding’ by CQC**

66%

In some cases, we do joint visits with people from our health services or adult social care. In June 2022, the CQC rated 66% of older people’s care homes in Barnsley as either ‘Good’ or ‘Outstanding’. We have developed a Multi-Agency Quality Board to oversee and secure necessary improvements while continuing to monitor and work closely with providers

In the last year, the team has supported providers in responding to the pandemic. We have issued several grants to help them with increased costs, manage Covid-19 outbreaks and arrange for staff and people who use our services to be vaccinated.

We have also put 24-hour care back into two of the borough’s extra care schemes and put in place a new contract with all our older people’s care homes.

In 2022/23, we will be refreshing our commissioning plans for all groups that represent people who use our services to make sure the things we are doing reflect the needs of local people and what people are telling us they would like to see. We will also be looking at the areas we need to contribute to in the government’s social care reform.

We will put in place a new contract for home care, supported living and older people, and will work closely with care providers on improving the quality-of-care provision across Barnsley, including looking at how we can better use technology.

You can read more about our commissioning plans in our [Market Position Statement](#).

Integrated Care Systems

Over the past year, we have continued to contribute to fantastic partnership work across Barnsley and will be looking to influence the development of our place-based partnership working approach as the arrangements for working with the South Yorkshire Integrated Care System (ICS) become clearer.

A new governance model has been proposed for how Barnsley will work with the ICS (NHS South Yorkshire) and we will work to understand how best to make this work for the people of Barnsley.

A joint Health and Care Plan has been the focus for partnership activity over the past year. These plans cover the work to develop community and neighbourhood models of support.

The success of the hospital discharge pathways highlights the benefits of partnership working. Development sessions have focused on identifying the groups of people we need to be supporting to address health inequalities and those we can support now to prevent longer-term interventions.

Flexible and integrated care and support – my support, my own way

‘I have care and support that is coordinated and everyone works well together and with me.

‘We work in partnership with others to make sure that all our services work seamlessly together from the perspective of the person accessing services’.

Partnerships and communities

We understand our duty to collaborate and work in partnership, so our services work seamlessly for people. We share information and learning with partners and work together to make improvements.

Health and Wellbeing Strategy

Wellbeing is at the core of our work. Our [Health and Wellbeing Strategy](#) sets out how we will respond to challenges in Barnsley, focusing on helping people to start well, live well and age well.

We want to prevent people from needing long-term care and support services wherever possible. This can be through access to easy to understand information, advice, and early help and preventative services. Early help is all about giving people the help they need as soon as possible and supporting people, families, and communities to do more for themselves.

People may need early help at any point in their life. It can involve interventions early on in life and early in the development of a problem. Giving people access to information and advice may help them think about their future and plan.

We all need to consider our needs in the coming years and how we can help ourselves stay healthy, fit and well. We know that people live longer and have healthier lives if they have a good network of family and friends. That isn't the case for everyone, unfortunately.

Adult Social Care Public Health Team

Our Adult Social Care Public Health Team continue to support adult social care services to promote and improve the health, wellbeing, and independence of people in Barnsley. The team provide advice, support and services which help people live healthier lives.

The team have continued to work towards the following priorities:

Falls prevention and frailty

In October 2021, [the Barnsley Older People Physical Activity Alliance \(BOPPAA\)](#) was formed to help prevent falls and tackle deconditioning brought on by the Covid-19 pandemic. The Alliance aims to:

- Promote health and wellbeing.
- Build on people's strengths to prevent falls in later life.

The Alliance brings together charities, voluntary groups, private and NHS providers to increase the provision of strength and balance activity for older people in Barnsley. Working with colleagues across the system, we will develop a strategic vision to support frailty and establish a clear pathway for falls prevention.

Oral health

To promote and support oral hygiene for all ages, we have worked with colleagues from the South West Yorkshire Partnership NHS Foundation Trust (SWYFT) on delivering Extension for Community Healthcare Outcomes (ECHO) training on oral health. This training supports care homes and domiciliary care to undertake oral health assessments that follow best practice.

This work has also led to the development of accessible read resources for people with learning disabilities.

We continue to deliver oral health training and will roll out resources from the oral health pilot project across all our older people's residential homes and domiciliary care services. We will also work to support dentists in accessing residents in care homes.

Supporting people with learning disabilities

We have supported learning disability services with outbreak management and the Covid-19 vaccination roll-out, developing accessible read resources for testing and gaining consent.

A strategic vision was created with a supporting action plan, overseen by a Barnsley Strategic Health and Social Care Improvement Group.

In 2022/23, we will work with our partners to improve the uptake and quality of annual health checks, health action plans and health passports. This will help us reduce health inequalities for people with learning disabilities, with our aim to achieve the national target of 75% of people having an annual health check.

Safer Neighbourhoods Service

Our Safer Neighbourhoods Service works alongside the Police and partners in communities to tackle local issues. This helps us to provide better support to people in need of our support and their families.

Our [Safer Neighbourhoods Teams](#) also help us to safeguard adults in Barnsley. These teams work with local communities to identify adults and families who may be at risk of harm, helping support people as early as possible to prevent further problems.

Workforce equality, diversity, and inclusion

We value diversity in our workforce and work towards an inclusive and fair culture by improving equality and equity for the people who work for us.

We're an award-winning council serving around 227,000 people in South Yorkshire. We have a highly regarded track record of delivering excellent services and responding to the many challenges and needs the borough faces.

Our Growing Barnsley ambitions mean we want to promote our borough as a great place to invest, a place where businesses and customers support an economy that benefits everyone. Barnsley is the place for entrepreneurship, for establishing thriving start-ups and growing local businesses.

It's an inclusive place where everyone can find suitable employment, live in a high-quality home that's right for them, and access the fast and affordable digital resources they need.

Our vision and values

Our 2030 vision is 'Barnsley - the place of possibilities'.

You can read about our [vision and values](#) on the council website, as well as the behaviours we expect from all our employees.

Proud to Care

Our [Proud to Care campaign](#) aims to promote Barnsley's invaluable care sector and encourage people to consider a rewarding career working in care.

There is a wide range of care roles available in Barnsley, all of which will allow people to make a real difference in the community and someone's life. These roles offer lots of opportunities for people to develop their skills, and some provide flexible working hours that can fit around studies or family commitments.

Future Carers programme

Our [Future Carers programme](#) supports people who are enthusiastic and enjoy working with people to start a career in social care and access free training.

The Future Carers programme is perfect for both people considering starting to work in care and those who have had a break in their care career and want to update their skills. Future Carers is based around the Care Certificate, which will give people the confidence, knowledge and understanding to start a successful career in care. Through the programme, experts across the borough train future carers on topics like dementia, autism and moving and handling.

WORKFORCE-THE PEOPLE WHO SUPPORT ME

'I have considerate support delivered by competent people'

'We have a 'can do' approach which focuses on what matters to people and we think and act creatively to make things happen for them'.

Ensuring Safety

Safeguarding

We work with people to understand what being safe means to them and the best way to achieve this.

We concentrate on improving people's lives while protecting their right to live safely, free from bullying, harassment, abuse, discrimination, avoidable harm and neglect. To help keep people safe, we make sure we share concerns quickly and appropriately.

We believe everyone has a right to feel safe and live without fear of abuse, neglect or exploitation. Our priority is to protect adults who live in Barnsley, promoting their wellbeing and reducing the risk of harm for those with care and support needs.

Percentage of people who use our services who say those services have made them feel safe and secure

94.5%

94.5% of people who use services say those services have made them feel safe and secure. Our performance is well above the national average of 85.6% and Barnsley are the second highest performing council nationally.

We work with our partners on the [Safeguarding Adults Board](#) to make Barnsley a safe place to live and protect adults who may be at risk.

The Board produces an annual report, which sets out what the board has done over the past year to prevent abuse and harm, and to protect adults who have been hurt or abused.

The annual report includes performance information, some of which we regularly provide to the Board. It also includes findings from our annual survey of people using social care services.

This survey found that more people who use our services feel safe in Barnsley compared to other areas. This year's findings also highlighted that more people who use our social care services feel they helped them feel safe and secure compared to other areas.

You can read this year's Safeguarding Adults Board annual report on our council website.

In 2021/22, Adult Social Care received 2,231 safeguarding concerns, a 9% increase on last year.

Mental Capacity Act

We use the [Mental Capacity Act](#), which includes the Deprivation of Liberty Safeguards (DoLS), to support people who cannot make their own decisions because of their conditions.

We need to consider very carefully any decisions that restrict someone's liberty. An example would be preventing someone with dementia from wandering outside and getting lost. Any decisions we make need to be in their best interest and the least restrictive.

In 2022 managers conducted a Mental Capacity Audit to check how effective practice is. This audit concluded that we need to complete more Mental Capacity Assessments (MCA). We also need to have better recorded evidence that assessments completed are always of good quality. For example, we need to be able to more consistently demonstrate that we have done everything we can (practicable steps) to enable people to make decisions themselves. The voice, wishes and preferences of the person need to be stronger within the electronic record. We also need to have better evidence that we have explored the consequences of the decision within them. As part of the audit we also found that the forms on our system did not adequately help and prompt staff. These forms are being reviewed as part of our Better Lives Programme. Additional specific training is also being delivered to staff by our Practice Development Manager. In 2023 we will look again at mental capacity to see what impact these changes have had.

Flexible and integrated care and support – my support, my own way

'We make sure that our organisational policies and procedures reflect the duties and spirit of the law and do not inadvertently restrict people's choice and control'.

Safe systems and continuity of care

We work with people and our partners to establish and maintain safe systems of care in which safety is managed, monitored and assured. We make sure people benefit from continuity of care, including when people move between different services.

Our Joint Commissioning (Adult Social Care and Health) team regularly review services to make sure they are of high quality and delivering the right outcomes for people.

Safeguarding Adults Reviews (SAR) and lessons learnt

One of the Safeguarding Adults Board core statutory duties is to conduct any safeguarding adults reviews in accordance with [Section 44 of the Care Act](#).

Safeguarding Adults Reviews (SARs) provide an opportunity to learn lessons and improve practice when abuse or neglect is suspected to be a factor in the death or serious harm of an adult with care and support needs.

You can read more about SARs in our [safeguarding adult review protocol](#).

The Care Act

The [Care Act](#) came into force on 1 April 2015. It says that councils must involve people in decisions made about them and their care and support. It also sets out what happens when the council needs to take action because of concerns about someone's safety.

A concern about safety can be because the person might be experiencing physical or mental abuse, neglect, or because someone could be taking advantage of them financially.

People at the Heart of Care: adult social care reform

In September 2021, the government published [People at the Heart of Care: adult social care reform](#), which sets out a new vision for adult social care. This shared vision was shaped by national and local government, care providers, care staff, the NHS, those who draw on care and support and their carers.

The white paper sets out an ambitious ten-year vision for how we will transform care and support in England to put people at its heart. It revolves around three key objectives:

- People have choice, control and support to live independent lives.
- People can access outstanding quality and tailored care and support.
- People find adult social care fair and accessible.

Those who draw on care and support particularly value continuity of care and want to get to know their carers so their needs are well understood.

The results from our Social Worker Health Check demonstrate that Barnsley continues to have a strong commitment to the development of staff, focusing on recruitment and retention. It also underlined our commitment to the Social Work Apprenticeship programme and building on our Progression Policy.

Our Joint Commissioning (Adult Social Care and Health) team are focused on driving integration of health and care services. Our [Market Position Statement](#) intentions are to work with care providers to make sure we commission services that are good quality, financially sustainable and create a pathway of care for the people who need our support.

When things need to change – staying in control

'When I move between services, settings or areas, there is a plan for what happens next and who will do what, and all the practical arrangements are in place before change happens'

Leadership

Governance

Quality Assurance in Adult Social Care

In October 2018, we established a Quality Assurance and Service Improvement team.

Purpose of the Team

The Care Act Guidance states that *'the core purpose of adult care and support is to help people to achieve the outcomes that matter to them in their life.'*



The core purpose of the team is to provide evidence about the quality of practice and services, facilitating improvements to these (and therefore help services and staff improve outcomes for people) where appropriate.

It does this by utilising robust methodologies to look systematically at a given area and contributing to a culture of continuous improvement and reflection by providing honest assessments. It also assists with the management of service improvements, the delivery of associated actions and provides an oversight role for key policies and procedures.

Functions of the Team

The Cambridge online dictionary defines assurance as *'a promise to tell something to someone confidently or firmly, or a promise to cause someone to feel certain by removing doubt.'* Oxford Languages defines quality assurance as *'the maintenance of a desired level of quality in a service or product, especially by means of attention to every stage of the process of delivery or production.'*

The team utilise a range of analytical methodologies, standards and evidence which help to inspire confidence. A concerted effort is made to think systematically about any given area. The team invest

significant time and resource talking to people and professionals about their experiences and perceptions. This approach recognises that quality is a collective endeavour and not the preserve of any one person or team of people. It also helps to enhance collective understanding about people's behaviours in specific contexts and how this contributes to quality. This work happens alongside research into literature, statutory requirements and best practice, as well as analysing the processes, performance data and systems designed to support staff.

This purpose and function align with the [Quality Matters](#) initiative launched by government In April 2019.

The landscape around quality is evolving. In December 2021 the government published [People at the Heart of Care: adult social care reform white paper](#). As part of this a new assurance framework for adult social care will be developed by the Care Quality Commission who will have new powers and responsibilities relating to inspection. The inspection framework will be finalised towards the end of 2022 and it will be important that our own Quality Assurance Framework is updated to ensure it aligns as closely as possible to this.

Important frameworks which govern the work of the team will include

Frameworks we are governed by

- The Care Act
- The Mental Capacity Act
- Care Quality Commission (CQC) Regulations
- The development of a new CQC Assurance Framework for Adult Social Care
- Corporate governance, policies and procedures.

The main functions of the team include (but are not limited to):

- Thematic audits,
- Practice audits,
- Service reviews,
- Review of performance data, compliments and complaints
- The oversight of policies and procedures,
- Oversight of service improvement action plans.
- Delivery of limited service development / improvement actions

Key work completed:

- Social Work practice audits
- Carers thematic audit
- Transitions audit
- Contingency framework for adult social care
- Shared Lives review
- Safeguarding boards and sub group support

This work has identified a number of areas which are strong and areas which require improvement, these inform the development of service improvement plans and projects within the better lives programme.

Learning, improvement, and innovation

We focus on continuous learning, innovation and improvement across our organisation and the local care system. We encourage creative ways of delivering equality of experience, outcomes and quality of life for people. We actively contribute to safe, effective practice and research.

It's important to us that we understand what people who use our services think about them. There are lots of ways that people can let us know their views. This includes making a complaint, passing on feedback, sending in a compliment or taking part in one of our surveys.

Adult social care complaints

49

Adult social care compliments

37

Of the 49 complaints we received, 18 customers unfortunately discontinued their complaint and we upheld or partially upheld 25 complaints.

Five complaints investigations identified no fault, whilst on one occasion, we could not conclude the complaint. We must learn from our customer's complaints, and during 2021/22, we identified opportunities to improve in staff training, record keeping, communication and working together.

We would like to receive more feedback, both positive and negative, as it helps us to continually improve how we work. There are many ways that people can give us feedback, most of which are included on our [complaints and compliments webpage](#).

Better Lives programme

The [Better Lives programme](#) focuses on wellbeing, independence and community resilience, supporting people to live independently in their own homes for as long as possible and ensuring those in need of our support have more say over their care. The programme contributes to [Barnsley 2030](#) in a range of ways.

We all want to live in a place we call home with the people and things we love. Being in communities where we look out for one another, doing the things that matter to us – that's the social care future we seek.

To support this, we know that we need to think differently about Adult Social Care. We also know that there are increased needs because of the pandemic, that people are living for longer and that this will bring additional pressures on our services. To respond to this, we need to make a change the way we work in several areas.

The Better Lives programme will help us achieve this through our these key priorities:

Better Lives Priorities

- Integrated Front Door
- Prevention and Early Intervention
- Strength-based practice
- Pathways into Adulthood
- Voice and Influence
- Preparation for assurance
- Delivering on charging reforms
- Market development

Adult Social Care integrated front door

Our Customer Access team manages the Adult Social Care front door service. The service underwent a review in November 2020. What they found highlighted that, without Adult Social Care specialists working within the front door, the team could not effectively triage and signpost people due to a range of issues. This meant people needing our support were experiencing delays.

As a result, a pilot triage team was set up to join up experienced staff with the Customer Access team. This allowed for more effective and efficient triage, reducing unnecessary referrals to our duty

teams. This improved opportunities for early signposting, prevention and a better experience for people.

Contacts Triaged
1,000 approx.

**Contacts successfully triaged
at Front Door**
60%

The pilot has proved that including social workers within the front door has had a positive impact.

When combined with the Reablement Community Pathway, we hope to support people to maintain their independence in their own home and reduce their need for long-term support. This will allow our social work teams to focus on people with more complex needs and for those new to adult social care to have more time and support to work together with staff to look at their needs and support plans.

Wellbeing and independence – Living the life I want, keeping safe and well

‘We know that the place where people live, the people they live with, and the support they get, are important to their wellbeing and often interlinked. We have conversations with people to make sure we get all aspects right for them as individuals’.

Capable, compassionate and inclusive leaders

We have inclusive leaders at every level who understand how we deliver care, treatment, support and represent the council's culture and values. They have the skills, knowledge, experience and credibility to lead effectively and do so with integrity.

Our vision and values

You can read about our [vision and values](#) on the council website, and the pledges we expect from our managers.

Social Worker Health Check

The Social Worker Health Check is an annual employer survey which provides an insight into our social work workforce locally, regionally and nationally. As well as providing invaluable feedback on staff satisfaction and the challenges our workforce faces, it allows us to identify any trends we can use to help shape and inform priorities for social work policy and practice.

There were 66 surveys completed. This represents around 55% of 120 staff who are employed as social care professionals within the council's Adults and Communities Directorate.

Adult Social Care achieved an overall rating across the Employer Standards of green.

The findings of the survey highlighted the significant commitment of our workforce and a desire to make sure they continued professionally throughout the pandemic. The survey also demonstrates our continued commitment and desire to provide excellent services and evidenced informed practice.

Strong and clear social work framework

Our staff felt strongly that they are able to use their professional judgement, creativity and autonomy where appropriate. They also told us that they have access to support and advice from senior social work leaders within the council.

Safe workloads and case allocation

Our staff did not feel that the allocation of work was done through a fair process that takes into account workload, capabilities, skills and health and wellbeing. They reported experiencing a great demand of complexity coupled together with the deficit in resources due to the pandemic.

Wellbeing

Our staff felt that we actively committed to a positive, inclusive culture of opportunity for members of staff of all backgrounds and protected characteristics. They also felt looked after by their manager or supervisor, with caring and effective systems in place for reporting and responding to concerns raised.

As an employer, they felt we act to ensure staff can work safely.

Supervision

Most of our staff felt that managers and supervisors coached them to develop their professional judgment, creativity and autonomous decision making. They felt able to critically reflect on their work, including working relationships, emotions and use of evidence. There was evidence that not all staff felt that supervision helped them reflect on how they meet their professional regulatory standards.

High-quality critical supervision is something that we are exploring with the South Yorkshire Teaching Partnership as part of the Training and Development Group, with an emphasis on equipping managers to deliver high-quality, critically reflective supervision to maintain their practice and that of their staff.

Continuing professional development (CPD)

Our staff felt that we provide regular appraisals that are relevant to their roles. However, they did not feel they had the dedicated time, resources, opportunities and support to carry out CPD and record their learning online with regulatory requirements.

With the additional registration requirements from Social Work England, this will need to be a focus going forward to ensure that staff have dedicated time for CPD to ensure that can meet their professional registration.

Strategic partnerships

Our staff recognised our commitment to strategic partnerships, showing that we have a good and effective relationship with key partners such as the NHS, wider social care providers, education, housing and the third sector, which has continued throughout the pandemic.

Staff also recognised that, as an employer, we have maintained a clear policy for recruiting, training and supporting social workers to train as practice educators and supervisors.

Safe workloads, case allocation, supervision and CPD towards professional standards will be areas of focus for us and we will look to make improvements moving forward.

This will be picked up within workforce planning, training and development as we continue to have a strong commitment to the developing our staff, focusing on recruitment and retention. We continue to also be committed to the Social Work Apprenticeship programme and building on our Progression Policy.

Feedback

We're committed to reviewing and improving the support our Adult Social Care services offer. We'd love to hear your feedback on our Local Account.

If you have any comments or suggestions, please share them with us in our [local account feedback survey](#) or by e-mail at ASCQualityAssurance@barnsley.gov.uk

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Equality Impact Assessment

Adult Social Care Local Account 2021/22

Stage 1 Details of the proposal

Name of service Directorate	Place Health & Adult Social Care
Name of officer responsible for EIA Name of senior sponsor	Catherine Sellars Dominic Armstrong
Description / purpose of proposal	Development of the statutory Adult Social Care Local Account for the period 2021/2022
Date EIA started	09/09/2022
Assessment Review date	

Stage 2 - About the proposal

What is being proposed?	<p>The development of the Adult Social Care Local Account for the period 2021/2022.</p> <p>The local account is produced on an annual basis, however due to the Covid-19 pandemic this was last produced in 2018/2019. We are working with partners in communications to publish this on our website as a summary highlighting key achievements and objectives including a communications approved report link to allow customers to read the full report. By producing the local account on our website we hope to make the report more interactive and engaging.</p> <p>The local account will include narratives of performance along with visual case studies and performance elements.</p>
Why is the proposal required?	The local account is a self-assessment that local

authorities who provide adult social care services produce on an annual basis

What will this proposal mean for customers?

The account will provide customers with a clear picture of:

- the achievements we have made in adult social care – how well we are performing
- the changes and challenges we are facing
- our plans for future improvements

Publishing this report makes us directly accountable to those of who use our services, allowing people to determine how well we're doing.

Stage 3 - Preliminary screening process

Use the Preliminary screening questions (found in the guidance) to decide whether a full EIA is required

- Yes - EIA required (go to next section)
 No – EIA not required (provide rationale below including name of E&I Officer consulted with)

Yes – EIA required

Stage 4 - Scoping exercise - What do we know?

Data: Generic demographics

What generic data do you know?

Demographic data is from the Adult Social Care Outcomes Framework (ASCOF), a national set of performance indicators that all councils must report on.

ASCOF data requires only Age and Gender groups to be reported on and as such data is unknown on any other protected characteristic group. The characteristic groups are recorded on our case management system liquid logic.

To consider improvements for next year to include reporting of ASCOF data internally by protected characteristic group to understand if there are any signification issues or impacts

Data: Service data / feedback

What equalities knowledge do you already know about the service/location/policy/contract?

The core purpose of Adult Social Care is to provide care and support to older, disabled and vulnerable people and their carers. The service seeks to promote equality, diversity and social inclusion

Data: Previous / similar EIA's

Has there already been an EIA on all or part of this before, or something related? If so, what were the main issues and actions it identified?

This publication will be the ninth local account produced. Previously the feedback from the focus groups has consistently stated the need for the report to be a short summary, in plain English, with illustrative case studies and the design should be easy to read and engaging.

Data: Formal consultation

What information has been gathered from formal consultation?

Initial consultation from customer focus groups were that the current draft is informative, clearly highlighting successes over the period along with clearly identified areas of improvement, the feedback was however given that the current document is too lengthy and thus not as engaging. We are working with our partners in communications to develop a formal publication and condense the report. Continued consultation with other user groups yet to take place.

Stage 5 - Potential impact on different groups

Considering the evidence above, state the likely impact the proposal will have on people with different protected characteristics
 (state if negative impact is substantial and highlight with **red text**)
 Negative (and potentially positive) impacts identified will need to form part of your action plan.

Protected characteristic	Negative '-'	Positive '+'	No impact	Don't know	Details
Sex			X		
Age			X		
Disabled <i>Learning disability, Physical disability, Sensory Impairment, Deaf People ,invisible illness, Mental Health etc</i>	-				Disabled people with communication disabilities such as people with sensory impairments and people with learning difficulties because they may find using online services more difficult. Website to adhere to WCAG2 – Website accessibility guidance
Race	-				People whom English language is a communication barrier or not first spoken

					language may find using online services more difficult. Website to adhere to WCAG2 – Website accessibility guidance
Religion & Belief			X		
Sexual orientation			X		
Gender Reassignment			X		
Marriage / civil partnership		N/A	X		
Pregnancy / maternity			X		

Other groups you may want to consider					
	Negative	Positive	No impact	Don't know	Details
Ex services			X		
Lower socio-economic			X		
Other ...			X		

Stage 6 - BMBC Minimum access standards

If the proposal relates to the delivery of a new service, please refer to the Customer minimum access standards self-assessment (found at)

If not, move to Stage 7.

Please use the action plan to ensure that reasonable adjustments be taken to ensure the new service complies with the minimum access standards.

Not yet live

The proposal will meet the minimum access standards.

The proposal will not meet the minimum access standards. –provide rationale below.

Stage 7 – Action plan

To improve your knowledge about the equality impact . . .

Actions could include: community engagement with affected groups, analysis of performance data, service

equality monitoring, stakeholder focus group etc.

Action we will take:	Lead Officer	Completion date
Community engagement with service user groups following approval of communications developed report to understand any accessibility needs	Catherine Sellars	
Website to be produced in live to gain feedback from general public on the contents and accessibility	Catherine Sellars/ Alison Dixon	

To improve or mitigate the equality impact . . .

Actions could include: altering the policy to protect affected group, limiting scope of proposed change, reviewing actual impact in future, phasing-in changes over period of time, monitor service provider performance indicators, etc.

Action we will take:	Lead Officer	Completion date
Website publication to adhere to WCAG2 – Website accessibility guidance, the BMBC website is setup to include accessibility features such as translate, BSL sign language and audio. Which will reduce the impact on disabled and race groups.	Catherine Sellars	

To meet the minimum access standards . . .(if relevant)

Actions could include: running focus group with disability forum, amend tender specification, amend business plan to request extra ‘accessibility’ funding, produce separate MAS action plan, etc.

Action we will take:	Completion date

Not yet live

Stage 8 – Assessment findings

Please summarise how different protected groups are likely to be affected

Summary of equality impact

Disabled and race protected characteristic groups may be impacted by publishing the report online and using online services.

Summary of next steps

The council must adhere to WCAG2 – Website accessibility guidance and as such webpages are developed with accessibility features for protected characteristic groups. The webpage summary will include all key achievements and improvements of the local account and will be easy to read.

Signature (officer responsible for EIA) Date

Catherine Sellars 09/09/2022

**** EIA now complete ****

Stage 9 – Assessment Review

(This is the post implementation review of the EIA based on date in Stage 1 if applicable)

What information did you obtain and what does that tell us about equality of outcomes for different groups?

BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF THE: EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)

TITLE: PROVISIONAL EDUCATION OUTCOMES (2022)

REPORT TO:	CABINET
Date of Meeting	14 DECEMBER 2022
Cabinet Member Portfolio	CHILDREN'S SERVICES
Key Decision	No
Public or Private	Public

1. PURPOSE OF REPORT

- 1.1 To inform Cabinet of the provisional education outcomes for children and young people in the Borough for Key Stage 4 and Key Stage 5. Due to the impact of Covid during 2020 and 2021, all GCSE and A level examinations were cancelled, and outcomes for all students nationally were awarded based on teacher assessed grades. Results are therefore not directly comparable to results from these years. 2019 was the last year that students achieved results based upon the examinations they sat (*Please see Appendix 1 of this report*). As a result, **all figures reported below will show a comparison between 2022 and 2019.**
- 1.2 The provisional results reported in this document are those reported by schools and analysed using the Nexus software system which applies the usual methodology rules, and excludes results from Barnsley College, and therefore differs slightly to the DfE underlying data.
- 1.3 We have worked with schools to gather and verify student level data using the result files from individual awarding bodies which has enabled us to provide a breakdown of outcomes by student group.
- 1.4 In addition, all statutory tests for students in Early Years Foundation Stage, Phonics, Key Stage 1 and Key Stage 2 were assessed as they were in 2019 before the impact of Covid.
- 1.5 National Primary Attainment data and National KS4 data in the report relates to All Schools. National KS5 data relates to All State Funded Schools and Colleges.

Council Plan priority

- 1.6 The information outlined in this report primarily supports the Council Plan's Priority of a **Learning Barnsley** in which children and young people achieve the best ` outcomes through improved achievement and attainment.

2. RECOMMENDATIONS

- 2.1 That Cabinet notes the provisional education outcomes in the Borough for 2022 together with the limitations of the data and the action to be taken to continually improve education outcomes.

3. INTRODUCTION

3.1 Profile of schools in Barnsley

- 3.2 The table below indicates the number of Local Authority maintained schools and those which have converted to academies in the Borough as of 1st September 2022.

	Maintained Schools	Academy	Free School	Total
Primary	34	44	0	78
Secondary	1	9	1	11
Special		2		2
Student Referral Unit		1		1
Total	35	56	1	92*

- 3.3 *There are 92 state-funded schools in Barnsley. Holy Trinity is an all-through 3-16 academy but is counted here as two settings, one Primary and one Secondary. The new free school, Trinity St Edwards is a Secondary which opened in September 2021 and does not yet have a Year 11 cohort so is excluded from the result table and commentary below.
- 3.4 There are 15 Multi-Academy Trusts working in Barnsley. In addition to Primary and Secondary schools, there are two main providers of Post 16 / Key Stage 5 provision, Barnsley College and Penistone Grammar School.
- 3.5 Disadvantaged students in this report are classified as any student who, on the day of the January 2021 census.
- was eligible for a Free School Meal
 - was a care leaver, or adopted from care
 - was in care
- 3.6 The SEND cohort identified in this report are those students who have either SEN Support status or have an EHC Plan. There is also a breakdown of these individual cohorts available for comparison.

4. SUMMARY OF STUDENT OUTCOMES

4.1 Performance of Note

- Students with an EHC Plan made significant improvements in EYFS and are performing substantially higher than national.
- The percentage of students achieving the expected standard in Phonics by the end of Year 1 is now above the national figure and we are outperforming all statistical neighbours, with all cohorts performing better when compared to 2019.

- Disadvantaged students results in Year 1 Phonics remain stable which sees them significantly outperforming their peers nationally.
- Outcomes for the percentage of students achieving both the Standard and Strong pass in The Basics is now above the national figure.
- The Attainment 8 figure for all students continues to increase, closing the gap to national and putting us in line with our statistical neighbours.
- The percentage of students entered for the EBacc remains above national.
- The percentage of students with an EHCP continue to outperform the national figure when considering the Attainment 8 Score, Standard pass in The Basics, entry to EBacc and EBacc APS.
- Continued improvements in the outcomes for Looked After Children at Key Stage 4 with almost half of the cohort now achieving a Standard pass in The Basics, and over a quarter of the cohort achieving a Strong pass.
- The average A Level grade for Barnsley improved to grade B- and puts us in line with the national average grade.
- Sustained improvements to the percentage of students achieving AAB including 2 facilitating subjects, closing the gap to national.

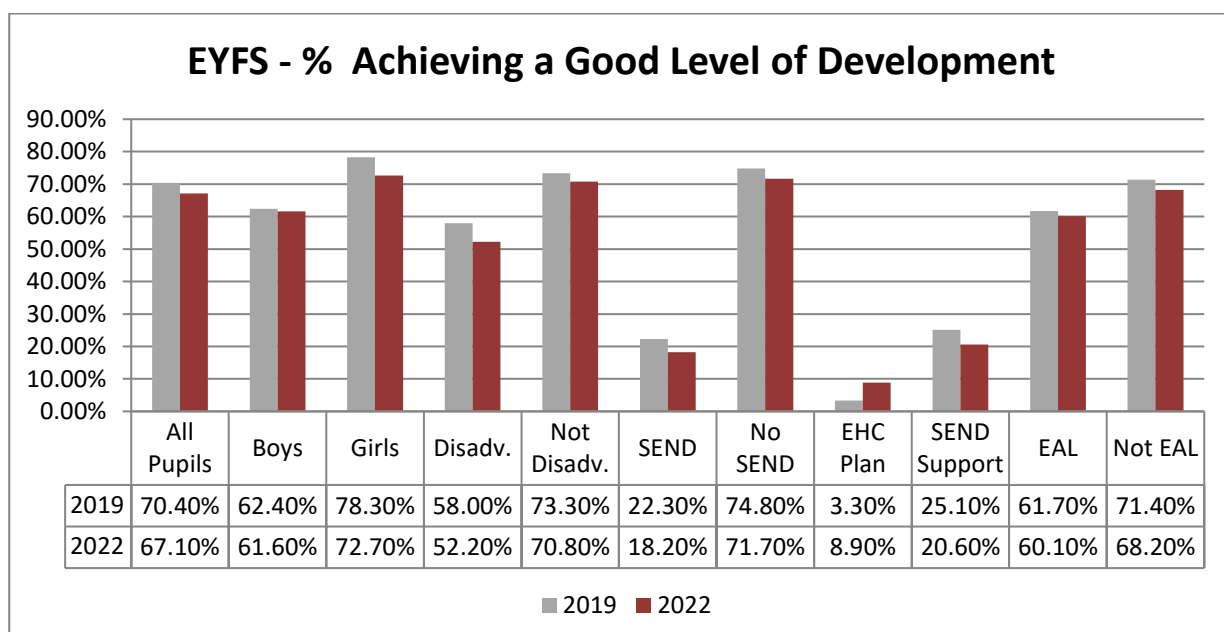
4.1.1 Areas for Improvement are detailed along with proposed actions in Section 10.

4.2 Early Years Foundation Stage Outcomes (EYFS) (5 Years Old)

4.2.1 The key measure in EYFS is the percentage of children achieving a Good Level of Development (GLD).

4.2.2 The percentage of students reaching a Good Level of Development in Barnsley has decreased by 3.3 percentage points, from 70.40% in 2019 to 67.10% in 2022. Although Barnsley has seen a decrease, we still remain higher than the National figure of 65.20%.

4.2.3 As illustrated in the graph below, there was a decrease in performance across most student groups, other than the cohort of students with an EHC Plan between 2019 and 2022. Girls continue to do better than boys. Disadvantaged students showed the biggest decrease with only 52.20% of this cohort achieving the benchmark, compared to 58% in 2019.



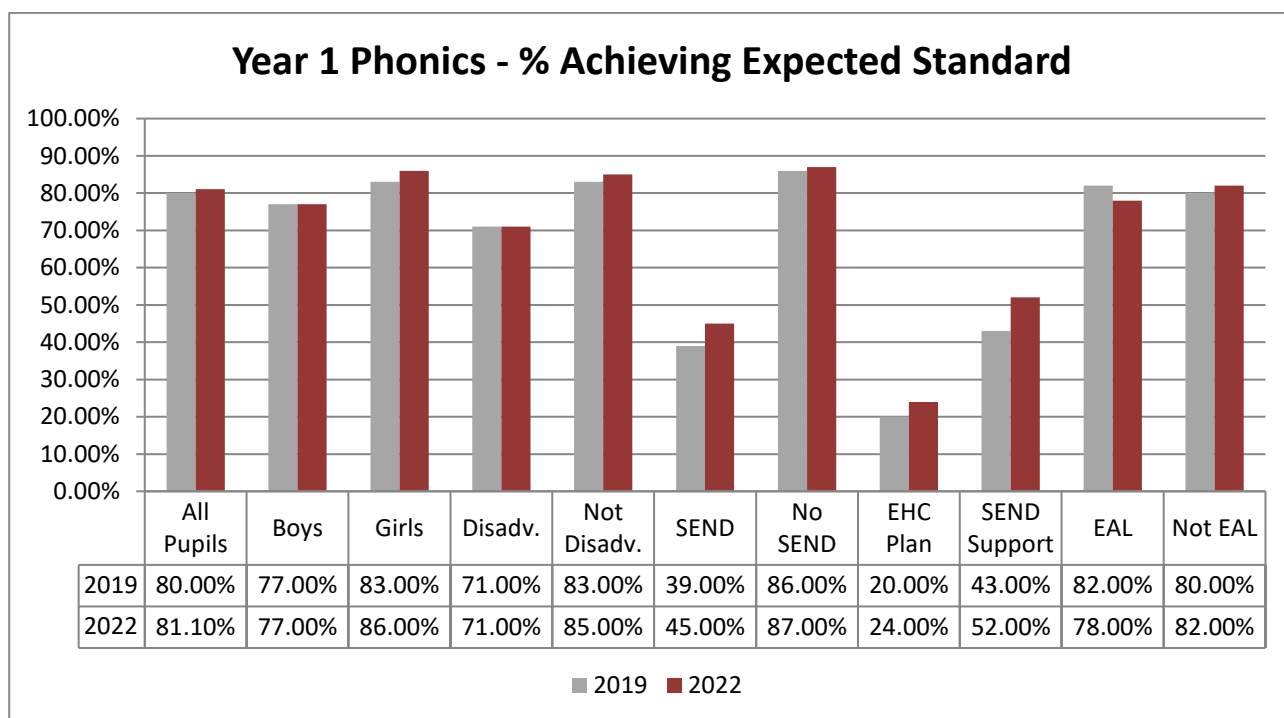
4.2.4 Data has not been published nationally for all local authorities for this indicator therefore it is not possible to provide information on rank or performance against South Yorkshire local authorities.

4.2.5 **Key Stage 1 Outcomes (KS1) (6 – 7 Years Old)**

4.2.6 Year 1 Phonics

4.2.7 At the end of Year 1, children are assessed on their Phonics knowledge. The gap between results for Barnsley children and national performance continues to grow and Barnsley are now performing 6.1 percentage points above the reported figure of 75% for students on a national level. 81.10% of Barnsley children are now working at the expected standard in Phonics in comparison to 80.00% in 2019.

4.2.8 As illustrated in the graph below, improvements were seen in all student groups other than those with EAL status. There was no increase from 2019 for Boys or our disadvantaged cohort. Students with SEND Support saw the biggest increase in this measure.



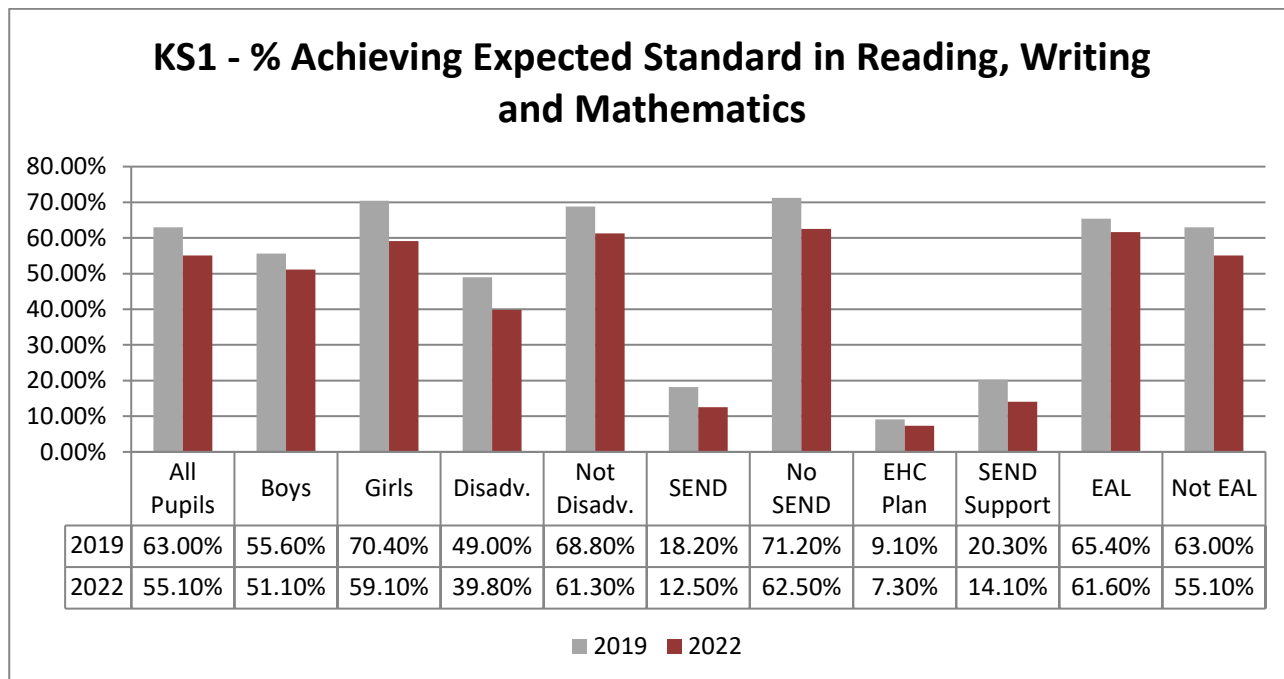
4.2.9 We are outperforming our statistical neighbours reported figure of 75.5% by 5.8 percentage points in this measure. In comparison to other local authorities in South Yorkshire, Barnsley outperformed Doncaster (76%), Rotherham (75%) and Sheffield (72%) in 2022. Data in the Department for Education’s Phonics Statistical First Release is rounded.

4.3.0 **Key Stage 1 Outcomes (Reading, Writing and Mathematics)**

4.3.1 At Key Stage 1 the percentage of Barnsley students achieving the *expected standard* in Reading, Writing and Mathematics dropped by 7.9 percentage points to 55.10% in 2022 from 63% in 2019. Although we have seen a decrease in this measure we are still performing higher than the nationally reported figure of 53.40%.

4.3.2 Data is not published nationally for all local authorities for this indicator therefore it is not possible to provide information on performance against South Yorkshire local authorities.

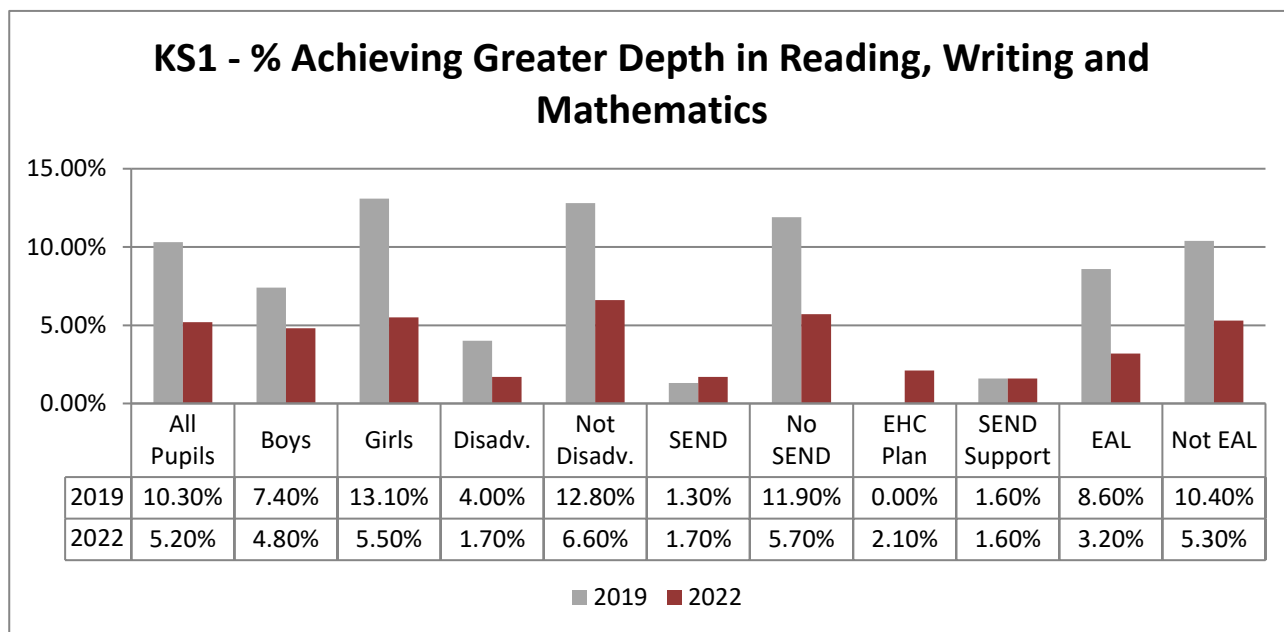
4.3.3 As illustrated in the graph below, all student groups saw a decrease in this indicator between 2019 and 2022, although Girls saw the greatest decrease of 11.3 percentage points. Despite this decrease Girls are still outperforming Boys.



4.3.4 Although Barnsley have seen decreases in the number of students achieving the expected standard in Reading, Writing and Maths we are still performing above national when also considering the 3 elements separately. The gap to national continues to close in each element with Barnsley now performing higher than the national figure of 66.9% in Reading. This is significantly better than 2019 when the national figure was outperforming us in this measure. Barnsley are also performing above the national figure of 57.6% in Writing with 58.1% of our students achieving this. In Mathematics Barnsley remain in line with the reported national figure of 67.7%.

4.3.5 At Key Stage 1 the percentage of Barnsley students achieving *greater depth* in Reading, Writing and Mathematics dropped by 5.1 percentage points to 5.20% in 2022 from 10.30% in 2019. This now places us 0.70 percentage points below the national figure of 5.90%.

4.3.6 As illustrated in the graph overpage, the majority of student groups saw a decrease in this indicator between 2019 and 2022, with only students with SEND including EHC Plan and SEN Support seeing increases. Girls saw the biggest decrease in this measure but are still outperforming Boys.



4.3.7 Barnsley have seen decreases in the number of students achieving greater depth in Reading, Writing and Maths combined as well as when the 3 separate elements are considered separately. In terms of the percentage of students working at a greater depth in Reading, the gap with national has widened to 2.8 percentage points below due to Barnsley outcomes reducing at a greater rate than the reduction seen nationally. 15.2% of Barnsley students were assessed as working at a greater depth in 2022 in comparison to 20.6% in 2019.

4.3.8 Barnsley are also performing 0.9 percentage points below national in Writing and 2.1 percentage points below in Mathematics.

4.3.9 Data has not been published nationally for all local authorities for this indicator therefore it is not possible to provide information on rank or performance against South Yorkshire local authorities.

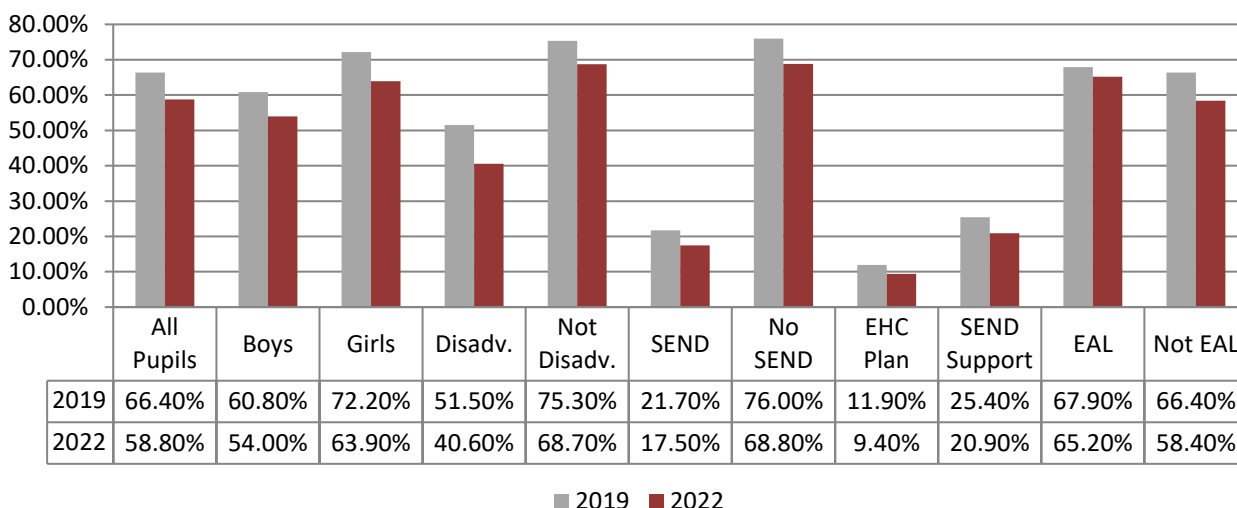
4.4.0 Key Stage 2 Outcomes (KS2) (11 Years Old)

4.4.1 The percentage of children achieving the expected standard in Reading, Writing and Mathematics decreased from 66.40% in 2019 to 58.80% in 2022 and is now only 0.2 percentage points below the national average of 59.0%.

4.4.2 The percentage of children working at greater depth also dropped by 2.5 percentage points from 8.20% in 2019 to 5.70% in 2022 resulting in the gap with national increasing to 1.30 percentage points below in this measure (based on rounded data).

4.4.3 As illustrated in the graph below, all student groups saw a decrease between 2019 and 2022 and boys continue to perform below girls. Disadvantaged students saw the greatest decrease at -10.9 percentage points.

KS2 - % Achieving Expected Standard in Reading, Writing and Mathematics



4.4.4 The gap with national at the expected standard is now widest in Reading. In 2019 Barnsley performed 0.2 percentage points below national but in 2022, at 72.9%, we are 1.6 percentage points below. However, the gap in Reading and Mathematics has improved and is now 0.3 and 0.5 percentage points respectively below national with 69.8% students working at the expected standard in Reading and 71.9% students working at the expected standard in Mathematics.

4.4.5 The gap with national at the higher standard is widest in Reading with Barnsley reporting a figure of 24.9%, which is 2.9 percentage points lower than the national figure of 27.8%. Although we are lower than the national figure it is an improvement on the 22.5% of students achieving this measure in 2019.

4.4.6 Whilst an improvement has been seen in the percentage of students achieving the higher standard in Reading when compared to 2019, decreases have been seen in both Writing and Mathematics. 10.3% of students achieved the higher standard in Writing, which is a decrease of 5.9 percentage points from the 16.2% reported in 2019. In Mathematics 20.4% of students achieved greater depth which is a 5.8 percentage point decrease on the 26.2% of students reported in 2019.

4.4.7 The Reading progress score of -0.1 is in line with 2019 but is 0.2 lower than the national cohort, who have a progress score of +0.1.

4.4.8 The Writing progress score of +0.1 is an improvement on the -0.1 reported in 2019 and is now in line with the national cohort.

4.4.9 The Maths progress score of 0.1 is 0.3 points higher than the national cohort, who have a progress score of -0.2. Whilst we are still reporting higher than national, we are 0.4 points lower than the reported figure of 0.5 in 2019.

4.5 Key Stage 4 (GCSE) Outcomes

4.5.1 Previously the key performance measure at Key Stage 4 was the percentage of students achieving 5 A*-C grades, including English and Mathematics. This measure is no longer reported on. The significant performance measures are now Attainment 8, which measures students' attainment across a range of 8 qualifications and

Progress 8 (not included for 2022 outcomes), which measures the average progress of each school's students against their average attainment level at the end of primary school. A progress score of 0.0 means that the progress students have made is, on average, in line with what is expected, given their starting point. A positive score means students on average, have made better than expected progress and a minus (-) score, less than expected progress.

4.5.2 Another change to measures at GCSE is a switch from reporting grades as letters (e.g. A-C) to reporting as numbers, with grades ranging from 1 to 9, with a 9 indicating the highest grade possible. Within the number grading system, a grade 4 is equivalent to a standard C and a grade 5 considered a strong C. Thus, the percentage of students achieving a grade 4 or above is broadly equivalent to the old measure of grade C and above.

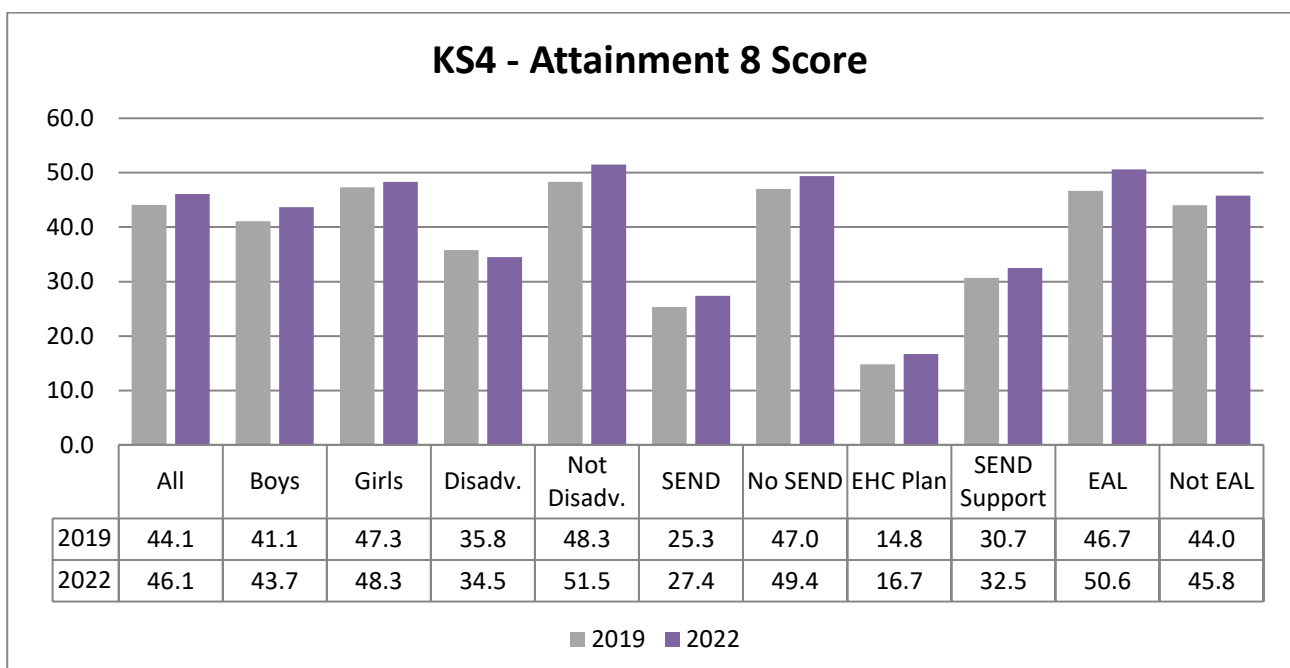
4.5.3 We also report on the percentage of students achieving a grade 4 or above in both English Language or Literature and Mathematics – referred to as “The Basics”.

4.5.4 The English Baccalaureate (EBacc) is a set of subjects that keeps young people's options open for further study and future careers. It includes both English Language and English Literature, Mathematics, Sciences, Geography or History and a Language. The EBacc APS calculates a student's average point score across the subjects they take that fall within the EBacc qualification, allocating points to a student's best grades.

4.5.5 Attainment 8

4.5.6 The average attainment 8 score for Barnsley increased from 44.1 to 46.1. This is below the national average of 47.1. The increase seen locally between 2019 and 2022 closes the attainment 8 gap. Whilst Barnsley's Attainment 8 measure is below the national average, this is in line with the majority of Barnsley's statistical neighbours, which may reflect the disproportionate impact that Covid has had on disadvantaged communities

4.5.7 As the graph below illustrates, all but the disadvantaged cohort saw increases in this measure when compared to 2019. EAL students saw the largest increase.



4.5.8 Progress 8

4.5.9 In 2022 the average Progress 8 score for Barnsley students receded to -0.2 from the 0.08 reported in 2019. The Progress 8 figure remains below the national average of -0.03 and also the projected regional figure of -0.07.

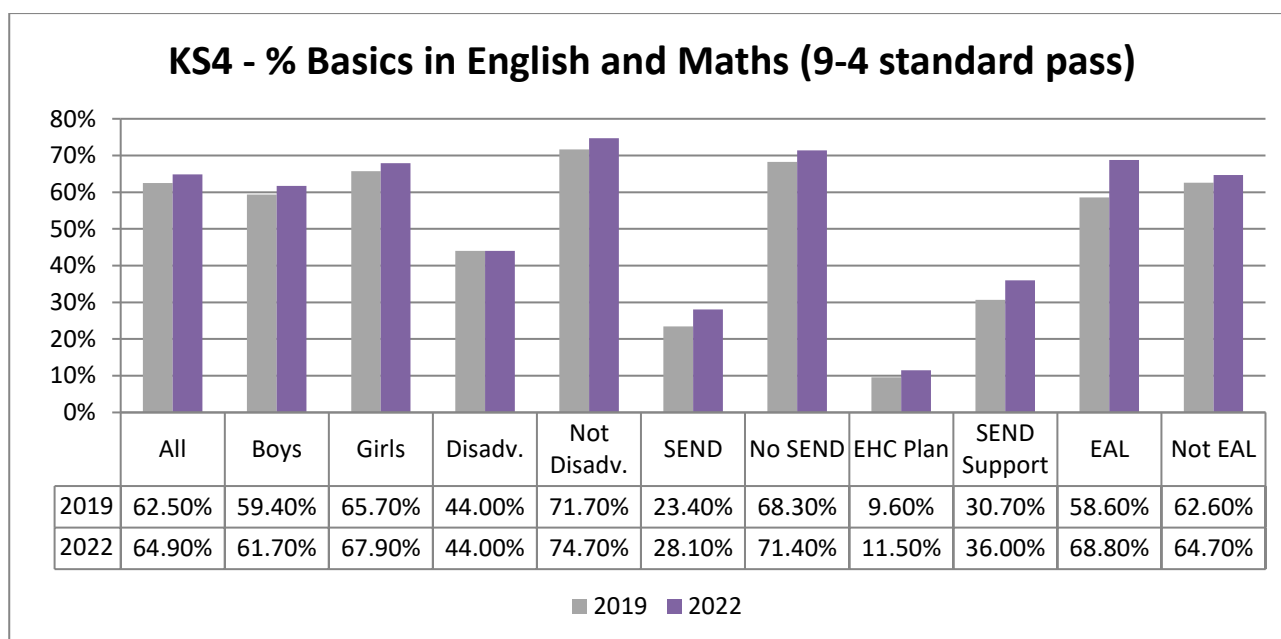
4.6.0 Barnsley sits below the Progress 8 figure for Doncaster (-0.1), Rotherham (-0.09) and Sheffield (-0.16).

4.6.1 As the graph below illustrates, all student groups saw a decline between 2019 and 2022. Only SEND as a group overall remained the same. EAL students retain a positive progress 8 score, as do students that are not disadvantaged. Disadvantaged students saw the largest decrease from 2019.

4.6.2 Standard Pass in English Language / Literature and Mathematics (The Basics)

4.6.3 In 2022, Barnsley saw an increase of 2.4 percentage points in performance from the 62.50% reported in 2019. 64.90% of students achieved a standard pass at grade 9 - 4 in The Basics. The increase in performance seen in Barnsley has now placed us above the national figure of 64.30%.

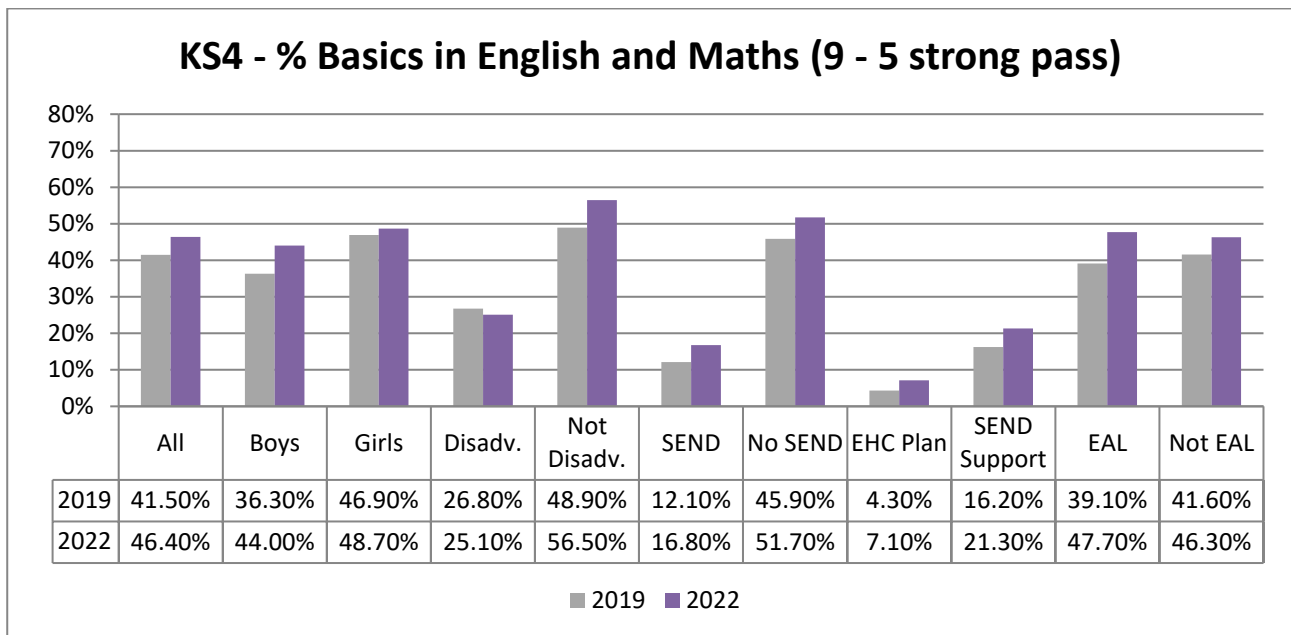
4.6.4 As the graph below illustrates, all cohorts have seen an increase in this measure since 2019. The disadvantaged cohort have remained the same with 44% of students achieving at least a Grade 4 in both English and Maths. The biggest increase seen, with an improvement of 10.2%, was in our EAL students.



4.6.5 Strong Pass in English Language/Literature and Mathematics (The Basics)

4.6.6 In 2022, Barnsley saw an increase of 4.9 percentage points from the 41.50% of students reported as achieving this measure in 2019. 46.40% of students achieved a strong pass at grade 9 - 5 in The Basics which closes to the gap to national. Barnsley is still performing lower than the national figure of 46.60% but by only 0.20 percentage points rather than the 1.6 percentage points in 2019.

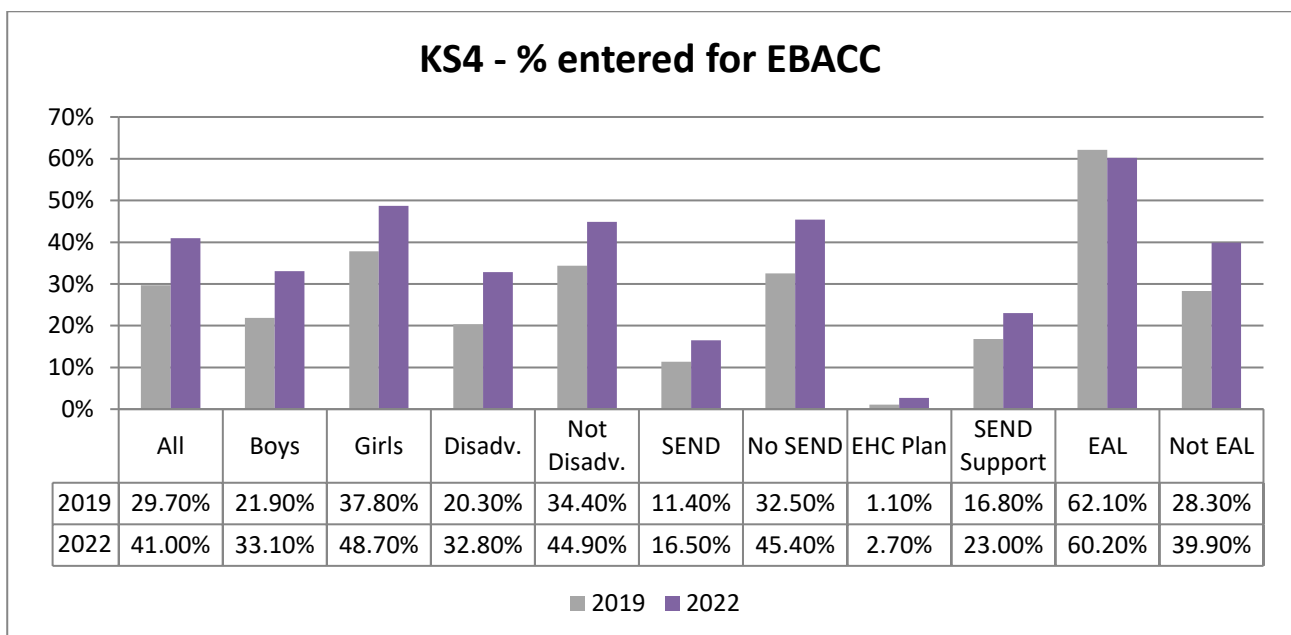
4.6.7 As the graph below illustrates, all groups, other than the disadvantaged cohort saw an increase in the Strong pass measure in the Basics between 2019 and 2022. The biggest increases seen was in our EAL and Boys cohort.



4.6.8 EBacc Entries

4.6.9 In 2022 Barnsley saw a significant increase when considering the number of students entered for the EBacc. 41% of students were entered compared to 36% of students in 2019. This is 5% higher than the 36% of students entered on a national level.

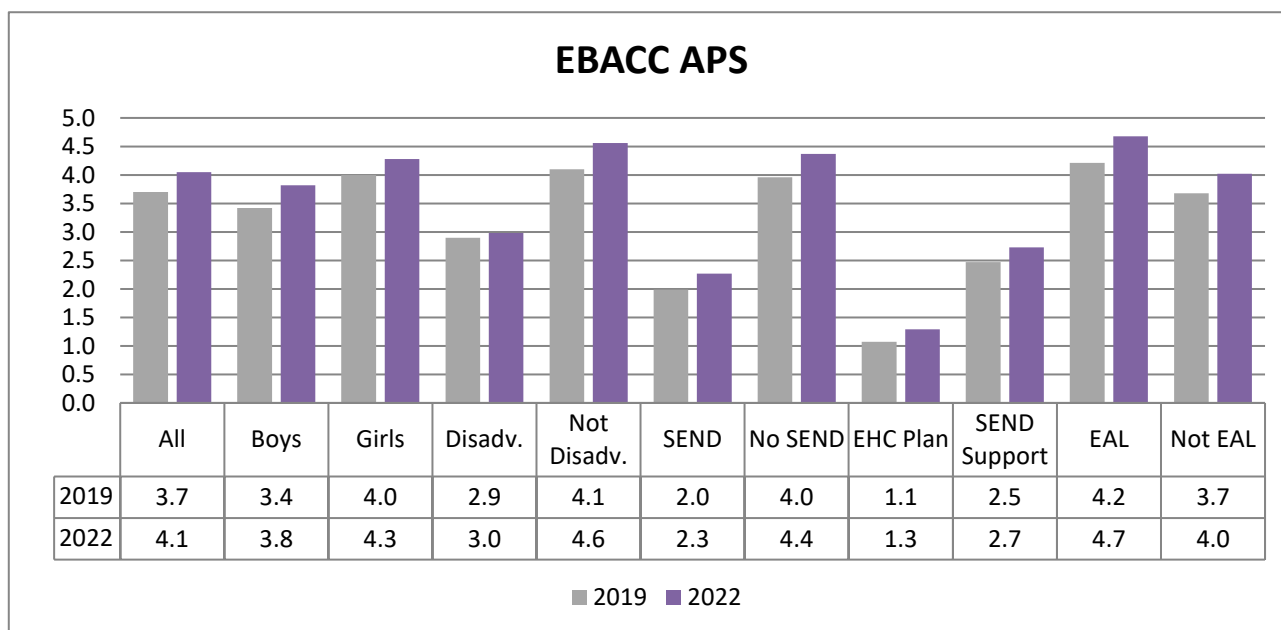
4.7.0 As the graph below illustrates, there was an increase in the number of students entered for EBacc in Barnsley when compared to 2019 in all cohorts, other than those students with EAL.



4.7.1 EBacc APS

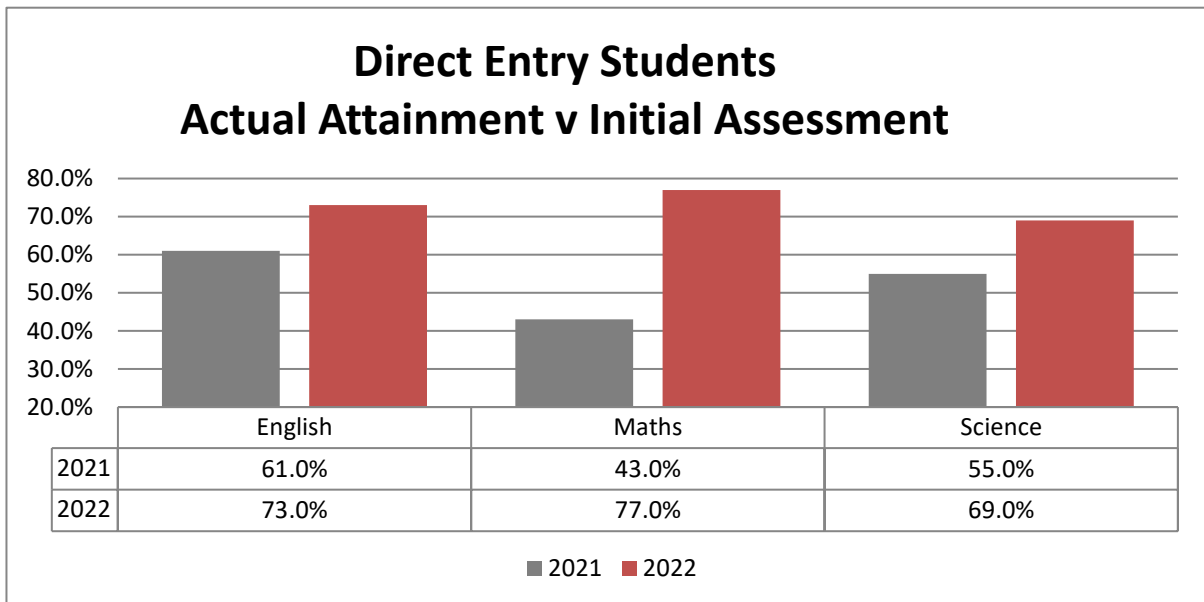
4.7.2 The average EBacc Average Point Score for Barnsley increased from 3.7 in 2019 to 4.10 in 2022. This increase now places Barnsley in line with the national figure reported, which is an improvement on 2019 when we were reporting 1.2 points below.

4.7.3 As the graph below illustrates, the biggest increase between 2019 and 2022, when considering the EBacc APS was in students with No Disadvantage and those with EAL, who saw an increase of 0.50 points. No cohorts saw a decrease in this indicator.



5.0 Barnsley College

5.1 The published data for the local authority includes results for students at Barnsley College. 30 of these students were attending under the Direct Entry Scheme and data provided by the college shows that these students made better progress than expected based on their initial assessments in English, Mathematics and Science. The focus of this provision is to support young people with an alternative curriculum offer to reduce the risk of non-engagement with education. Barnsley College is one of the few colleges in the country to offer this scheme, and therefore our published results do not compare directly to other local authorities within the region. 73% of students secured a grade higher than their initial assessment in English which is higher than the 61% reported in 2021. 77% of students secured a grade higher in Mathematics which is 34% higher than the 2021 reported figure of 43%. In Science there were 69% of students who secured a grade higher seeing an improvement of 14% on the 55% reported in 2021. The graph below illustrates the outcomes for English and Maths achieved in 2022 compared to 2021.



6.0 Key Stage 5 Outcomes

6.1 Results are based on the DfE published data for Barnsley in comparison to all state funded schools and colleges in England.

6.1.1 DfE have not published setting level data for 2021 but both Penistone Grammar School and Barnsley College shared their headline outcomes with us.

6.1.2 Penistone Grammar only offer A level courses as part of their post 16 curriculum whilst Barnsley College offer A level courses alongside a variety of other level 3 vocational qualifications.

6.1.3 A Level Average Grade

6.1.4 The average A Level grade for Barnsley improved to a grade B- in 2022, which is an improvement on the Grade C seen as the average grade in 2019. This is in line with the average A Level grade in 2022 for all state funded schools and colleges nationally which is also reported as B-.

6.1.5 Percentage achieving AAB including 2 Facilitating Subjects

6.1.6 The percentage of Barnsley students achieving an AAB combination of grades (including two facilitating subjects such as History, Geography and Physics) increased by 8.4 percentage points from 9.0% in 2019 to 17.4% in 2022. Nationally there was an increase from 13.4% in 2019 to 20.6% in 2022. Whilst we are performing lower than national in this indicator, we have made progress at a faster rate and are continuing to close the gap.

6.1.7 Percentage achieving A*/A passes

6.1.8 The percentage of Barnsley students achieving A*/A passes increased to 26.1% in 2022 from 18.7% in 2019. Nationally there was an increase to 32.9% from 22.4%. The national increase has been faster than we have seen at a local authority level which further increases the gap.

6.1.9 Level 3 Outcomes

Results are based on the DfE published data for Barnsley in comparison to all state funded schools and colleges in England.

6.2.0 Average Grade – Applied General Qualifications

Applied General Qualifications are vocational qualifications which allow entry to a range of higher education courses either by meeting the entry requirements in their own rights or being accepted alongside other level 3 qualifications such as A levels. Many Applied General Qualifications are endorsed by employers and professional or trade bodies. In 2022, the average grade for Applied General qualifications improved to a Distinction + for Barnsley Local Authority, which matches the increase seen on a national level for all state funded schools and colleges.

6.2.1 Percentage achieving at least 2 substantial level 3 qualifications

Substantial level 3 qualifications are defined as qualifications that are at least the size of an A level, such as a BTEC diploma level 3. If a qualification is equal in size to 2 A levels it is counted as 2 substantial level 3 qualifications. In 2022, 97.9% of students in Barnsley achieved at least 2 substantial level 3 qualifications. This was an increase on the 72.6% in 2019. This was a greater increase than that seen for all state funded schools and colleges nationally which increased to 95.5% from 82.4% and now places us higher than national in this measure.

7. Outcomes for Children Looked After

7.1 Due to the impact of Covid, there is limited accurate data to compare academic achievements for young people between 2022 and 2021. Similarly, to the overall cohort comparison will be made to 2019. Where accurate data can be sourced for 2020 comparison this has been included. In 2022 there were 23 children who had been in the care of the Local Authority for more than 12 months at the 31st March 2021 and these are the children that we reference. The 23 children reported on in 2022 is 14 more children than 2019 and equal to the number of children reported in 2020. These children that we report on here. Results have been gathered from schools and/or carers and may be subject to adjustments following any appeals.

7.1.1 This cohort has again seen the ongoing impact of Covid. Disruption to GCSE learning, revision and face to face learning have created environments of study outside of normal routine. 56% of learners had SEND status, which is 8.5 percentage points higher than 2019. 43% of learners are subject to an EHC Plan, which is 11.5 percentage points higher than 2019. Analysis carried out by the Virtual School Head confirms that results are positive, with 16 out of 23 (70%) achieving their personal targets. Multiple vulnerabilities or placement breakdown impacted on the outcomes for the students who were unable to meet their potential.

There were three children within the cohort with highly complex needs who found exams a significant challenge, one of these children did not sit any qualification examination.

7.1.2 There are some notable achievements including three students who achieved excellent scores in English and Maths, all being awarded a Grade 7. One student, who as a young mum has achieved her results despite significant time away from school as a result of pregnancy and early motherhood. Another students' results are also to be commended as significant placement breakdown and missing episodes impacted education greatly. This student still managed to obtain a grade and secure a post-16 placement.

7.1.3 Attainment 8

7.1.4 The average Attainment 8 score for the 2022 KS4 LAC cohort of 30.84 is 3.54 points higher than 2019.

7.1.5 Standard Pass in English Language/Literature and Mathematics (The Basics)

7.1.6 47.4% of students in the KS4 LAC cohort achieved Grade 4 or above in English, which is a significant improvement of 24.4 percentage points from the 23% reported in 2019.

57.9% of students in the KS4 LAC cohort achieved Grade 4 or above in Maths, which is an improvement of 27.2 percentage points from the 30.7% achieving in 2019.

47.4% of students achieved Grade 4 or above in both English and Maths which is again a 24.4 percentage point improvement from the 23% reported in 2019.

7.1.7 Strong Pass in English Language/Literature and Mathematics (The Basics)

7.1.8 In 2022, 31.6% of students achieved a Grade 5 or above in English which shows an improvement on the 25% reported in 2019.

31.6% of children in the LAC cohort also achieved a Grade 5 or above in Mathematics which is a notable improvement of 19.1 percentage points from 2019.

26.3% of LAC children achieved a Grade 5 or above in both English and Maths which is again a significant improvement on the 12.5% reported in 2019.

7.1.9 The Post 16 plans in place for each young person in the cohort are considered to be robust and appropriate. The virtual School has worked in collaboration with key partners to jointly plan appropriately post-16 destinations.

7.2.0 Post 16 outcomes

7.2.1 Six young people successfully completed level 3 qualifications in 2021 with all of them going on to positive destinations of either university or employment. In addition, a further five young people have completed the first year of their level 3 courses.

7.2.2 Three care leavers have successfully completed degree studies in 2021 with an additional six young people being part way through their degree courses.

8. Outcomes for Children with Special Educational Needs and Disabilities

8.1 Numbers of SEND students across the authority are generally quite low and therefore outcomes can vary year on year due to the different primary needs of students in these cohorts.

8.1.1 EYFS – SEND

8.1.2 The EYFS 2022 SEND results are based on formally assessed examinations and are therefore not directly comparable to results from 2021 due to these being teacher assessed, therefore comparison to 2019 has been made throughout. Results in 2022 are based on 220 SEND students, 45 with an EHC Plan and 175 with SEND Support needs. National data is for State Funded Schools.

8.1.3 The percentage of the overall SEND cohort achieving a good level of development has decreased by 4.1 percentage points since 2019, which is a similar trend the national picture. The national trend has decreased at a faster pace and by 6.2 percentage points which as a result has closed the gap and now sees Barnsley more in line with the national outcome.

EYFS Good Level of Development	2019	2022
Barnsley – SEND	22.3%	18.2%
National – SEND	25.0%	18.8%

8.1.4 Children with an EHC Plan have seen significant improvements in this measure since 2019 with an increase of 5.6 percentage points. This is in contrast to the national picture who have seen a decrease of 1.3 percentage points. As a result Barnsley are now higher than national by 5.2 percentage points.

EYFS Good Level of Development	2019	2022
Barnsley – EHC Plan	3.3%	8.9%
National – EHC Plan	5.0%	3.7%

8.1.5 Both Barnsley and the national picture have seen decreases with the SEND Support cohort however the national rate has decreased at a higher rate, which further closes the gap.

EYFS Good Level of Development	2019	2022
Barnsley – SEND Support	25.1%	20.6%
National – SEND Support	29%	22.9%

8.1.6 Year 1 Phonics – SEND

8.1.7 The Year 1 Phonics 2022 SEND results are based on formally assessed examinations and are therefore not directly comparable to results from 2021 due to these being teacher assessed, therefore comparison to 2019 has been made throughout. Results in 2022 are based on 342 SEND students, 79 with an EHC Plan and 263 with SEND Support needs. National data is for State Funded Schools.

8.1.8 The percentage of the overall SEND cohort achieving the expected standard in Phonics by the end of Year 1 in Barnsley has increased by 7 percentage points. This is in contrast to the national picture which has seen a decrease of 5 percentage points. The significant progress seen by Barnsley in this measure now places us above national which hasn't been seen since 2017.

Year 1 Phonics – Expected Standard	2019	2022
Barnsley – SEND	39%	45%
National – SEND	43%	38%

8.1.9 The percentage of children achieving the expected standard in Phonics continues to improve, which is the opposite of the picture seen at a national level. Barnsley has seen an increase of 4%, in contrast to the decrease of 1% on a national level and as a result Barnsley are now performing better at this benchmark.

Year 1 Phonics – Expected Standard	2019	2022
Barnsley – EHC Plan	20%	24%
National – EHC Plan	20%	19%

8.2.0 Barnsley has seen an impressive 9 percentage point increase when considering the SEND Support cohort at this measure, which is a contrast to the 4% decrease seen nationally. Barnsley are now performing higher than Barnsley.

Year 1 Phonics – Expected Standard	2019	2022
Barnsley – SEND Support	43%	52%
National – SEND Support	48%	44%

8.2.1 Key Stage 1 – SEND

8.2.2 The Key Stage 1 2022 SEND results are based on formally assessed examinations and are therefore not directly comparable to results from 2021 due to these being teacher assessed, therefore comparison to 2019 has been made throughout. Results in 2022 are based on 401 SEND students, 96 with an EHC Plan and 305 with SEND Support needs. National data is for State Funded Schools.

8.2.3 The percentage of the overall SEND cohort achieving the expected standard in Reading, Writing and Mathematics by the end of Key Stage 1 in Barnsley has seen a decrease of 5.7 percentage points. There has been a 4 percentage point decrease at a national level which has widened the gap.

Key Stage 1 – RWM Combined	2019	2022
Barnsley – SEND	18.2%	12.5%
National – SEND	19%	15%

8.2.4 The percentage of children achieving the expected standard in Reading, Writing and Mathematics by the end of Key Stage 1 has seen a decrease of 1.8 percentage points when compared to 2019. This is a similar trend to the national picture who have also seen a decrease with this cohort. Whilst a decrease has been seen, Barnsley are still performing better than national.

Key Stage 1 – RWM Combined	2019	2022
Barnsley – EHC Plan	9.1%	7.3%
National – EHC Plan	7.0%	6.5%

8.2.5 There has been a 6.2 percentage point decrease when considering the SEND Support cohort in this measure which is reflected in the national picture, although the smaller decrease of 3.9 percentage points seen on a national level has further widened the gap.

Key Stage 1 – RWM Combined	2019	2022
Barnsley – SEND Support	20.3%	14.1%
National – SEND Support	21.0%	17.1%

8.2.6 Key Stage 2

8.2.7 The Key Stage 2 2022 SEND results are based on formally assessed examinations and are therefore not directly comparable to results from 2021 due to these being teacher assessed, therefore comparison to 2019 has been made throughout. Results in 2022 are based on 583 SEND students, 171 with an EHC Plan and 412 with SEND Support needs. National data is for State Funded Schools.

8.2.8 The percentage of the overall SEND cohort achieving the expected standard in Reading, Writing and Mathematics by the end of Key Stage 2 in Barnsley has seen a decrease of 4.2 percentage points. This is similar to the decrease seen at a national level resulting in the gap to national the unchanged.

Key Stage 2 – RWM Combined	2019	2022
Barnsley – SEND	21.7%	17.5%
National – SEND	22.0%	18.0%

8.2.9 The percentage of children achieving the expected standard in Reading, Writing and Mathematics by the end of Key Stage 2 has seen a decrease of 2.5 percentage points when compared to 2019. The national decrease of 2 percentage points continues to widen the gap in the measure.

Key Stage 2 – RWM Combined	2019	2022
Barnsley – EHC Plan	11.9%	9.4%
National – EHC Plan	9.0%	7.0%

8.3.0 There has been a 4.5 percentage point decrease when considering the SEND Support cohort in this measure. Although we are still below the national figure, the gap to continues to close and we are now reporting in line with the national figure.

Key Stage 2 – RWM Combined	2019	2022
Barnsley – SEND Support	25.4%	20.9%
National – SEND Support	25.0%	21.0%

8.3.1 Key Stage 4 - SEND

8.3.2 The KS4 2022 SEND results are based on formally assessed examinations and are therefore not directly comparable to results from 2021 due to these being teacher assessed, therefore comparison to 2019 has been made throughout. Results in 2022 are based on 352 SEND students, 113 with an EHC Plan and 239 with SEND Support needs. National data is for State Funded Schools.

8.3.3 The Attainment 8 score of SEND students has increased in 2022. Barnsley's increase of 2.1 points in comparison to the national increase of 1.7 points continues to close the gap in this measure.

KS4 Attainment 8 Score	2019	2022
Barnsley - SEND	25.3	27.4
National - SEND	27.6	29.3

8.3.4 The Attainment 8 score of SEND students with an EHCP further improved in 2022 and remains above the national average for the group. The increase of 1.9 points is above the increase of 0.6 points seen nationally.

KS4 Attainment 8 Score	2019	2022
Barnsley – EHC Plan	14.8	16.7
National – EHC Plan	13.7	14.3

8.3.5 The Attainment 8 score of SEND students with SEND Support increased in 2022 but still remains below the national average for the group. The national average saw an increase of 2.2 percentage points, in comparison to an increase in the Barnsley figure

of 1.8 resulting in the gap to national widening from 1.9 points below to 2.3 points below.

KS4 Attainment 8 Score	2019	2022
Barnsley – SEND Support	30.7	32.5
National – SEND Support	32.6	34.8

8.3.6 The percentage of SEND students achieving a Standard pass in the Basics improved in 2022 but remains below the national average for the group. The increase of 4.7 percentage points from 2019 was also below the increase seen nationally of 5.3 percentage points, resulting in the gap widening from 3.3 percentage points below to 3.9 percentage points below.

KS4 Basics 4-9 Standard Pass	2019	2022
Barnsley - SEND	23.4%	28.1%
National - SEND	26.7%	32.0%

8.3.7 The percentage of SEND students with an EHC Plan achieving a Standard pass in the Basics further improved in 2022 but remains below the national average for the group. The increase of 1.9 percentage points is also below the national increase of 2.3 percentage points further increasing the gap to national.

KS4 Basics 4-9 Standard Pass	2019	2022
Barnsley – EHC Plan	9.6%	11.5%
National – EHC Plan	11.1%	13.4%

8.3.8 The percentage of SEND students with SEND Support needs achieving a Standard pass in the Basics increased in 2022 but remains below the national average for the group. The increase of 5.3 percentage points still results in the gap to national widening as the national picture saw an increase of 6.6 percentage points.

KS4 Basics 4-9 Standard Pass	2019	2022
Barnsley – SEND Support	30.7%	36.0%
National – SEND Support	32.3%	38.9%

8.3.9 The percentage of SEND students achieving a Strong pass in the Basics improved in 2022 but remains below the national average for the group. The increase of 4.7 percentage points was greater than the national increase of 4.4 percentage points. As a result, the gap to national closed from 1.7 percentage points below to 1.4 percentage points below.

KS4 Basics 5-9 Strong Pass	2019	2022
Barnsley - SEND	12.1%	16.8%
National - SEND	13.8%	18.2%

8.4.0 The percentage of SEND students with an EHC Plan achieving a Strong pass in the Basics decreased in 2022 and is now above the national average for the group. The increase of 2.8 percentage points was greater than the increase of 1.4 percentage point which continues to close the gap with this cohort.

KS4 Basics 5-9 Strong Pass	2019	2022
Barnsley – EHC Plan	4.3%	7.1%
National – EHC Plan	5.5%	6.9%

- 8.4.1 The percentage of SEND students with SEND Support needs achieving a Strong pass in the Basics improved in 2022 and but is now below the national average for the group. The increase of 5.1 percentage points was less than the national increase of 5.4

KS4 Basics 5-9 Strong Pass	2019	2022
Barnsley – SEND Support	16.2%	21.3%
National – SEND Support	16.9%	22.3%

- 8.4.2 The percentage of SEND students entered for EBACC improved in 2022 and is now above the national average for the group. The significant increase of 5.1 percentage points is much greater than the national increase of 0.6 percentage points resulting in the gap to national closing from 2.1 percentage points below to a pleasing 2.4 percentage points above.

KS4 Entry to EBACC	2019	2022
Barnsley - SEND	11.4%	16.5%
National - SEND	13.5%	14.1%

- 8.4.3 The percentage of SEND students with an EHC Plan entered for EBACC increased again in 2022 but remains below the national average for the group. The increase of 1.6 percentage points was greater than the national increase of 0.1 which continues to close the gap.

KS4 Entry to EBACC	2019	2022
Barnsley – EHC Plan	1.1%	2.7%
National – EHC Plan	4.0%	4.1%

- 8.4.4 The percentage of SEND students with SEND Support entered for EBACC increased again in 2022 and remains above the national average for the group. The increase of 6.2 percentage points was significantly greater than the increase of 0.9 percentage points seen nationally.

KS4 Entry to EBACC	2019	2022
Barnsley – SEND Support	16.8%	23.0%
National – SEND Support	16.9%	17.8%

- 8.4.5 The EBACC Average Point Score for students with SEND remained at 2.3 in 2022 which is an increase of 0.3 percentage points when compared to 2019. Nationally there was an increase of 0.2 percentage points. As a result, the gap to national continues to close at 0.1 points below.

KS4 EBACC APS	2019	2022
Barnsley - SEND	2.0	2.3
National - SEND	2.2	2.4

- 8.4.6 The EBACC Average Point Score for students with an EHCP saw an increase of 0.2 percentage points in 2022 when compared to 2019. Nationally there was no change for this group. As a result Barnsley are now reporting higher than the National picture in this indicator.

KS4 EBACC APS	2019	2022
Barnsley – EHC Plan	1.1	1.3
National – EHC Plan	1.1	1.1

8.4.7 The EBACC Average Point Score for students with SEND Support increased from 2.5 in 2019 to 2.7 in 2022. Nationally there was also an increase of 0.2 percentage points. As a result, the gap to national remains the same at 0.2 percentage points below.

KS4 EBACC APS	2019	2022
Barnsley – SEND Support	2.5	2.7
National – SEND Support	2.7	2.9

9. Elective Home Education (EHE)

9.1 All parents have a duty under Section 7 of the Education Act 1996 to ensure that their children receive an efficient, full-time education suitable to their age, ability and aptitude, either by regular attendance at school or otherwise. Otherwise includes the option for parents to electively home educate their children.

9.1.1 Parents may decide to exercise their right to home educate their child from a very early age, so some children may never have been enrolled in school. Others are withdrawn from mainstream school at various stages up to the end of compulsory school age.

9.1.2 We want the home-educated child to have a positive experience by developing productive and supportive working relationships with parents and by working together to ensure the best educational interests of the child.

9.1.3 Barnsley EHE is tracked and managed by the Education Welfare Service, who register all young people at the point of notification. This register forms part of the Children Not in School Register which is managed subject to DfE guidance and returns.

9.1.4 To support the registration of EHE and to ensure that EHE is chosen for the right reasons, an Education Welfare Officer visits the family home to explain the process of EHE and capture the views of the child. This registration process supports the service in ensuring students are safeguarded and that the education provided by parents is of a suitable standard.

9.1.5 The Education Welfare Service has created an EHE Education Welfare Officer (EWO) role to improve the offer to children, young people and their families and supplement the services work with vulnerable groups alongside the EHE advisor role. Regular in-service reviews are being undertaken and will be reported to Barnsley Alliance, DMT and lead member briefings on a termly basis. Early indications are that interventions are resulting in applications back into mainstream school and that contact and intervention with young people and families are timelier.

9.1.6 The service strategy for the development of the EHE /EWO role starts with an understanding of the overall cohort and the individual circumstances of the families involved. The cases are RAG rated with the most vulnerable and concerning families being targeted. The strategic focus includes the following groups:

- COVID anxious families
- Non-contact families
- Unsuitable education – School Attendance Orders
- Vulnerable groups including those with an Early Help plan

- Vulnerable groups with an EHCP
- Vulnerable groups including those with a Social Worker
- College cohort
- Movement of children from EHE to CME when education is unsuitable

9.1.7 Our work in relation to children with a Social Worker has begun, involves contact and visits by the EHE EWO, attendance at CIN, CP and Strategy meetings and liaison with partner agencies.

9.1.8 The additional capacity created by the EHE EWO will build upon the service focus of returning children to school where EHE has been chosen by parents when they feel they have no other option or where the education provided is not suitable. During the 21/22 academic year there were 91 students who returned to school roll following a period of EHE. We aim is to increase this figure through earlier intervention with families and strong partnership working with schools and partners such as school admissions to identify appropriate school places.

9.1.9 EHE is high on the Local Authority agenda and is a standing agenda item on the Barnsley Alliance Board. Barnsley Safeguarding Partnership takes a keen interest in the number of children on EHE and approves the policies and procedures in relation to managing EHE as part of the development of a more inclusive local schools system based upon consistent and coherent policies relating to attendance, behaviour, exclusions and the promotion of safeguarding and wellbeing in all schools and settings. Schools are key players in exploring the choice made by parents and the views of the child and must support children to remain in school if parental choice is driven by dissatisfaction with school. Fair Access Protocols support children back into education to prevent any delays in the system. Training has been delivered across the sector in relation to EHE and the responsibilities of professionals in relation to keeping children IN this community safe.

9.2.0 The breakdown of children and young people who are educated at home as of the 9th November 2021 is shown in the table below.

Year Group	Number of Students
1	9
2	17
3	17
4	19
5	26
6	26
7	36
8	63
9	69
10	84
11	120
Total	486

9.2.1 This equates to 114 students of primary school age and 372 students of secondary school age. In terms of the number of students per Key Stage this equates to: KS1 – 26 students; KS2 – 88 students; KS3 – 168 and KS4 – 204 students.

9.2.2 The number of students who are home educated as of 9th November 2021 has decreased by 3.57 percentage points on the 504 students who were home educated for the same period last year.

10.0 ACTION TO IMPROVE EDUCATION OUTCOMES

10.1 Barnsley continues to work with school and academy leaders to deliver a sector-led education improvement strategy. This model has proved effective in driving up standards in Barnsley schools and academies.

10.2 Barnsley Schools' Alliance Education Improvement Strategy (*Please see Appendix 2 and Annex to Appendix 2*) was launched at the start of the academic term as the vehicle to support and drive the improvement of educational outcomes through our collaborative efforts.

The strategy builds upon our ongoing commitments to provide timely and early help and targeted support as well as prevention and intervention, keeping children safe and well in education settings and enabling them to thrive in a progressive, supportive and inclusive environment.

10.3 The key priorities for raising attainment by the end of the primary phase for all pupils, especially disadvantaged pupils and those with SEND, are:

- *To further improve the proportion of pupils achieving the expected standard in the phonics screening check by the end of Year 1.*
- *To ensure that attainment by the end of Key Stage 1 improves to at least pre-pandemic levels and better.*
- *To improve pupils' progress in reading so that attainment improves at both standards by the end of Key Stage 2.*
- *To ensure that more pupils achieve the higher standard by the end of Key Stage 2*

10.4 In addition, the Alliance continues to focus support and challenge activities across both phases of education (secondary and primary) on additional key priorities within the strategy such as:

- *To improve attendance and develop better access to alternative provision for students at risk of exclusion.*
- *To build leadership capacity which empowers leaders at all levels to develop a sustainable model of continuous improvement across all Barnsley schools.*
- *To ensure all children have access to an enriched curriculum that prepares them for each key transitional stage of their education*

10.5 The Barnsley Schools' Alliance continues to work with key stakeholders, such as the Exchange Teaching Hub and Tykes Teaching Alliance, to ensure a comprehensive CPD support offer is in place to continue strengthening practice across settings:

10.6 An effective model of primary peer review has been developed by system leaders within the Barnsley Schools' Alliance to promote professional development and improve the accuracy of self-evaluation. This academic year, our priority is to secure the engagement of primary headteachers from LA maintained schools and academies to implement the model. As a result, we expect improvements in the

precision and effectiveness of school improvement activities to positively impact on the quality of education provided by the primary sector.

- 10.7 Equally at Secondary phase colleagues are cited on continuing to strengthen and share best practice across the borough, improving networking opportunities across all academies. Secondary Heads meetings happen regularly with all leaders being well connected and focused upon clear success measures to monitor progress and future actions. This agreed collective approach will naturally in turn see positive tangible outcomes for all students.

11. PROPOSAL AND JUSTIFICATION

- 11.1 The provisional education outcomes for 2022 provide Cabinet with insight into available data.

Compared to the national picture, the outcomes in Barnsley are most favourable at the end of early years (percentile rank 33) and in the phonics screening check at the end of Y1 (percentile rank 16) and Y2 (percentile rank 9). This reflects the hard work and commitment shared by all primary schools throughout the pandemic to maintain the best education for our youngest and most vulnerable pupils. The proportion of SEND pupils reaching the expected standard in the phonics screening check, for example, is now 7% above the national figure.

- 11.2 At the end of Y11 the trajectory for the attainment 8 figure for all students continues to increase, as we steadily narrow the gap towards national, which also aligns us with our statistical neighbours. Secondary schools continue to drive key methods of interventions and differentiated learning in order to support students achieve better outcomes.
- 11.3 In terms of our SEND students the percentage of students with an EHCP continue to outperform the national figure when considering the Attainment 8 Score, Standard pass in The Basics, entry to EBacc and EBacc APS. This further demonstrates that the CPD support offered to staff is having real tangible outcomes in driving standard.

12.0 CONSIDERATION OF ALTERNATIVE APPROACHES

- 12.1 This report is to enable Cabinet to maintain oversight of a key policy priority for the Council and the Borough, namely, to ensure students obtain qualifications which will help fulfil their potential.

13.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS

- 13.1 Due to data in this report being provisional until the official data release from the Department for Education, the contents are not intended for sharing with parents and carers or other members of the public.

14.0 FINANCIAL IMPLICATIONS

- 14.1 There are no direct financial implications arising from this report.

15.0 EMPLOYEE IMPLICATIONS

- 15.1 There are no employee implications arising directly from this report.

16.0 LEGAL IMPLICATIONS

16.1 There are no legal implications emerging through consideration of this report.

17.0 CUSTOMER AND DIGITAL IMPLICATIONS

17.1 There is no impact upon the ability of the consumer to access the Council's services, including school admissions and other school-related services or upon the onus towards encouraging digital transactions.

18.0 COMMUNICATIONS IMPLICATIONS

18.1 The provisional education outcomes achieved by students during 2022 will form the basis of a media release.

19.0 CONSULTATIONS

19.1 No consultation has arisen in the compilation of this report.

20.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK

20.1 No 2022 attainment outcomes will form part of the Council's Corporate Performance Reporting in 2022/23.

21.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION

21.1 Continuing to improve the attainment of disadvantaged students and closing the gap in outcomes between such students and their peers, is a priority of the Barnsley Alliance for School Improvement. This is pursued, rigorously, by the Alliance's 'Developing Leadership Capacity' Sub-Group and Special Educational Needs (including Disabilities) (SEND) Oversight Board. SEND improvements are identified as a specific priority within the Barnsley Alliance Education Improvement Strategy.

22.0 TACKLING THE IMPACT OF POVERTY

22.1 The Office for National Statistics in its analysis of remote learning during the Pandemic in England (April 2020 – June 2021) reported that the largest gaps in learning covered between in-school students and those learning online were in neighbourhoods with the largest proportion of children eligible for free school meals (an indicator used as a proxy for deprivation in the study) and the lowest levels of parental instruction

22.2 Therefore, enabling all students to achieve their potential through attendance at a good school and ensuring consistent provision for all will better equip them to continue to be engaged in training, education and employment, access the local labour market and become more resilient against the effects of deprivation.

23.0 TACKLING HEALTH INEQUALITIES

23.1 Please see Paragraph 16.1.

24.0 REDUCTION OF CRIME AND DISORDER

24.1 There are no implications for tackling crime, disorder or anti-social behaviour arising directly through consideration of this particular report.

25.0 RISK MANAGEMENT ISSUES

25.1 Through the Barnsley Alliance, all schools and academies are risk-assessed at regular intervals in order to ensure teaching and learning standards are of good quality. Schools are supported to maintain and improve standards through a sector led approach (*Please see Section 5*).

26.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES

26.1 There are no implications emerging through this report.

27.0 COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS

27.1 There are no implications for the Convention through considering this report.

28.0 CONSERVATION OF BIODIVERSITY

28.1 No implications are likely to arise through consideration of this report.

29.0 GLOSSARY

Acronym	Description
APS	Average Point Score
CLA	Children Looked After
EAL	English as an Additional Language
EBACC	English Baccalaureate
EHCP	Education, Health and Care Plan
EHE	Elective Home Education
EYFS	Early Years Foundation Stage
GCSE	General Certificate in Education
KS	Key Stage
SEND	Special Educational Needs and Disabilities

30.0 LIST OF APPENDICES

30.1 Appendix 1: Education Outcomes Data for Key Stages 4 and 5 of the National Curriculum (2020 and 2021)

Appendix 2: Barnsley Education Improvement Strategy (including depiction of the Strategy as a Plan on a Page (Annex to Appendix 2))

31.0 BACKGROUND PAPERS

31.1 If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

Report author: Nina Sleight (Service Director: Education, Early Start and Prevention)

Financial consultation & sign off	Senior Financial Services officer consulted and date <i>Joshua Amahwe (17/11/2022)</i>
Legal consultation & sign off	Legal Services officer consulted and date 16/11/22

Key Stage 4 data for 2020 and 2021

KS4 - Attainment 8 Score	2020	2021
All	48.5	47.2
Boys	46.7	44.0
Girls	50.4	50.6
Disadv.	38.8	38.7
Not Disadv.	52.8	51.0
SEND	29.0	28.7
No SEND	51.7	50.4
EHC Plan	19.1	19.3
SEND Support	34.6	33.4
EAL	48.6	48.3
Not EAL	48.5	47.2

KS4 Basics 9-4 Standard pass	2020	2021
All	70.20%	68.20%
Boys	69.40%	64.30%
Girls	71.20%	72.30%
Disadv.	50.50%	50.80%
Not Disadv.	78.90%	75.90%
SEND	28.60%	29.10%
No SEND	77.10%	74.90%
EHC Plan	14.40%	18.20%
SEND Support	36.50%	34.50%
EAL	63.80%	71.20%
Not EAL	70.60%	68.10%

KS4 Basics 9-5 Strong pass	2020	2021
All	50.70%	47.20%
Boys	48.60%	41.80%
Girls	52.90%	52.70%
Disadv.	31.40%	30.50%
Not Disadv.	59.20%	54.60%
SEND	14.30%	17.00%
No SEND	56.70%	52.30%
EHC Plan	8.10%	7.30%
SEND Support	17.80%	21.80%
EAL	41.90%	41.50%
Not EAL	51.20%	47.50%

Key Stage 5 data for 2020 and 2021

	2020	2021
A Level Average Grade	B	B
Percentage achieving AAB including 2 facilitating subjects	13.50%	18.20%

Percentage achieving A*/A passes	30.90%	33.90%
Average Grade - applied general qualifications	Distinction -	Distinction -
Percentage achieving at least 2 substantial level 3 qualifications	79.70%	93.60%

KS4 EBACC 9-4 Standard pass	2020	2021
All	23.80%	22.90%
Boys	19.30%	16.70%
Girls	28.40%	29.50%
Disadv.	12.30%	13.70%
Not Disadv.	28.80%	27.10%
SEND	4.90%	6.40%
No SEND	26.90%	25.80%
EHC Plan	1.80%	1.80%
SEND Support	6.60%	8.60%
EAL	28.60%	35.60%
Not EAL	23.50%	22.30%

KS4 EBACC 9-5 Strong pass	2020	2021
All	16.80%	14.70%
Boys	12.60%	9.50%
Girls	21.00%	20.30%
Disadv.	7.70%	7.30%
Not Disadv.	20.80%	18.00%
SEND	2.90%	3.00%
No SEND	19.00%	16.80%
EHC Plan	0.90%	0.90%
SEND Support	4.10%	4.10%
EAL	20.00%	22.00%
Not EAL	16.60%	14.40%

KS4 EBACC Entries	2020	2021
All	36.00%	35.70%
Boys	31.20%	29.60%
Girls	41.00%	42.10%
Disadv.	24.20%	27.20%
Not Disadv.	41.20%	39.40%
SEND	10.40%	13.30%
No SEND	40.30%	39.50%
EHC Plan	5.40%	5.50%
SEND Support	13.20%	17.30%
EAL	47.60%	57.60%
Not EAL	35.50%	34.50%

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BARNSELY SCHOOLS' ALLIANCE

STRONGER TOGETHER TO IMPROVE EDUCATION

Support • Challenge • Inspire



BARNSELY SCHOOLS' ALLIANCE

EDUCATION IMPROVEMENT STRATEGY

2022 - 2025

SUPPORT

To collaborate and network to drive excellence

CHALLENGE

To provoke educational enquiry to deliver excellence

INSPIRE

Raising standards and expectations through excellence

FOREWORD

The mission of Barnsley Schools' Alliance is to promote a cohesive approach to improving education. Our goal is to ensure the very best educational outcomes for children and young people in Barnsley. We will achieve this by working together via collaborative and partnership arrangements, and we are indeed very fortunate in Barnsley in that all members of the Alliance really are truly committed and meet regularly which in turn demonstrates the power in our partnership working approach.

We are acutely aware that the education landscape is changing nationally and locally, with an increasingly diverse range of providers in Barnsley offering opportunities to children and young people from early years through to adulthood. This strategy will clearly set out how we will work together with our key partners to champion the interests of all children and young people and will enable us to focus on ensuring that Barnsley's children and young people achieve to the very best of their ability and potential, in an unremittingly professional, outcomes-focused and highly inclusive environment.

This strategy is integral in helping us achieve our ambitions in line with Barnsley's 2030 strategy and will support Children and young people to aim high and achieve their full potential with improved educational achievement and attainment in line with the vision and ambitions for Learning Barnsley.

The strategy will be fundamentally informed by the Schools White Paper (March 2022) 'Opportunity for all: Strong schools with great teachers for your child' sets out the proposed reforms to the education system which are focused on providing an excellent teacher for every child, delivering high standards of curriculum, behaviour and attendance, targeted support for every child and a stronger and fairer school system. Barnsley's Education Improvement Strategy is underpinned by the government's overarching white paper framework. The Alliance will respond accordingly to address the further consultations that will inform the associated future legislation and guidance which will be progressed over the coming months.

The impact of the Pandemic upon education has of course been well documented with higher than ever persistent absence, exclusions, disengagement with learning and behavioural issues amongst children and young people. We are highly focussed on

and committed towards closing attainment gaps between non-disadvantaged and our most disadvantaged children and young people. This is an issue which Barnsley schools are committed to addressing and will do so through our collaborative efforts. Barnsley Schools' Alliance have developed a comprehensive CPD package for all schools and academies as a mechanism to support and aid our workforce to help aid our recovery following the pandemic. The work and success of the Barnsley Schools' Alliance is something we are immensely proud of. We will continue to strengthen and develop the Alliance to meet and deliver upon the needs of our children and young people. Through the work of the Alliance we will ensure that the staff in our schools and academies are highly skilled, well trained and offered access to the CPD opportunities they require to deliver a world class curriculum and education.

"We want all children and young people to aim high and excel in their education, so that more students can go on to higher-level studies and learn at the best institutions. Having access to high quality inclusive educational establishments is our ultimate objective ensuring that all settings offer a broad and balanced curriculum which provide a more enriching experience to all Barnsley learners. More recently we've been fortunate in achieving cultural capital investment. In turn we want to ensure that all Barnsley students have access to aspire to be the best they can be both academically and in the wider areas of their lives, through rich extracurricular activities, trips and visits. This is something we are deeply passionate about. We know that through the power of partnership working that collectively we can achieve so much more when there is a willingness to pull together in the same direction. The Barnsley Schools' Alliance is the driver to ensure we make this happen."

Councillor Trevor Cave - Cabinet Spokesperson (Children's Services)



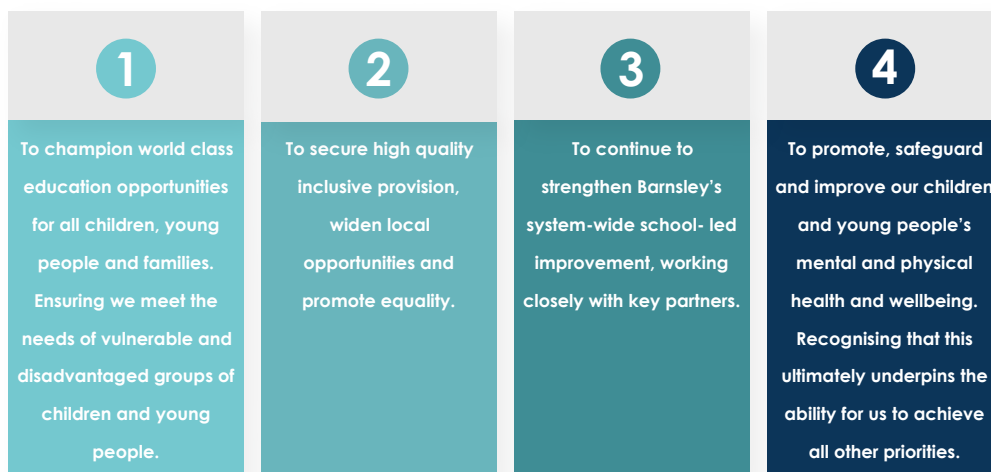
INTRODUCTION

Our strategy is founded on high aspirations for all our children and young people, regardless of their starting points or the challenges they may experience in life. We recognise that delivering a high-quality education in contexts where children and young people don't always enjoy the same access to opportunities isn't straight forward. Barnsley has a steady trajectory of improving educational outcomes, but we recognise the need to do more, faster, to ensure life chances improve for all our children and young people.



Whatever their background or circumstances, our children and young people deserve the most positive educational experience possible and to achieve their full potential.

OUR STRATEGY IS THEREFORE UNDERPINNED BY FOUR CORE PRINCIPLES:



Barnsley has made great strides in bringing educational outcomes into line with, or in some cases exceeding, national expectations. While excellent teaching and school leadership is central to improving educational outcomes, this alone will not succeed in accelerating improvement to bring attainment and progress above national standards and to achieve the excellence we aspire to. Our response needs to ensure that we support and strengthen families and communities where children may experience barriers to well-being and achievement, so that we break the cycle of poor outcomes and quality of life that endure in some of our communities. The circumstances of some young people's lives should not hinder achievement. Therefore, this strategy is supported by, and operates in conjunction with others, such as: the Barnsley SEND Strategy, the Neglect Strategy, our Children and Young People's Early Help Strategy, the Barnsley Supporting Families Programme and forthcoming Start for Life Programme, together with the Holidays and Food Programme and is firmly bridged to the Education Employment and Skills Strategy. We want every child and young person to feel supported at each key transitional stage of their educational journey so that they will be inspired to continue to further their education into adulthood.

• **Chief Executive BMBC**

• **Cabinet Spokesperson (Children's Services) BMBC**

• **Co-Chair Barnsley Alliance (Secondary)**

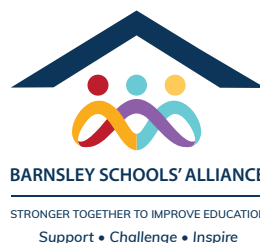
• **Co-Chair Barnsley Alliance (Primary)**

INTRODUCTION

HOW BARNSELY SCHOOLS' ALLIANCE WORKS

What is Barnsley Schools' Alliance?

- Barnsley Schools' Alliance is a strategic partnership between early years settings, schools, academies, colleges, and the local authority. Its purpose is to raise the quality of education and improve outcomes for children and young people across Barnsley
- The Alliance is the custodian of effective education within Barnsley
- The Alliance recognises the needs of children and young people as a whole and so works with education providers, families, and the community to identify and meet need holistically (see SEND, Early Help and Neglect strategies)
- The Alliance represents a sector-led model that works in partnership with the Local Authority
- Sector-led improvement means that all schools take a collective responsibility for the outcomes of Barnsley children and all partners have a mandate to mutually support and challenge each other



KEY PRIORITIES 2022-2025

WHAT ARE BARNSELY SCHOOLS' ALLIANCE STRATEGIC PRIORITIES FOR 2022 - 2025

The Alliance has identified key areas of priority in order, to realise our ambitions for children and young people across Barnsley outlined as follows:

1 TO CHAMPION WORLD CLASS EDUCATION OPPORTUNITIES FOR ALL CHILDREN, YOUNG PEOPLE AND FAMILIES. ENSURING WE MEET THE NEEDS OF VULNERABLE AND DISADVANTAGED GROUPS OF CHILDREN AND YOUNG PEOPLE.

i) To ensure that all educational settings deliver a quality of education that enhances the life chances of all Barnsley children and young people by:

- Monitoring the quality of education and school performance
- Brokering support for schools and academies to help them develop and improve
- Ensuring effective leadership and governance works in a comprehensive, system-wide way to develop current and future leaders
- Promoting a cohesive education system that will minimise the risk of fragmentation in a multi-provider context
- Holding schools and academies to account for their outcomes and challenging school/academy leaders and governors where outcomes are not meeting expectations
- Initiating specific projects and case studies to support school improvement leading to positive outcomes for children and young people

ii) To improve outcomes for vulnerable and disadvantaged groups of children and young people, including a focus on those pupils who have special educational needs, looked after children and young people and pupils in receipt of free school meals as well as those for whom their school receives pupil premium funding by:

- Contributing to and supporting the delivery of the Barnsley SEND Improvement Programme, the Barnsley SEND strategy and written statement of action
- Including children, young people's and parents/carers voice in the work that we do so that they have confidence and trust in our partnership to support them
- Ensuring early identification through the use of the SEND toolkit and Early Help assessments
- Promoting CPD for SEND as an integral part of the annual training calendar, and identifying any specific training needs for individual staffing groups
- Working in partnership with other agencies across education, health and care
- Reducing exclusions and improving attendance for all vulnerable groups

2 TO SECURE HIGH QUALITY PROVISION, WIDEN LOCAL OPPORTUNITIES AND PROMOTE EQUALITIES.

iii) To promote a culture of excellence through aspirational social expectations, including good attendance, punctuality, personal behaviour and learning standards by:

- Working to develop and deploy school improvement capacity from local schools and academies to improve other Barnsley schools and academies
- Supporting and strengthening the development of collaborations and partnership arrangements that effectively enable individual schools and academies to secure good outcomes for all children and young people
- Cohesion across the Barnsley education system through recognising and challenging the potential for fragmentation in a multi-provider environment while acknowledging and celebrating the successes of different providers in driving and supporting improvement for Barnsley children and young people

KEY PRIORITIES 2022-2025

2 TO SECURE HIGH QUALITY PROVISION, WIDEN LOCAL OPPORTUNITIES AND PROMOTE EQUALITIES.

(CONTINUED)

iv) To promote equality and inclusion to equip our young people to become productive citizens ready to make a positive contribution locally and in the wider world by:

- High quality and effective curriculum work and programmes that support access to these, such as thrive
- Building upon, and enhancing, resources and development for all our EAL children and young people
- Strengthening behaviour and attendance policies ensuring they are unpinned through inclusive practice for all children and young people
- Creating and embedding a cohesive approach to working this in turn will ensure all our children and young people become productive citizens
- Providing children and young people with access to extra curricula locality-based social and personal development opportunities through sports partnerships

3 TO CONTINUE TO STRENGTHEN BARNSELEY'S SYSTEM-WIDE SCHOOL-LED IMPROVEMENT, WORKING CLOSELY WITH KEY PARTNERS.

v) To build leadership capacity which empowers leaders at all levels to develop a sustainable model of continuous improvement across all Barnsley schools by:

- Ensuring all schools and academies are receiving appropriate support and challenge in proportion to their success and effectiveness
- Working to ensure effective leadership and governance and works system-wide to develop current and future leaders
- Researching, promoting, supporting and sourcing best practice to inspire and motivate innovation and excellence
- Providing high quality continual professional development where required

vi) To ensure that all settings offer a curriculum that is dynamic, engaging and aspirational so that it caters for the breadth of interests and talents across the locality by:

- Determining the priorities for education and improvement across the Barnsley education sector
- Supporting and challenging schools and academies to promote high aspiration for all our pupils and to provide access to opportunities to enhance ambition and help pupils realise their full potential
- Working to promote a cohesive education system that will minimise the risk of fragmentation in a multi-provider context
- Early identification of needs and implementation of support and intervention at the earliest opportunity to enable sustained access to quality learning opportunities

vii) To deliver the highest quality of teaching and learning to drive curriculum delivery and embed the necessary skills and knowledge in all subjects by:

- Holding schools and academies to account for their outcomes and challenge school leaders and governors where these are not meeting expectations
- Supporting schools and academies to help them develop and improve
- Working with subject leaders to ensure the correct curriculum is driven and that subject leads have the necessary skills and knowledge in all subjects
- Providing high quality continual professional development

KEY PRIORITIES 2022-2025

3 TO CONTINUE TO STRENGTHEN BARNSELY'S SYSTEM-WIDE SCHOOL-LED IMPROVEMENT, WORKING CLOSELY WITH KEY PARTNERS. (CONTINUED)

viii) **To achieve the highest possible attainment outcomes; through rapid rates of progress from all starting points by:**

- Determining the priorities for education and improvement across the Barnsley education sector
- Working continuously with senior leadership teams to ensure accurate delivery of education
- Where school improvement is deemed to not be achieving, then the Alliance will initiate the local authority escalation process (detailed in Appendix 3)
- Knowing and understanding ourselves, what the issues are and what needs to be done about them

ix) **To provide teachers with regular, relevant and high-quality access to Continuous Professional Development opportunities at all levels by:**

- Identifying where CPD is needed through the risk assessment process or through reviews completed in schools and academies
- Providing high quality continual professional development where required
- To be outward looking, innovative and forward thinking in our practice

4 TO PROMOTE, PROTECT AND IMPROVE OUR CHILDREN AND YOUNG PEOPLE'S MENTAL AND PHYSICAL HEALTH AND WELLBEING. RECOGNISING THAT THIS UNDERPINS THE ABILITY FOR US TO ACHIEVE ALL OTHER PRIORITIES.

x) **To enable all services to be collaborative and effective in supporting children and young people to feel safe and secure in our Borough whilst promoting physically and mentally healthy lifestyles to all by:**

- Working closely with key partners to ensure effective transition at all phases (Childminders, Nurseries, Foundation, Primary, Secondary and Post 16)
- Engaging with other key partnerships to improve children's outcomes; notably the Children and Young People's Trust and the Barnsley Safeguarding Children Partnership
- Ensuring cohesion across the Barnsley education system through recognising and challenging the potential for fragmentation in a multi-provider environment; also acknowledging and celebrating the successes of different providers in driving and supporting improvement for Barnsley children and young people
- Contributing to, supporting and delivery of Early Help arrangements so that all children and young people can access support at the earliest stage, leading to the best opportunities to achieve their potential
- Ensuring access to the right emotional health and wellbeing support at the right time; notably COMPASS Mental Health Support Teams and CAMHS. Recognising the importance of a multi-agency approach to emotional health and wellbeing which will be supported by a robust, quality workforce training offer and enhanced communication between the emotional health and wellbeing system and all education providers



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IMPACT AND OUTCOMES

Barnsley Schools' Alliance will closely monitor the impact of the strategy through educational outcomes

Take up of 2 year old childcare/education offer

Primary School Attendance

Secondary School Attendance

Proportion of educational settings judged good or outstanding by Ofsted

Early Years and Childcare settings rated good or outstanding by Ofsted

Percentage of children on SEN Support in schools

The Number of Fixed Term Suspensions in all schools

Young people aged 10 - 17 years entering the Youth Justice System for the first time

% of 3/4 year olds benefitting from funded early education

The number of Fixed Term Suspensions in Primary Schools _ local data

The number of Fixed Term Suspensions in Secondary Schools _ local data

Re-offending by young offenders as a proportion of total young offenders cohort

Primary School Attendance (LAC)

Secondary School Attendance (LAC)

Primary Fixed Term Suspensions (LAC) 1 or more FTE

Secondary Fixed Term Suspensions (LAC) 1 or more FTE

Take up of Elective Home Education

The number of Permanent Suspensions in all schools

Good Level of Development (GLD) - Early Years and Foundation Stage

Secondary Education (KS3 and KS4) - Average 'Attainment 8' score per pupil

Primary Education (KS1 and KS2) - Achievement and Attainment

Secondary Education (KS3 and KS4) - % Grade 9-5 passes in GCSE English and Maths

Post 16 (Tertiary) (KS5) - Achievement and Attainment

Qualifications (Level 2 or above)

Qualifications (Level 4 or above)

How our priorities will be driven and aligned through each relevant sub-group:

PRIMARY HEADTEACHER'S EXECUTIVE GROUP & SECONDARY HEADTEACHER MEETING

- To provide all children and young people with an environment where they can feel safe, secure and able to seek help and advice when required (Revisit- partnership/connected)
- To ensure that all educational settings deliver a quality of education that enhances the life chances of all children and young people across the Borough
- To promote a culture of excellence through aspirational social expectations i.e. attendance, punctuality, personal behaviours and standards
- To promote equality and inclusion to equip our young people to become productive citizens ready to make a positive contribution locally and in the wider world

LEADERSHIP CAPACITY SUB-GROUP

- To build leadership capacity which empowers leaders at all levels to develop a sustainable model of continuous improvement across all Barnsley schools
- To improve outcomes for vulnerable groups with a particular focus on those pupils who have a special education need or disability and those who are eligible for pupil premium funding
- To secure effective well-being provision for school leaders so they know how to access the support they need during challenging times to continue to lead their schools effectively
- To work with teaching school hubs to develop, monitor and evaluate a range of leadership development programmes and networking opportunities to ensure that leadership remains effective and at the forefront of new educational thinking.
- To actively promote, monitor and challenge the engagement of school leaders in the professional development opportunities available so that the Barnsley Schools' Alliance offer has maximum impact

QUALITY OF EDUCATION GROUP

- To ensure that all settings offer a curriculum that is dynamic, engaging and aspirational so that it caters for the breadth of interests and talents across the locality
- To deliver the highest quality of teaching and learning to drive curriculum delivery and embed the necessary skills and knowledge in all subjects
- To achieve the highest possible aims for attainment outcomes; achieved via rapid rates of progress from all starting points
- To monitor and challenge school performance and overall effectiveness to ensure that all pupils attend a good school and achieve positive outcomes that prepare them well for the next stage of their education or training
- To determine and oversee the annual risk assessment process to ensure that schools are appropriately categorised to access to the support they need to improve
- To broker/commission the support schools require to ensure leaders have the capacity to improve at the required pace
- To monitor the impact of any external support and determine when the escalation process needs to be implemented to prevent further decline
- To determine, and monitoring the engagement and impact of, the core offer for continuing professional development and networking opportunities schools need to ensure that borough-wide priorities are addressed at a strategic level

CPD WORKING GROUP

- To provide regular, relevant and high-quality access to CPD opportunities at all levels
- Support the identification of school development priorities across the borough
- Co-construct key areas of content for continual professional development
- Generate buy in at cluster/secondary meetings, promoting the opportunities on the Alliance Boards behalf
- Support the monitoring of engagement, using attendance and evaluation data along with feedback from cluster/Secondary Heads to reflect and adapt plans
- Review independent evaluation and impact monitoring

NETWORKING GROUP

- Support the identification of school development priorities across the borough
- Co-construct key areas of content for continual professional development opportunities to meet local needs
- Generate buy in at cluster/secondary meetings, promoting the opportunities on the Alliance Boards behalf
- Support the monitoring of engagement, using attendance and evaluation data along with feedback from cluster/Secondary Heads to reflect and adapt plans
- Review independent evaluation and impact monitoring



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EDUCATION PROVISION

The learning provision in Barnsley includes:

Setting:	Maintained Schools:	Academy:	Free School:	Total:
Primary	34	44	0	78
Secondary	1	9	1	11
Special		2		2
Student Referral Unit		1		1
Total	35	56	1	92

There are 92 state-funded schools in Barnsley. Holy Trinity is an all-through 3-16 academy but is counted here as two settings, one Primary and one Secondary. The new free school opened in September 2021. There are 15 Multi-Academy Trusts working in Barnsley. In addition to Primary and Secondary schools, there are two main providers of Post 16 / Key Stage 5 provision, Barnsley College and Penistone Grammar School. There are also 8 Independent Training Providers: Northern Regeneration CIC, ITS (owned Barnsley College), Leslie Francis Hair, T3 Training (working directly with Barnsley College), Total Training, White Rose Beauty, Really NEET and Barnsley Community Build.

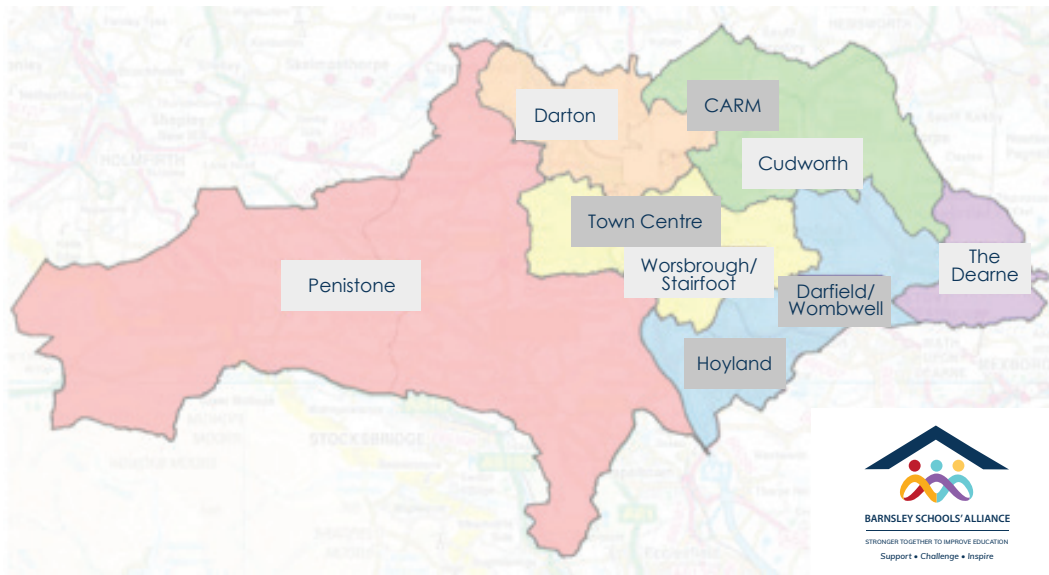
Early Years Provider Type:	Total:
Private and Voluntary Pre-School Day Nurseries	47
Private and Voluntary Sessional Pre-school Provision	3
Maintained Family Centres with Sessional Pre-school Provision	6
Childminders	135
Nursery Units attached to a Primary School	55
Total	246

Please note evidently there is a degree of fluctuation in the number of early year settings, as childminder providers often close and open more frequently across this sector.

EDUCATION PROVISION

BARNSLEY CLUSTER SCHOOLS

CLUSTER:	Penistone	Town Centre	Cudworth	Hoyland	Darton	Darfield/Wombwell	The Dearne	CARM	Worsbrough/Stairfoot
NUMBER OF SCHOOLS:	10 Primary 1 Secondary	13 Primary 2 Secondary 1 Special	7 Primary 1 Secondary	10 Primary 1 Secondary	4 Primary 1 Secondary	8 Primary 1 Secondary	9 Primary 1 Secondary	10 Primary 2 Secondary 1 Special	8 Primary 1 Secondary



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EDUCATIONAL OUTCOMES

Of 317 local authority areas, Barnsley ranks as the 60th most deprived, as measured by the Education and Skills Deprivation measure.

Whilst children perform relatively well, up until the end of Key Stage 1, the story is somewhat different by the time they reach the end of Key Stage 4. Barnsley's average GCSE attainment score is lower than similar authorities and the national average, with outcomes in English and Maths being particular areas in need of improvement.

LOCAL DRIVERS FOR CHANGE

Through our partnership working, the Education Improvement Strategy will help the local authority deliver their vision and ambition for 2030:

'In Barnsley we want everyone to have a good life. This means everything from a quality place to call home, to good physical and mental wellbeing and a sense of self-worth through diverse and secure employment opportunities. It's also about having access to the best possible local facilities in a community that values our people and our place'.

'In Barnsley we want to ensure that everyone has the opportunity to learn, develop new skills and, most importantly, to achieve their personal potential'.

The Education Improvement Strategy will also help Barnsley 2030 – Learning Barnsley meet their ambition by working towards helping children and young people to achieve their full potential with improved educational outcomes, achievement and attainment, which in turn will enable completing higher-level skills studies than ever before.

Barnsley 2030 sets out challenging targets which will continue to improve social, economic and community life in Barnsley by 2030.

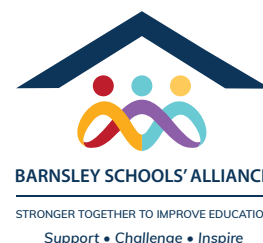
Barnsley Schools' Alliance through its collaborative approach will help deliver the following targets:

- 1** Every young person attends a 'good or outstanding' early years setting or school in Barnsley
- 2** The percentage of pupils reaching the expected standard in reading, writing and maths at the end of KS2, exceeds the National Average
- 3** The percentage of pupils achieving passes at grades 9-5 in GCSE English and Maths exceeds the National Average
- 4** The number of fixed term exclusions will reduce year-on-year, and be significantly lower than our baseline by 2030

APPENDICES

The following appendices show in depth the support and challenge procedures of schools:

- **Appendix 1 – 2021 Primary Process**
- **Appendix 2 – 2022 Secondary Process**
- **Appendix 3 – Schools Escalation Process**
- **Appendix 4 – Appendices and Background Papers A-F**
- **Appendix 5 – Structure and Memberships**
- **Appendix 6 - Education Improvement Strategy Plan**





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EDUCATION IMPROVEMENT STRATEGY PLAN

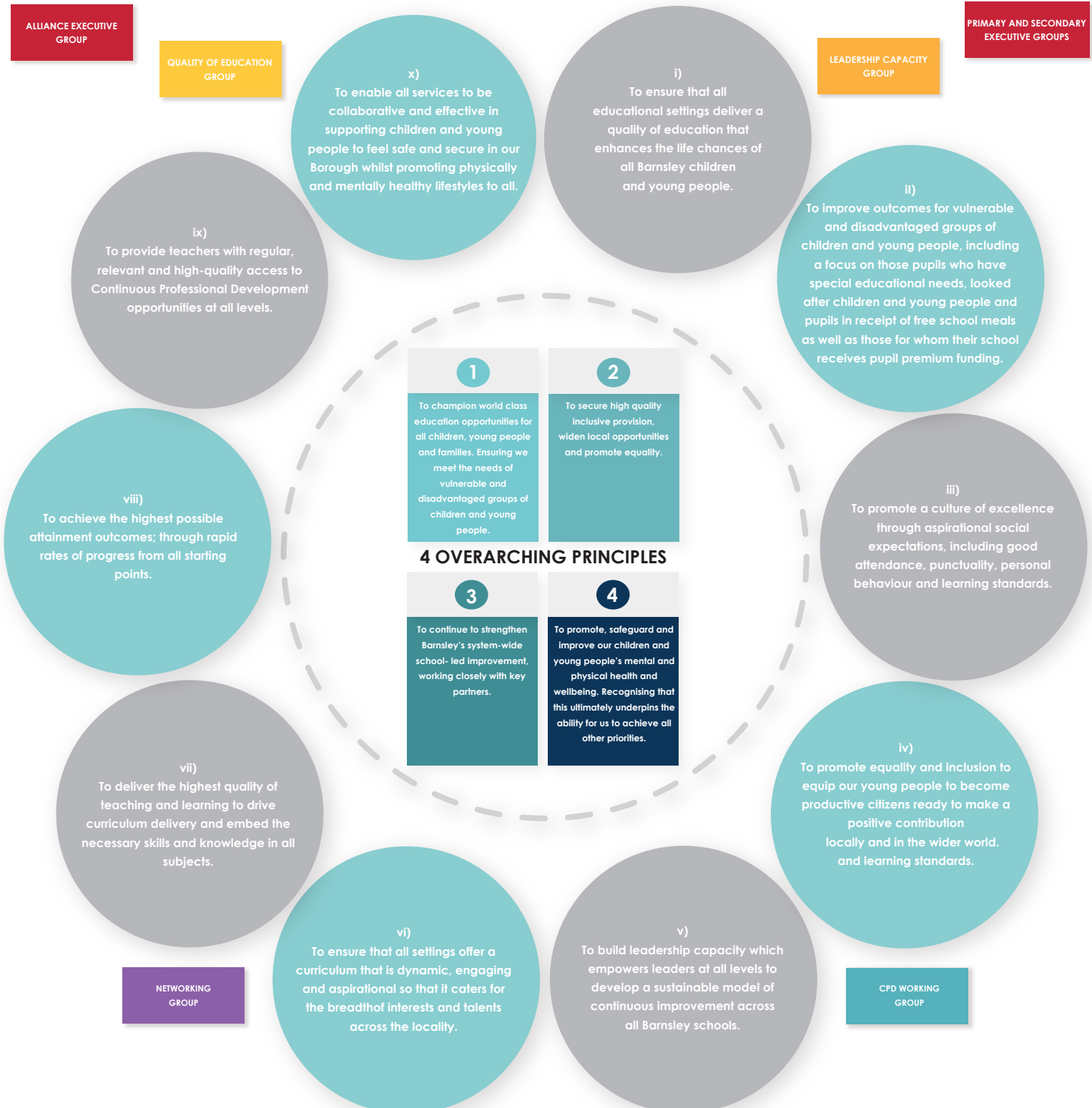


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BARNSELY SCHOOLS' ALLIANCE EDUCATION IMPROVEMENT STRATEGY PLAN



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BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF: EXECUTIVE DIRECTOR OF CORE SERVICES

TITLE: Quarter 2 Corporate Performance Report

REPORT TO:	Cabinet
Date of Meeting	14 December 2022
Cabinet Member Portfolio	Core Services
Key Decision	No
Public or Private	Public

Purpose of report

The purpose of this report is to introduce the Council Plan Performance Report, drawing upon information available for Q2 (July - September 2022), and to provide an overview of achievement in delivering the priorities and outcomes of the Council Plan 2021 - 24.

Council Plan priority

All

Recommendations

That Cabinet:-

- 1. Review, challenge and scrutinise the contents of the Corporate Performance Report in relation to the delivery of the Corporate Plan priorities and outcomes.**
- 2. The Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.**

1. INTRODUCTION

Our [Council Plan for 2021 to 2024](#) sets out what we aim to achieve over three years. Our plan gives us a clear direction to recover from the COVID-19 pandemic and build our borough back better and fairer. It focuses on how we collectively deliver our services across the council to best support residents, communities, partners and business. It explains what we want to do, how we

plan to do it, and how we'll measure whether we're on track to achieve it. The Council Plan has been developed alongside the work that has taken place for the [Barnsley 2030](#) project through a series of activities with residents, businesses, employees and other key stakeholders across the borough to build a picture of what Barnsley is like now and what we want it to be like by 2030.

We have five priorities which are supported by 12 Outcomes: 63 Critical Success factors (Key Performance Indicators) have been aligned to the Outcomes to allow us to assess our performance against each Outcome.

Our priorities

- **Healthy Barnsley** – People can access all the care and support they need, at the right time and in the right place.
- **Learning Barnsley** – The opportunities available for young and adult learners mean that everyone can fulfil their learning potential, helping them build the skills they need to get into work and progress their careers.
- **Growing Barnsley** – Barnsley is an inclusive place where everyone can find suitable employment, live in a high-quality home that's right for them, and access the fast and affordable digital resources they need.
- **Sustainable Barnsley** – Protecting our borough for future generations
- **Enabling Barnsley** – Our priority to ensure that our council is modern, inclusive, efficient, productive and high-performing.

Our priorities and outcomes

Barnsley - the place of possibilities			
Healthy Barnsley	Learning Barnsley	Growing Barnsley	Sustainable Barnsley
People are safe and feel safe.	People have the opportunities for lifelong learning and developing new skills including access to apprenticeships.	Business start ups and existing local businesses are supported to grow and attract new investment, providing opportunities for all.	People live in great places, are recycling more and wasting less, feel connected and valued in their community.
People live independently with good physical and mental health for as long as possible.	Children and young people achieve the best outcomes through improved educational achievement and attainment.	People have a welcoming, safe and enjoyable town centre and principal towns as destinations for work, shopping, leisure and culture.	Our heritage and green spaces are promoted for all people to enjoy.
We have reduced inequalities in health and income across the borough.	People have access to early help and support.	People are supported to have safe, warm, sustainable homes.	Fossil fuels are being replaced by affordable and sustainable energy and people are able to enjoy more cycling and walking.
Enabling Barnsley We are a modern, inclusive, efficient, productive and high-performing council			

Viewing the Report

Progress against our priorities and outcomes at the critical success factor level can be viewed via the new council performance dashboard and can be accessed via the link below. It is important to review the quarterly dashboard as it provides a detailed review of each of our Critical Success Factors including a red, amber and green (RAG) rating. This RAG rating is applied to each of our Critical Success Factors (CSF), which tracks our progress to achieving our vision of Barnsley, the place of possibilities.

We have also written a supplementary narrative report which outlines some of the activity that has taken place during the Quarter, but does not go in to detail around performance so needs to be read in conjunction with the dashboard.

[Dashboard Link](#)

2. PROPOSAL

That Cabinet:-

- 1. Review, challenge and scrutinise the contents of the Corporate Performance Report in relation to the delivery of the Corporate Plan priorities and outcomes.**
- 2. The Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.**

3. IMPLICATIONS OF THE DECISION

3.1 Financial and Risk

The report includes finance related performance information

3.2 Legal

None

3.3 Equality

Not applicable – our Corporate Plan is aligned with our public sector Equality Duty and therefore Equality is inherent within the framework

3.4 Sustainability

Decision-making wheel not completed as this is the regular performance report and it is therefore not applicable. This report updated on performance against our sustainability ambitions.

3.5 Employee

None

3.6 Communications

A press release will be released when these papers become public.

4. CONSULTATION

Consultations have taken place with a number of officers from all Directorates within the council who have contributed to the report and its content.

Consultation has also taken place with all members of the Senior Management Team who have collectively reviewed the report.

5. ALTERNATIVE OPTIONS CONSIDERED

5.1 Not Applicable

6. REASONS FOR RECOMMENDATIONS

6.1 This is a regular report where cabinet are invited to scrutinise and comment on performance.

7. GLOSSARY

CPR – Corporate Performance Report

Rag – Red, Amber, Green Rating of indicators

8. LIST OF APPENDICES

Appendix 1 - CPR Q2 2022/23

9. BACKGROUND PAPERS

If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

10. REPORT SIGN OFF

Financial consultation & sign off	<i>This report contains financial performance information and as been produced in conjunction with HOS and Service Director of Finance</i>
Legal consultation & sign off	No Legal Implications – Regular Report

Report Author: Jill Bills

Post: Performance, Policy & Equalities Manager

Date:30/08/22

**Healthy
Barnsley**

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**Growing
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Barnsley Council Corporate Plan Performance Report

Quarter 2: July – September 2022



BARN斯LEY
Metropolitan Borough Council



**Healthy
Barnsley**

**Learning
Barnsley**

**Growing
Barnsley**

**Sustainable
Barnsley**

Welcome to Our Corporate Plan Performance Report

Our [Council Plan for 2021 to 2024](#) sets out what we aim to achieve over three years. Our plan gives us a clear direction to recover from the COVID-19 pandemic and build our borough back better and fairer. It focuses on how we collectively deliver our services across the council to best support residents, communities, partners and business. It explains what we want to do, how we plan to do it, and how we'll measure whether we're on track to achieve it.

The Council Plan has been developed alongside the work that has taken place for the [Barnsley 2030](#) project through a series of activities with residents, businesses, employees and other key stakeholders across the borough to build a picture of what Barnsley is like now and what we want it to be like by 2030.

We have five new priorities which are supported by 12 Outcomes: 63 Critical Success factors (Key Performance Indicators) have been aligned to the Outcomes to allow us to assess our performance against each Outcome.

Our priorities

- Healthy Barnsley – People can access all the care and support they need, at the right time and in the right place.
- Learning Barnsley – The opportunities available for young and adult learners mean that everyone can fulfil their learning potential, helping them build the skills they need to get into work and progress their careers.
- Growing Barnsley – Barnsley is an inclusive place where everyone can find suitable employment, live in a high-quality home that's right for them, and access the fast and affordable digital resources they need.
- Sustainable Barnsley – Protecting our borough for future generations
- Enabling Barnsley – Our priority to ensure that our council is modern, inclusive, efficient, productive and high-performing.

Barnsley the place of possibilities



**Healthy
Barnsley**

**Learning
Barnsley**

**Growing
Barnsley**

**Sustainable
Barnsley**

This report is a supplementary narrative report to the quarterly dashboard which provides more detail in relation to performance for the quarter.

It is important to review the quarterly dashboard report in addition to reading this narrative report, as it provides a detailed review of each of our Critical Success Factors including a red, amber and green (RAG) rating. This RAG rating is applied to each of our Critical Success Factors (CSF), which tracks our progress to achieving our vision of Barnsley, the place of possibilities.

Each CSF falls under one of our 12 Outcomes, which in turn feeds into one of our five priorities (Healthy, Learning, Growing, Sustainable and Enabling Barnsley).

We track the progress of each CSF over the year and report on them quarterly where applicable, and provide commentary on the progress of the indicator. Reviewing the online dashboard will help to provide context on where we are achieving our targets, and where there are areas for improvement.

The online dashboard is available via this [Link](#)

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Our Council Plan Performance Framework.

Across these new Priorities, we have set out the Outcomes that describe our intentions for the next three years, to ensure that we focus on Barnsley as a place of possibilities. Over the next few pages you will read about some of our achievements across the Priorities.

Barnsley - the place of possibilities

Healthy Barnsley	Learning Barnsley	Growing Barnsley	Sustainable Barnsley
People are safe and feel safe.	People have the opportunities for lifelong learning and developing new skills including access to apprenticeships.	Business start ups and existing local businesses are supported to grow and attract new investment, providing opportunities for all.	People live in great places, are recycling more and wasting less, feel connected and valued in their community.
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Enabling Barnsley

We are a modern, inclusive, efficient, productive and high-performing council

1. People are safe and feel safe
2. People live independently with good physical and mental health for as long as possible
3. We have reduced inequalities in health and income across the borough



Falls Week 2022 21 September 2022



With partners across Yorkshire and the Humber we celebrated our annual Falls Week in late September. Falls are a common and serious problem for older people, seriously impacting their health and independence. To help people stay safe and steady this winter, we used Falls Week to promote the

simple things older people can do to reduce their risk of falling. On Wednesday 21 September, Barnsley U3A helped us celebrate Falls Week by offering free Functional Fitness MOTs outside The Glass Works. Through a few simple checks, they helped people understand how they can improve their strength, balance and flexibility.

Our Barnsley Older People Physical Activity Alliance (BOPPAA) also offer a wide range of fun activities in our communities to help get older people moving.

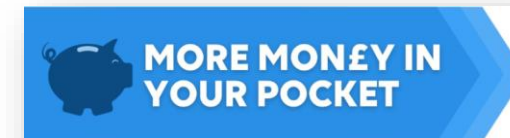
Fun by Barnsley Council and led by Age UK Barnsley, the Alliance ran free taster sessions throughout the week where residents were given the opportunity to try out the wide range of activities they offer.

Barnsley's new Children in Care and Care Leavers Strategy (2022-25)



Cabinet members have approved the new Children in Care and Care Leavers Strategy for 2022-25. The strategy describes the support available for care-experienced young people and young people leaving care, and our ambitions to help them achieve their potential in Barnsley. The expectations have been co-produced with young people, and we'll work with them on an action plan. This will help us drive work forward and track what we're doing and what we need to do more of. It's important that the action plan is drafted and led by children and young people and what will work best for them. The strategy sets out expectations for children in care and leaving care, which are ; We will look after you in a safe and caring home, we will promote, support, and respect your identity, we will make sure you get a good education , we will support you to be healthy, we will prepare you for the future and we will involve you in making it happen

Getting Help with the rising cost of living
The rising cost of living is a concern for everyone, and we're doing what we can to offer help and support. We've launched the More Money in your Pocket webpage which provides information and advice for anyone who needs support in managing the rising cost of living. It's also a great resource to direct our customers to if they are having financial difficulty. The page includes information about support with housing, utility bills, food and budgeting, as well as support services to help with your mental health and improve your skills.



New smoke-free zone launched at Barnsley College to help make smoking invisible



To help mark the start of Stoptober, we have proudly partnered with Barnsley College to launch a new smoke-free space at their Old Mill Lane campus. Launched on Friday 30th September, the new Smoke-Free

College site builds on the success of our other smoke-free zones across the borough. Since 2017, we have helped make smoking invisible in Barnsley by creating smoke-free playparks, town centre zones, primary schools, roads and high streets. These voluntary smoke-free spaces are designed to help de-normalise smoking in our borough for our children and young people. To celebrate the Smoke-Free College launch, artwork by a Barnsley College A-Level student has been installed around the campus to encourage people not to smoke.

Review highlights great work happening to keep adults safe in Barnsley



Barnsley's Safeguarding Adults Board has received fantastic feedback for their work to keep adults safe in a recent peer review. The Association of Directors of Adult Social Services (ADASS) found that our Safeguarding Adults Board effectively prevents abuse and works with people to stop harm. Several areas of outstanding practice were highlighted as part of the report, including: Our work to support people struggling with self-neglect and hoarding, Our commitment to partnership working and keeping people safe, Our free multi-agency safeguarding training offer, Our commitment to supporting local responses. The reviewers also praised the key role councillors play in identifying and addressing local safeguarding issues.

Joining Forces Summer Event



This summer's Joining Forces event showcased the emergency services that work together across the borough. Residents were given the opportunity to take a seat in blue light vehicles, watch live demonstrations, try out the climbing tower and meet front-line services. The event brought together emergency services including South Yorkshire Police, South Yorkshire Fire and Rescue, Yorkshire Ambulance Service, the Underwater Police Search Team and Mountain Rescue. Participants included the local Barnsley Central Neighbourhood Policing Team (NPT), a vehicle from the Roads Policing Group team and Barney the OK9 wellbeing dog from South Yorkshire Police, an engine from South Yorkshire Fire and Rescue Service, an ambulance and response vehicle from Yorkshire Ambulance Service providing CPR demonstrations and the Yorkshire Air Ambulance team with a simulator exhibition vehicle.

4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships
5. Children & young people achieve the best outcomes through improved educational achievement & attainment
6. People have access to Early help and support



Inclusion was on the agenda at our inspiring local SEND conference



On Friday 1 July, we hosted a SEND Inclusion Conference, which was an inspiring and educational day for all. The day included fascinating key-note speeches which included Abigail Hawkins, from SENSible SENCO, and Linda Jordan, from the National Development Team for Inclusion. It was fantastic to hear from leaders in our primary schools including a primary inclusion key-note delivered by Tamara Gulliver, Deputy CEO of St Mary's Academy Trust and the secondary inclusion keynote speech came from Claire Huddart, Principal at Horwath Community College. There were networking opportunities and a choice of two workshops in the afternoon, including:

Creating an autism-friendly classroom, Emotion coaching, Emotional-based school avoidance.

Understanding behaviours, Gathering the voice of the child or young person.

We closed the day with some fantastic speeches from Cassidy and Theo, members of our SEND Youth Forum. Everyone was so impressed by their insight, confidence, and positivity.

Here's some of the great feedback we received about the conference: "A really positive and valuable experience," "Thought-provoking and inspiring," and "Great to see other professionals along with young people, parents and schools."



Excellent education for every Barnsley child

Cabinet members approved a refreshed Education Improvement Strategy 2022-25, coproduced by Barnsley Schools' Alliance, at their meeting on Wednesday 13 July. The strategy has four overarching core principles and ten priorities to ensure children can achieve their potential. It provides a clear focus for education improvement over the next three years. Barnsley has made great improvements in local education. We've brought educational outcomes in line with or exceeding national levels, and the Barnsley Schools' Alliance, a partnership between early years, schools, colleges, and the council, has led this work. We work together to continue to raise the quality of education and improve outcomes for children and young people in Barnsley. We'll drive the strategy's ten priorities through the Barnsley Schools' Alliance sub-groups, namely the leadership capacity, quality of education, professional development and networking groups. We'll track and evidence our impact using key performance indicators such as school attendance, attainment scores, SEND support, suspensions, and other metrics. The strategy will also work alongside the SEND Written Statement of Action, SEND and Alternative Provision Green Paper, Schools White Paper and the Schools Bill.

Barnsley pupils celebrate on GCSE results day



Children across Barnsley received their GCSE results on Thursday 25 August. We've been collecting the GCSE results from schools across the borough, and we're incredibly proud of the hard work of our Barnsley pupils. This year, students have sat exams for their GCSEs. This is the first time since 2019, as in 2020 and 2021, students were given teacher-assessed grades. Therefore, we've compared the stats from 2019 and 2022. We're pleased to share that we've seen improvements on all measures since 2019. As a borough average, pupils have achieved 2.3% higher in the Basics 4-9 in English and Maths (equivalent to the old grades A-C) compared to 2019. We've seen even higher increases in the Basics 5-9 in English and Maths (grades A- higher-level C), with a 4.8% increase on 2019. However, there are some decreases compared to 2021's teacher-assessed grades.

Kickstart Programme Success



Courtney had been looking for work but was struggling as she didn't have enough experience. Her family didn't have a computer growing up, and he hadn't used one since she left school, so she wasn't confident in applying for jobs. She wasn't sure what to do until her work coach recommended placement with the council's Environment and Transport team. Courtney began using the Microsoft suite to maintain spreadsheets and databases to ensure the service ran smoothly. Slowly her confidence grew, and she quickly became adept at using Excel and other software to help the team. The skills and experience gave Courtney the courage to apply for jobs she would never have considered before. Now, Courtney is preparing to start her new job and cannot wait to get started

Barnsley Libraries continue launch a multi-lingual stories and rhymes book



Barnsley Libraries celebrated the finale of the Stories from Around the World project by launching a multi-lingual book of stories, rhymes and songs representing different cultures and nationalities. Barnsley Libraries have been working together with the Feels Like Home group, which includes asylum seekers, migrant workers and refugees, many of whom speak English as an additional language. Over the past six months, 13 families from the Feels Like Home group have been sharing nursery rhymes and fairy tales from their countries and songs in their first language. The group has also enjoyed making puppets to help enhance their storytelling and created illustrations with the help of local artist Helen Boutle. The multi-lingual Stories from Around the World book includes stories, rhymes and songs in 11 languages and is available at all Barnsley Libraries. The Stories from Around the World project was jointly funded by Creative Minds, through South West Yorkshire Partnership NHS Foundation Trust. Barnsley Libraries and Creative Minds have worked in partnership over the past two years bringing creative and uplifting projects to the borough.

Growing Barnsley

7. Business Start ups & existing local businesses are supported to grow and attract new investment providing opportunities for all
8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture
9. People are supported to have safe warm and welcoming homes



BARNSELY
Metropolitan Borough Council

Future-focused plans to develop digital campus for town centre community



Bold new plans to transform Barnsley's landmark digital business district into a smart and sustainable urban village for the 21st century have been unveiled.

The Seam digital campus in

Barnsley town centre - home to two Digital Media Centres and Barnsley College's SciTech building – is already established as a place where people set-up and grow innovative tech businesses, explore new ideas, study and collaborate. New plans for the site project to add a range of accessible, inclusive and inspiring community facilities for the benefit of all. The development will include an active travel hub for cyclists and walkers, a multi-storey car park with 40 electric vehicle charging points, new green public spaces and low-carbon housing development. The Seam development will fully embrace pioneering digital and eco-friendly tech solutions and actively seek to engage with entrepreneurs based at The Seam. For example, the new open spaces proposed will feature smart lighting which will shine brighter when people or vehicles pass to conserve energy and improve safety. This first phase of development at The Seam digital business campus is part-funded by Future High Streets Fund which aims to renew and reshape town centres in a way that drives growth, improves experience and ensures future sustainability. It follows the successful completion of the Glass Works retail and leisure development earlier this year.

Council Delivers 7 New Gas Free Homes



Work is now complete on seven new gas-free council bungalows featuring a range of measures to make them more environmentally friendly and energy-efficient. Our newest council homes on Woodmoor View, off Laithes Lane, Athersley

South, include six two-bedroom bungalows and one three-bedroom bungalow. The bungalows feature electric air source heat pumps to provide heating and hot water, and high levels of insulation to reduce heat loss. They also have solar panels to generate electricity and a battery system to store the electricity until it's needed. This will help tenants minimise their energy use. They have been designed to be accessible for people using wheelchairs or with mobility issues. They also have electric vehicle charging points and cycle storage.

Second site for Warwick Ward opened



A new site for Warwick Ward (machinery) Ltd. at Wentworth Industrial Park, Tankersley was officially opened in August. The company has been based in Barnsley for over fifty years and was founded in 1970 by Mr

Warwick Ward, growing into one of the largest stockists and suppliers of new and used earthmoving and waste recycling equipment and spare parts in Europe. The new premises will provide a Centre of Excellence, which will house the company's bespoke training academy and develop future employees. The academy will provide fantastic opportunities for both apprentices and qualified plant fitters.

New Evri site provides major jobs boost for local people



The new Evri hub opened in September, providing a major jobs boost in the local area. The brand-new development, represents a £60 million investment. It will have the capacity to process up to 1.1 million parcels per day, providing up to 1,400 jobs. This includes seasonal or part-time warehouse or HGV driving roles available to support during busy periods for those looking for more flexible

employment. A successful recruitment drive, supported by an open day held at the Barnsley Digital Media Centre, has seen a big interest from local jobseekers, and a range of skilled positions have now been filled as the site moves towards opening. Over 200 operatives have been recruited, with 80 per cent of people from the local area, which is excellent news for the local economy. In addition, 135 management and administration positions have been filled, many with local people, and the diverse range of jobs has proven very attractive to local job seekers in the area. The site also has a number of sustainability initiatives, including a fleet of bio CNG (Compressed Natural Gas) vehicles, planting of over 25,000 shrubs and trees, and solar panels. Earlier this month, Evri was recognised for its work in this area and won 'Best Environmental Practice' at the Green World Awards.

Barnsley's Big weekend



Barnsley's Big Weekend returned in July with a series of free events and entertainment; including Mayor's Day, cycling races, festival of brass, street theatre and more. The weekend started with the Barnsley Town Centre Cycle Races, beginning with a community ride before progressing to an elite set of races as part of the British

Cycling Men's and Women's National Circuit Series. On the Saturday there was a variety of events, from brass bands, Pride Barnsley celebrations and the return of Mayor's Day. The Glass Works Square, Alhambra Shopping Centre, and Barnsley Town Hall were alive with the sound of music from 12 different brass bands. Pride Barnsley, Barnsley's biggest LGBTQIA+ event took over the Mandela Gardens to celebrate queer life and culture with live music, entertainment, and stalls. A new exhibition by renowned sculptor Graham Ibbeson was also unveiled at the Cooper Gallery and the Barnsley Serves the World exhibition at Experience Barnsley was in full flow with the Anyone for Tennis street theatre show. Visitors to the Big Dino Show were able to meet Tiny, the not-so-tiny Triceratops and Zoom, the T-Rex, as part of the How to Train Your Dinosaur! show. What's Your Move, a big day of healthy activities designed to get Barnsley moving was in the The Glass Works Square

Sustainable Barnsley

10. People live in great places, are recycling more and wasting less, feel connected and valued in their community
11. Our Heritage and green spaces are promoted for all people to enjoy
12. Fossil fuels are being replaced by affordable and sustainable energy & people are able to enjoy more cycling and walking



Local children enjoy official opening of Penny Pie Park



The new and improved community park facilities in Penny Pie Park were officially opened July. Among the new facilities are a new play area, which caters for children of all ages and includes accessible and inclusive play equipment. A full-size multi-use games arena sits alongside the relocated outdoor fit gym, a great space for activities. In addition, an impressive gated entrance, new signage, notice boards, and new railings provide a safe and welcoming new facility that we hope residents of all ages will enjoy. We worked with tree specialists and landscape architects to identify suitable trees to be preserved by transplanting them further within the park rather than removing them. After completing the works, this has provided a total of 243 trees in Penny Pie Park – a net gain of four trees. The landscaping includes new grassed areas, with tons of topsoil provided by our provision facilities at the Smithies Depot in Barnsley. This has been an environmentally friendly initiative helping to reduce costs.

Elsecar Park and Local Nature Reserve receives its 15th Green Flag



Elsecar Park and Local Nature Reserve (LNR) is celebrated back in July after winning a Green Flag for the 15th year in a row. The ever-popular spot is a favourite for visitors looking for healthy recreation, sports, play and relaxation. The park boasts over 18 hectares which include a reservoir, nature reserve, Tee Cup café, a wonderful smoke-free play area and a new toddler cycle track. Elsecar Reservoir Local Nature Reserve (LNR) one of the borough's natural heritage sites is a popular spot for anglers, bird watchers and walkers with links to the Trans Pennine Trail. The Green Flag Award scheme, managed by environmental charity Keep Britain Tidy under licence from the Department for Levelling Up, Housing and Communities, recognises and rewards well-managed parks and green spaces, setting the benchmark standard for the management of green spaces across the United Kingdom and around the world.

Barnsley Archives win National Award



Barnsley Archives and Local Studies are winners of the Archives and Records Association 'Record Keeping Service' of the year award 2022. The National award

recognises the achievements by an archive, conservation, or records management service over the last eighteen months. Nominated for their hard work and dynamism during the pandemic, projects highlighted were around their digital diversification, keeping the service operating remotely during closures, as well as the creation of a new storage space bringing collections together under one roof. The award is even more special as it is decided by public vote with people from across the country getting involved. Other finalist in the category were the University of Nottingham, Manuscripts and Special Collections, The Manuscripts for Medieval Studies Team, the Library of Trinity College Dublin, Transport for London Corporate Archives and Doncaster Archives and Heritage Doncaster.

Discover works of art as you wander around Worsbrough Mill



A whole host of new artwork is on display in Worsbrough Mill Country Park, enhancing the already stunning surroundings as well as offering opportunities to relax. New work includes two new benches, a selection of willow art and floral inspired sculptures. The wooden 'Millsong Bench' is inspired by Anne Shaw, Mill Manger in the 18th Century and features the emotive words of Barnsley's Poet Laureate, Eloise Unerman. Eloise wrote the touching piece, which reflects the history of the area, and is carved into the bench for people to enjoy. Another of artist, Shane Green's sculptures can be found in the Country Park and brings to life the stories of the Worsbrough Wagon Way, along with the people and industries it served. A second stone bench has been installed close to the family play area and offers moments of relaxation and reflection. It was constructed with the help of volunteers, who learnt all about the dry-stone walling process as part of the project and were able to carve a unique emblem onto the bench. Other artwork includes a selection of willow sculptures representing the Country Parks important and significant vegetation which can be found across the 240-acre nature reserve. A Floral inspired sculpture 'Pollination' by artist Ruth Moilliet is on display on the wall of the Learning Hut in the Country Park. The colourful metal flower installation catches the eye and is inspired by the wildflowers in the area. All the work has been funded by the Community Renewal Fund from UK Government and South Yorkshire Mayoral Combined Authority designed to inspire communities and explore the viability of new ideas.

Fantastic for Families Award Nomination



Barnsley Museums have been nominated for the Audience Impact and Innovation Award in the Fantastic for families awards. The award recognises the achievements of creative organisations or cultural event organisers who have demonstrated innovation and the ability to adapt to reach and make a difference to families in need. The nomination is for The Kindred Programme, an action research project developed to share understanding of how cultural and non-cultural services can jointly identify and resolve issues for our communities. It brought together partners from arts, heritage, education and social services to support Barnsley communities. Now in its ninth year, the Fantastic for Families Awards is an annual programme open to UK based cultural organisations or cultural activity organisers, providing creative opportunities, activities, or initiatives for families and older audiences.



Skills for Care endorsement



Our Assessment Centre team, who deliver vocational qualifications for learners across Barnsley, recently renewed their status as a Skills for Care endorsed provider. Having

endorsed status demonstrates the quality of our adult social care qualifications and training. This means learners can be confident they will receive the best learning and development available within the care sector.

Did you know the team has recently added the Care Certificate to their portfolio of qualifications? As with all our qualifications, the certificate is delivered flexibly to suit the learner, being assessed in the workplace through our e-portfolio system.

Our Care Certificate has been endorsed by South Yorkshire Region Education and Careers (SYREC), meaning it's a qualification you can trust.

Supporting Smart Working for staff in our localities

As we continue our Smart Working journey, it's important to remember that 'Barnsley is our office' takes an organisation-wide approach, which includes staff, teams and services working within the localities of Barnsley as well as the town centre. We are focused on delivering improvements for our staff across the borough, and ongoing engagement sessions will continue to help us with this. Our focus remains that staff working in the localities of Barnsley have the right workspaces, tools, support and digital connectivity they require to carry out their roles. As well as general improvements to workspaces, as has been done at Westgate - we propose to create in the localities some similar shared 'drop-in' locations that will enable teams to access workspaces quickly, as and when needed. We're already looking at workspaces at buildings including Goldthorpe LIFT, Hoyland Library, Wellington House, Worsbrough LIFT and the Town Hall. We'll be working with staff at each location to co-produce solutions and make sure we create workspaces that work for everyone.

HR team awarded Sheffield DBS tender

The HR Service Centre team has just been awarded a four-year contract to provide Disclosure and Barring Service (DBS) services to Sheffield Council following a rigorous tendering process. The contract will start in September and follows on from the existing provision of DBS services to the council.



Disclosure &
Barring Service

Enabling collaboration with our NHS Colleagues



We've recently completed a project that'll help Council and NHS staff to work more collaboratively. The project will give us a lot more

functionality between barnsley.gov.uk and nhs.net email accounts. Some of the benefits include: Direct messaging and calling between barnsley.gov.uk and nhs.net accounts, without having to pre-organise a meeting on teams. Continued access to team chats after leaving a meeting setup by an external organisation. Presence status – you'll be able to see free/busy/away status across organisations. Free or busy time will be viewable for all outlook calendars across barnsley.gov.uk and nhs.net users. This will help when organising meetings. Calendars can be shared between nhs.net and barnsley.gov users on Outlook or Outlook Web App. However, it'll only show free or busy.

New income management system



payments and make sure they're allocated to the right accounts. It is now moving to stage 2 of its beta phase, and the project team are now calling on other digitally ambitious councils to participate in the testing. Through an initial application to the Local Digital Fund, Barnsley Council received funding to explore the value of creating an income management and ePayment system for use across local government. Following discovery, Dorset Council came on board and since then, dxw and the group of councils have pooled their knowledge and expertise to create an end-to-end IMS proposition with a wide range of functionality, a clear governance model and defined support models. A launch of an early version of the IMS at Barnsley has already seen staff time freed up to focus on other priorities as they are no longer hindered by an outdated system. It's easy to use without copying information multiple times or travelling to several screens to complete a transaction.

Barnsley Council and Dorset Council have been key players among a group of councils working collaboratively with support from specialist public sector digital agency dxw to create a new income management system (IMS). The IMS is a software application that we use to manage incoming

Employee support – Menopause café



Following the success of our pilot Menopause Café back in April, we held another one on Thursday 15 September at the Library @ the Lightbox. Unison sponsored the café once again enabling us to provide free tea or coffee. The session focussed on how alternative herbal remedies and Pilates may help to manage the symptoms of the menopause. There was also an opportunity for you to talk to others and share experiences, stories, tips and offer support in a relaxed setting.

Universal Health Passport

We've launched a pilot of our universal health passport. The new health passport aims to help healthcare professionals understand the needs of the people they support and make reasonable adjustments to the care they provide to people during their appointment or hospital stay. Working with our partners at Barnsley Hospital, SWYFT and the South Yorkshire Integrated Care System, we've created a health passport for people to use in health, social care and educational settings. It includes emergency contacts, medical information, and personal details of the person receiving care, including their likes and dislikes. The passport is available on paper and in an easy-read format.



ACHIEVEMENTS AND HIGHLIGHTS Q2 22/23

SOME OF OUR KEY ACHIEVEMENTS AND ACTIVITIES THIS QUARTER

Healthy Barnsley

New smoke-free zone launched at Barnsley College to help make smoking invisible

Barnsley's Safeguarding Adults Board receive fantastic feedback in their latest Association of Directors of Adult Social Services (ADASS) peer review.

New Children in Care and Care Leavers Strategy published with expectations co-produced by young people

Barnsley Council partners with Barnsley FC for World Suicide Prevention Day 2022

Learning Barnsley

In July, we hosted a SEND Inclusion Conference, which was an inspiring and educational day for all.

Barnsley Libraries sign up to the Family Arts Standards, a national accreditation for providing excellent family experiences.

Barnsley pupils celebrate on GCSE results day with improvements seen across all measures

Refreshed Education Improvement Strategy 2022-25 approved by Cabinet

Growing Barnsley

International LEGO® Brick Art Opens at Barnsley Museums Gallery @The Glass Works

Barnsley Town Centre Races host the best road cyclists in Britain as part of the British Cycling National Circuit Series

Barnsley's Big Weekend returns with three days of exciting free events, including Mayor's Day.

The new Evri hub opens in Barnsley opens, providing a major jobs boost in the local area

Sustainable Barnsley

Cannon Hall Park and Gardens celebrated as one of the best green spaces with Green Flag status

New plans to transform Barnsley's landmark digital business district into a smart and sustainable urban village for the 21st century unveiled

Residents invited to have their say on active travel scheme to encourage more walking and cycling

New and improved community park facilities in Penny Pie Park officially opened

Enabling Barnsley

Cabinet members presented with 2022-2023 Programme for Overview and Scrutiny Committee

HR Service Centre team is awarded a four-year contract to provide Disclosure and Barring Service (DBS) services to Sheffield Council

Barnsley and Dorset Councils collaborate to build new Income Management System for local authorities

In-house Income Management System receives funding boost from Local Digital Fund

BARNESLEY METROPOLITAN BOROUGH COUNCIL

REPORT OF: Executive Director – Core Services & Service Director – Finance
(Section 151 Officer)

TITLE: CORPORATE FINANCE PERFORMANCE Q2 2022/23

REPORT TO:	Cabinet
Date of Meeting	14 December 2022
Cabinet Member Portfolio	CORE
Key Decision	No
Public or Private	Public

<p>Purpose of report</p> <p>To consider the financial performance of the Authority during the second quarter ended 30th September 2022 and assess the implications against the Council’s Medium-Term Financial Strategy (MTFS).</p> <p>Council Plan Priority</p> <p>All</p> <p>Recommendations</p> <p>That Cabinet:</p> <ol style="list-style-type: none"> 1. Note the financial position for the Council as at Quarter 2 is a projected operational overspend of £12.5M for 22/23; 2. As highlighted in Quarter 1 it is proposed to release resources earmarked as part of the 22/23 budget setting and 21/22 final accounts processes to temporarily address the net pressure; 3. That the action plans requested at Q1 to mitigate overspends in the service areas listed below are finalised and submitted to Cabinet / Audit and Governance Committee for consideration during Q3: <ul style="list-style-type: none"> • Children in Care [Children’s Services] • Assessment & Care Management [Children’s Services] • Estates – Commercial Rental Income [Growth & Sustainability]
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- Car Parking Income [Growth & Sustainability]
 - Home to School Transport [Growth & Sustainability]
4. Note the current 22/23 forecast of a balanced position on the Housing Revenue Account.
 5. Approve the write off of historic bad debts totalling £1.0M as detailed in the report.
 6. Note the forecast position on the approved Capital Programme and the ongoing review of the programme;
 7. Note the key messages from the Council's Q2 Treasury Management activities.

1. INTRODUCTION

1.1 The Council's 2022/23 budget was agreed by Full Council on 24th February 2022/23. This was predicated on the delivery of several key assumptions, whilst also highlighting significant emerging risks that would also require addressing over the planning period. As such, the updated MTFS set aside one-off resources to temporarily mitigate these anticipated pressures pending the development of a transformation and efficiency plan to address the anticipated budget gaps on a sustainable basis over the medium term.

2. PROPOSAL

Overall General Fund Position for the Quarter Ending September 2022

2.1 The table below summarises the Council's financial performance as at Q2 for 22/23.

Directorate	Approved Net Budget 2022/23	Projected Net Outturn 2022/23	Variance
	£'000	£'000	£'000
Children's Services	41,938	48,361	6,423
Growth & Sustainability	50,239	55,306	5,067
Place Health & Adult Social Care	60,631	58,440	-2,191
Public Health & Communities	10,616	10,176	-440
Core Services	20,370	20,664	294
Service Totals	183,794	192,947	9,153
Corporate / General Items	28,398	31,746	3,348
TOTAL General Fund	211,395	223,896	12,501
HRA	75,444	75,444	-

2.2 The current forecast is for a year-end overspend in the region of £12.5M comprised of a Directorate/Service overspend of £9.2M together with an overspend on corporate budgets of £3.3M.

- 2.3 In line with the agreed financial strategy, the £12.5M pressures will be addressed in year from resources set aside specifically for this purpose, pending the development of a transformation and efficiency plan to address the anticipated budget gaps on an ongoing and sustainable basis over the medium term. Further updates on the MTFS and the proposed programme of transformational activity will be submitted to Cabinet later in the financial year.
- 2.3 Further detail on each Directorate's position is highlighted below in paragraph 2.9. However, the overspends in the **Children Services** and **Growth and Sustainability Directorates**, continue to be of particular concern both of which are reporting significant and deteriorating overspend positions.
- 2.4 **As recommended at Q1, Executive Directors are requested to finalise action plans to mitigate these overspends as far as is possible and that those are submitted to Cabinet/Audit and Governance Committee for consideration during Q3.**

Corporate Resources

- 2.6 As highlighted previously the above position excludes any impact in relation to core taxation (council tax and business rates). Council tax collection is currently forecast to be 95.3%, 0.7% below the stretch target of 96%. Each 1% equates to around £1M. Council tax collection will be closely monitored especially over the winter months with the ongoing 'cost of living' crisis contributing to significantly affect household finances.
- 2.7 Business Rates collection is also slightly below target by 0.46% at 97.04% compared to the target of 97.5%. Similar to Council Tax, business rates collection will be closely monitored as high levels of inflation and increasing energy costs continuing to impact the business community.
- 2.8 Overall the current arrears (debt) position as at the end of September stood at £19.4M, a net reduction of £2.9M since Quarter 1, (£0.6M on brought forward debt and £2.3M on new in year debt). The Council's overall bad debt provision has been revised to reflect current arrears with approval also sought to write off £1.009M of arrears that has become uneconomical to collect.

DIRECTORATE UPDATES

- 2.9 The following detailed updates have been provided by Executive Directors.

Executive Director's Summary for Children's Services

Highlights

The latest approved budget for 22/23 for the Children's Directorate is **£41.938M**. The Directorate is forecasting an outturn of **£48.361M** as at the end of Quarter 2, resulting in an overspend of **£6.423M**.

Of particular concern is **Children's Social Care and Safeguarding** which has increased further since Q1. Key highlights include:

- Increased numbers of Looked After Children
- Rising LAC placements cost
- High case loads

Quarter 2 Position to the End of the Quarter Ending September 2022.

Childrens Directorate	Approved Net Budget 2022/23 £'000	Projected Net Outturn 2022/23 £'000	Variance £'000
Education, Early start & Prevention	8,847	8,781	-66
Children Social Care & Safeguarding	32,463	38,953	6,489
Sub-Total	41,310	47,733	6,423
Schools	628	628	-
Total – Childrens	41,938	48,361	6,423

Explanation of Key Variances

BU1 Education, Early Start & Prevention (*underspend of £0.066M*)

- 2.10 An operational **underspend** of **£0.066M** is forecast for the Business Unit and mainly relates to staff vacancies and slippage on the supported families grant funding. These underspends are offset by the increased cost of additional positions within Early Help and LAC Commissioning Services in line with the Children's Services Development Plan.

BU3 Children Social Care & Safeguarding (*overspend of £6.489M*)

- 2.11 The overspend in Children's Social Care and Safeguarding predominately relates to Children in Care placement costs (**£3.907M**). Barnsley's LAC number at the end of Q2 was 378, an increase of 30 since the end of March 2022. Whilst this exceeds the planned number for the year (360), and profiled for the period to date, movements and changes in placements due to complexity of needs is the significant factor for the increased forecast cost. The rise in the number of LAC placements in private residential children's homes continue to exert pressure on the budget with an overspend of £2.829M forecast for the year. There are currently 39 young people placed in external care homes (including 18 in semi-independent accommodation) at the end of Q2, compared to the planned number of 30 (including x2 high-cost secure welfare and remand placements).

- 2.12 The position is further exacerbated by inflationary uplifts to fee levels; and the increasing number of high tariff placements due to complexity of needs (7x placements with weekly cost above £8,000). The high tariff cost on some placements reflects competitive pressures in the care market in relation to the placements of young people with complex needs.
- 2.13 There is also a net cost pressure in fostering (**£0.090M**) across in-house and external foster care due to more children being in foster care placements (287) than budgeted for at this time in the financial year (263). Independent fostering placements have increased by 7 since March 2022, whilst the number with BMBC is currently 210 which is an increase of 26 since the end of March.
- 2.14 An overspend of **£1.617M** is forecast within Children's Assessment and Care Management, predominately relating to staffing costs due to the use of agency staff to cover vacancies, sickness & maternity leave (£1.156M). This is aimed at increasing capacity and addressing caseloads pressures as outlined in the CSC Development Plan (see para 2.16 below). In addition, there is a cost pressure relating to legal / external counsel support (£0.461M).
- 2.15 Children's Disability & Short Breaks has a forecast overspend of **£0.271M** due to the increase in the number of support packages (23 since March 2022) being provided to families with disabled children, exacerbated by a forecast reduction in Continuing Care funding.
- 2.16 As highlighted above the forecast position includes costs (**£3.5M**) in 22/23 relating to the implementation of a range of actions included in the Children's Social Care Development Plan aimed at strengthening Children Services through the following:
- addressing caseloads / capacity pressures by the use of agency staff across case holding teams to cover vacancies / absences (£1.9M).
 - establishing a development board to improve senior management line of sight / performance framework as well as implementing a practice hub / model to develop and embed practice standards across the service (£0.2M).
 - creating a variety of additional permanent staffing roles across the business unit to further develop the service, quality, compliance, and outcomes for children (£0.5M).
 - increasing capacity in the Early Help Service (by creating additional family support worker posts) to address increased caseloads (£0.6M)
 - Other investment proposals (£0.3M) including retention payments, additional LAC commissioning capacity, etc.

Schools Dedicated Schools Grant (DSG)

- 2.17 A significant overspend continues to be forecast within Special Education Needs. The current outturn is a forecast deficit of £4.2M against a planned deficit of £2.6M. This is an increase of £0.8M when compared with the Q1

position. A revised DSG management plan was submitted to the DfE in August 2022. This plan provides the basis for managing the risks / cost pressures in relation to SEND /high needs. It outlines the actions and measures to ensure spend is brought in line with the budget over the medium term to the period 2024/25. Discussions with the DfE are ongoing around the plan and the possible future funding of the deficit, with the introductory Safety Valve Programme meeting held in October 2022.

Executive Director’s Summary for Growth and Sustainability

Highlights

The latest approved budget for 2022/23 for the Growth and Sustainability Directorate is **£50.239M**. The Directorate is forecasting an outturn of **£55.306M** as at the end of Quarter 2, resulting in an overspend of **£5.067M**. Key areas that require focus include:

- Commercial income from the Council’s business units
- Home to School Transport
- Car Parking Income
- Rising cost of energy

Quarter 2 Position to the End of the Quarter Ending September 2022.

Directorate	Approved Net Budget 2022/23 £'000	Projected Net Outturn 2022/23 £'000	Variance £'000
Regeneration & Culture	16,647	19,048	2,401
Environment & Transport	33,592	36,258	2,666
Total Growth & Sustainability	50,239	55,306	5,067
Housing Revenue Account	75,444	75,444	0

Key Variances

Regeneration & Culture – (overspend of £2.401M)

- 2.18 Regeneration and Culture are reporting an overspend of £2.401M. The Business Unit continues to forecast overspends on underachievement of commercial income (£0.659M), and on general service delivery costs (£0.462M). These pressures are in part mitigated by an underspend on salary costs due to difficulties recruiting to a number of vacancies across the Business Unit (£0.849M).
- 2.19 Unpredicted significant rises in utility prices over the last financial year have also affected the Business Unit’s financial position, specifically in relation to asset / property costs. The latest data suggests a pressure of £2.128M as at Quarter 2, including the estimated impact of the energy relief scheme for gas costs (£0.7M)

based on known information at this time. The expected relief to be received for electricity is yet to be determined so the above cost may change (subject to price and usage).

Environment & Transport – (overspend of £2.666M)

- 2.20 The Environment and Transport Business Unit is reporting an overspend of **£2.666M**. Home to School Transport costs remains the largest single pressure where the service is currently forecasting a £1.011M overspend, an increase of £0.466M since Q1. This is mainly due to a continued increase in student numbers and higher prices from service providers. Car parking income also continues to show a shortfall against expected levels with an overspend of £0.554M currently forecast due to lower usage than anticipated. This is partly offset by increased income from street works and waste disposal.
- 2.21 There has also been an increase in the cost of energy for the borough's street lighting (£1.083M) together with an increase in the cost of fuel for the Council's fleet of vehicles (£0.236M).

Housing Revenue Account – (balanced position)

- 2.22 The HRA is reporting a **balanced position** as at Quarter 2.
- 2.23 Dwelling rents are projected to achieve the budgeted level based upon projected stock levels accounting for additions and Right To Buy sales during the year. However, the ongoing cost-of-living crisis may lead to a rise in tenant rent arrears. This will be closely monitored with Berneslai Homes with any movement being reported to Cabinet accordingly.
- 2.24 The housing repairs and maintenance budget (£20.7M) is also forecast to be balanced.
- 2.25 Berneslai Homes are managing the responsive demand within the agreed budget for the HRA with a contingency being ring-fenced to offset any potential unanticipated demand. This position also includes anticipated inflationary pressures at 10%.
- 2.26 General expenses within the HRA have, however, risen to a projected overspend of £0.373M which includes increased costs for the Housing Ombudsman together with tenants related expenses including the furnished tenancy scheme.
- 2.27 This overspend is mitigated by the repayment of loans and associated costs on the HRA capital financing budget (£1.1M).
- 2.28 However, significant rises in Gas and Electricity prices are expected to impact the District Heating schemes which provides the energy for communal tenancies (£1.2M).
- 2.29 A review of the Council's recharges into the HRA is expected to produce savings to mitigate the impact of these cost rises in this financial year.

Executive Director's Summary for Place Health and Adult Social Care

Highlights

The latest approved budget for 2022/23 for the Place Health and Adult Social Care Directorate is **£60.631M**. The Directorate is forecasting an outturn of **£58.440M** as at Quarter 2, resulting in an underspend position of **£2.191M** for the Directorate. The main area of concern is:

- Assisted Living Technology

Quarter 2 Position to the End of the Quarter Ending September 2022.

Directorate	Approved Net Budget 2022/23 £'000	Projected Net Outturn 2022/23 £'000	Variance £'000
Older People	31,756	31,146	(610)
Working Age Adults	26,589	26,551	(38)
SD/Management	2,286	743	(1,543)
Total for Directorate	60,631	58,440	(2,191)

Key Variances

- 2.32 The Place Health and Adult Social Care Directorate is currently projecting an underspend of **£2.191M**.
- 2.33 The **Older People Service** is currently forecasting an underspend of (£0.610M). This underspend relates to staffing vacancies within the Locality (£0.320M) and Reablement teams (£0.043M) as well as a reduced net cost of care provision totalling (£0.436M). These underspends are partly offset by overspends in the Assisted Living Technology Service (£0.189M) due in the main to unachieved income relating to sales of equipment as well as staff overtime costs.
- 2.34 **Working Age Adults** – An overall underspend of (£0.038M) is reported for the Working Age Adults Service. This underspend relates to staffing vacancies within Place Based Services (£0.107M) and minor underspends on other operating costs across the service totalling (£0.013M). These are offset by increased net costs on the care provision budget (£0.082M).
- 2.35 **Service Director/Management** – An underspend is reported within the Service Director account (£1.543M) mainly as a result of currently uncommitted funding for anticipated demographic pressures that are yet to materialise.
- 2.36 The above reported position, assumes the full commitment of the resources carried forward from 2021-22 and earmarked for specific programmes (e.g. Better Lives Programme) and spend commitments.

Executive Director's Statement for Public Health & Communities

Highlights

The latest approved net budget for the Public Health & Communities Directorate is **£10.616M**. The Directorate is projecting a net outturn for the year of **£10.176M** (after earmarkings of £2.156M), resulting in a forecast underspend of **£0.440M**. The main area of concern is:

- Rising cost of accommodation for the homeless

Quarter 2 Position to the End of the Quarter Ending September 2022.

Public Health & Communities Directorate	Approved Net Budget 2022/23 £'000	Projected Net Outturn 2022/23 £'000	Variance £'000
Public Health	3,869	3,636	(233)
Stronger, Safer & Healthier Communities	6,747	6,540	(207)
Public Health & Communities	10,616	9,999	(440)

Key Variances

2.37 An overall underspend of £0.440M is forecast for the **Public Health and Communities Directorate**.

Public Health – (Underspend of £0.233M)

2.38 The underspend within the **Public Health Business Unit (£0.233M)** predominately relates to vacancies in Health Protection and Regulatory services (£0.183M). There has also been an underspend due to staff vacancies/turnover, and the Integrated Sexual Health Service is also reporting an underspend of (£0.050M) due to the reduction in costs of out of area GUM clinics.

2.39 The above reported position, assumes the full commitment of the resources carried forward from 2021-22 and earmarked for specific programmes including the extension of the Covid 19 response and recovery structure to the end of March 2023.

Stronger, Safer and Healthier Communities – (Underspend of £0.207M)

2.40 The **Stronger, Safer and Healthier Communities Business Unit** is projecting an overall underspend of **(£0.207M)**. This underspend is predominantly due to staff vacancies and a reduction in the costs of Supplies & Services (£0.507M), this has been offset by an increase in temporary accommodation costs (£0.300M).

Executive Director's Statement for Core

Highlights

The latest approved budget for 22/23 for the Core Directorate is **£20.369M**. The Directorate is forecasting an outturn of **£20.664M** as at the end of Quarter 2, resulting in an overspend of **£0.294M**. Key areas of concern are:

- Rising cost of food supplies with Catering services
- Increased legal fees
- Loss of income within Governance services

Quarter 2 Position to the End of the Quarter Ending September 2022.

Directorate	Approved Net Budget 2022/23 £'000	Projected Net Outturn 2022/23 £'000	Variance £'000
CID	7,290	7,290	-
Finance	3,185	3,475	290
Business Imp, HR & Comms	4,522	4,334	(188)
Legal Services	5,373	5,565	192
Total – Core	20,370	20,664	294

Key Variances

- 2.41 The Core Directorate is currently forecasting an overspend of £0.294M as at Quarter 2:
- 2.42 **Customer Information & Digital Services** are projecting a balanced position, primarily due to an underspend on staffing, offset by temporary agency spend to undertake one-off development work and residual Code Green spend following the closure of the service.
- 2.43 **Finance** is projecting an overspend of £0.290M. This relates to an overspend on Catering Services (0.335M) due to the rising cost of food which is not currently being passed on to customers, partly offset by an underspend on staffing costs (£0.045M).
- 2.44 The **Business Improvement, HR and Communication** business unit is projecting an underspend of £0.188M which relates to underspends on staffing costs due to vacancies (£0.235M), offset by other minor underspends across the Business Unit (£0.048M).
- 2.45 **Law and Governance** are projecting an overspend of £0.192M, relating to the rising cost of agency spend in Legal (£0.293M) and lost SLA income from Sth Yorkshire Joint Authorities (£0.399M). These costs have been partly offset by vacancies across the Business Unit (£0.500M).

Corporate / Council Wide Budgets

Highlights

There is currently a projected overspend within Corporate Budgets of **£3.348M**.

- 2.46 Corporate budgets are currently projecting an overspend of £3.348M. This is predominately due to the increased cost of the proposed pay award of £1925 for all staff (£5.570M).
- 2.47 However, these costs have been partly offset by an underspend in borrowing costs as a result of the agreed Treasury Management Strategy to fix out £58 million of borrowing early (last November), meaning the Council is not impacted by as much as it would have been as a result of rising interest rates. The Council is also seeing higher returns on investments held/surplus cash balances. (See the Treasury Management update below).
- 2.48 See Appendix 1 for detailed variances of the above positions

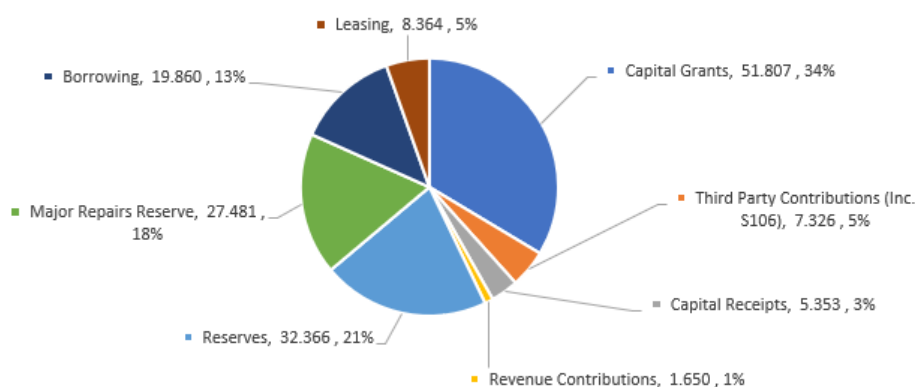
Overall Capital Programme Position as at the end of September 2022

- The Council's Capital Programme for 22/23 as at Quarter 2 is currently forecasting expenditure totaling **£134.201M** against an approved budget of **£154.207M**, resulting in an overall lower than anticipated expenditure of **£20.006M**, this is predominantly due to scheme slippage.
- The Council's Capital Programme over the five year period to 2026/27 is currently projecting overall higher than anticipated expenditure of **£0.534M**.
- New schemes/allocations, predominately within the HRA, have also been approved during the Quarter totaling **£7.162M**.

2.49 The Council's capital programme is planned over the five-year period 22/23 through 26/27 and has a total projected cost of £182.0M. Current forecast spend in 22/23 totals £134.2M as highlighted in the table below:

<u>Directorate</u>	2022/23 Capital Programme £M	2022/23 Actuals £M	2022/23 Projected Outturn £M	2022/23 Variance £M	Total Capital Programme £M	Total Projected Outturn £M	Total Variance £M
Children's Services	3.947	1.854	4.113	0.166	6.557	6.758	0.201
Growth & Sustainability	94.389	16.413	79.094	(15.294)	117.046	117.321	0.275
Public Health & Communities	0.075	0.034	0.132	0.058	0.075	0.132	0.058
Place Health & Adult Social Care	8.716	1.620	4.300	(4.416)	8.716	8.716	-
Core Services	6.111	0.501	5.591	(0.520)	8.109	8.109	-
Housing Revenue Account	40.969	7.869	40.969	-	40.969	40.969	-
Total	154.207	28.291	134.201	(20.006)	181.472	182.006	0.534

2.50 The above costs are to be funded from a variety of sources as highlighted in the chart below, the majority of which are from external grants and reserves specifically earmarked for capital priorities:



2.51 It should be noted that the information above relates only to capital projects where funding has been formally approved by Cabinet. There is currently a

further £32.629M of funding which has been identified for future schemes to be incorporated into the programme within the five-year period to 2026/27.

Key Variances

Scheme Slippage

2.52 There has been programme slippage across several schemes during Q2 totalling £19.5M (where expenditure plans are expected to be utilised in a future year rather than the current year, due to events largely outside of the Council's control). Significant scheme slippage is explained below:

Directorate	Scheme	£M	Explanation
Place Health & Adult Social Care	Disabled Facilities Grant (DFG)	(£4.416M)	This scheme relates to the provision of adaptation works on private homeowners/landlords properties in the form of either direct works or the provision of grants. Whilst the DFG team are continuing to reduce waiting times and are receiving more referrals year on year, shortages and delays with materials needed in construction, due to the ongoing economic issues has resulted in DFG spending less than the allocation in 22/23.
Growth & Sustainability	Youth Zone	(£4.002M)	The Youth Zone is a project directly managed by the charitable organisation Onside. The project designs have been submitted to planning for consideration, with the procurement of a principal contractor to follow by the end of the year. It was initially anticipated that some construction may have commenced in 2022/23, however this is now scheduled to start in 2023/24.
Growth & Sustainability	Glass Works Phase 2 - Leasing	(£3.400M)	Whilst the vast majority of the Glassworks scheme is complete, leasing of the remaining unlet space is likely to be completed during 23/24.
Growth & Sustainability	Market Gate Bridge	(£2.844M)	This scheme relates to the construction of the Market Gate Bridge as part of the overall Glass Works project. Good progress has been made by the contractor in respect of offsite bridge fabrication works, however some on site delays have been experienced due to statutory diversion issues within the first half of the financial year.
Growth & Sustainability	Members Local Priority Schemes (Highways)	(£2.000M)	The 22/23 Highways Capital Programme includes an allocation of £2m for highways and roads investment, where members were asked to submit scheme proposals. The prioritisation and approval process for the proposed schemes has not yet concluded and as such it is unlikely that the allocation will be fully utilised in this financial year.
Growth & Sustainability	M1 Junction 36 Phase 2	(£0.813M)	Planning permission has been secured and works are expected to start during Q3, with completion expected during Q1 of 23/24. The contribution from the Council to the scheme has been deferred in order to maximise the DLUHC Towns Fund grant secured for the scheme.
	Other	(£3.065M)	A number of other schemes have reported slippage, totalling £3.065M.
	Total	(£19.540M)	

Variation in Scheme Costs

2.53 An amount totalling £0.534M relates to an estimated net increase in expenditure across a number of schemes as a result of cost variations / scheme completion. This variance is comprised of schemes within Growth & Sustainability and Childrens Services, significant amounts detailed below. The overall increase will be contained within uncommitted resources which represents effective programme management within the totality of the available resources.

Key Variances in Scheme Costs	Directorate	Capital Programme £M
Penistone Grammar School - SEN Places	Childrens	0.087
Sudworth Primary	Childrens	0.033
Penistone St Johns	Childrens	0.030
Thurgoland Bank Stabilisation	Growth & Sustainability	0.306
Planned patching programme	Growth & Sustainability	0.320
Drainage Planned Maintenance	Growth & Sustainability	0.250
A616 Whams Road	Growth & Sustainability	(0.402)
Carriageways Planned Maintenance	Growth & Sustainability	(0.302)
Local Rads Reactive Drainage	Growth & Sustainability	(0.230)
Other	Various	0.058
TOTAL Variance in Scheme Costs		

New Approvals

2.54 In addition to the above, a number of new approvals and allocations have taken place during the quarter totalling £7.1M as summarised in the table below:

Reconciliation Between 22/23 Quarter One and Quarter Two Positions:	Directorate	Capital Programme £M
Quarter 1 Approved Total Position		147.045
<u>Approved Schemes During Quarter 2:</u>		
Smoke Alarms & Carbon Monoxide	HRA	2.044
Fire Safety	HRA	1.500
Water Ingress	HRA	1.000
Transforming Cities Fund	Growth & Sustainability	0.950
Asbestos Removal – Aldham House & Royston	HRA	0.600
Commerce House Refurbishment	Core Services	0.400
Other		0.667
Total New Approvals		7.162
TOTAL QUARTER 2 CAPITAL PROGRAMME		154.207

Future Funding

2.55 The following paragraphs outline some of the key capital funding opportunities that are currently being pursued:

- **Levelling Up Round 2** – the Council recently submitted two bids for Levelling Up Round 2 Funding:
 - **Town Centre** – this bid includes proposals for the Town Centre and has a total scheme value in the region of £12.5m – this includes a £10m ask for LUF funds.
 - **Barnsley East** – this bid is centred around the Elsecar Heritage site and has a total scheme value in the region of £18m, of which £16m is an ‘ask’ from LUF funding.

A decision on the outcome of each bid submission is expected during November.

- **Brownfield Sites** - £40M is to be passed directly to SCR (£8M per year over a 5-year period) by MHCLG to develop housing on brownfield sites. The Council has a number of pending bids.

Treasury Management Update as at September 2022

Economic Summary

- The UK Bank Rate increased from 1.25% to 2.25% during the quarter;
- This led to a sharp increase in PWLB borrowing rates over the second quarter of 2022/23 due to volatility within the economy;
- Latest forecasts are for the Bank Rate to peak at around 5% by Spring 2023;
- Consumer Price Index (CPI) inflation in the UK stood at 10.1% in September.

Borrowing Activity

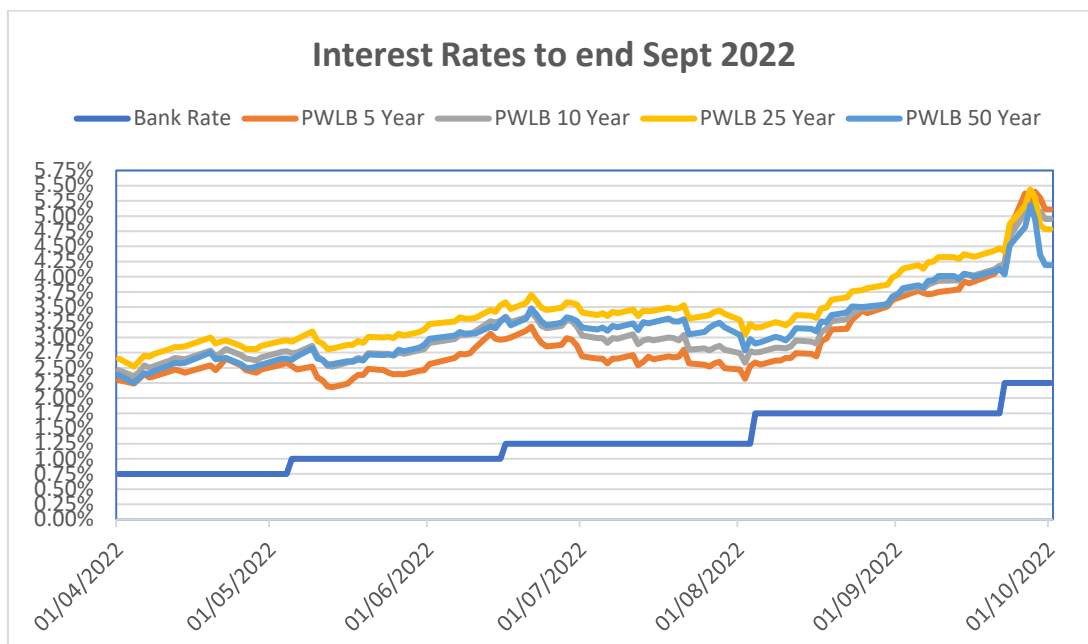
- No new borrowing undertaken during the quarter;
- A total external borrowing requirement of up to £240.3 Million by the end of 2024/25;
- Fixed rate exposure targets for the period to 2024/25 have been revised in light of current uncertainties within the economy and a sharp rise in the cost of borrowing;
- £64.4 Million would need to be addressed through fixed rate borrowing in order to meet the Council's revised interest rate exposure targets.

Investment Activity

- A net decrease in investment balances of £17.7 Million during the quarter;
- In line with the strategy on investments being security and liquidity, an appropriate balance of cash was deposited in secure Money Market Funds and instant access accounts during the Quarter with officers also taking advantage of the competitive rates offered on short term local authority deposits;
- Investment rates have increased sharply during Quarter 2 of 2022/23 and are expected to improve further, in-line with the Bank Rate forecast.

Key Messages – Economic Summary

- 2.56 There have been many unprecedented economic events during the second quarter of 2022/23, including the announcement of a 'mini budget' by the then chancellor, Kwasi Kwarteng, which lead to turmoil within financial markets and the pound dropping to a record low against the US dollar. The new chancellor Jeremy Hunt has since reversed many of the previous decisions in the 'mini budget'.
- 2.57 PWLB rates reacted to the events in the financial markets and have continued on an upward trajectory over the period to the end of September 2022. A period of high volatility in PWLB rates occurred at the end of the quarter following the 'mini budget' announcement and as a result officers continue to closely monitor interest rates.



2.58 Inflation fell for the first time in almost a year in August as a drop in fuel prices offered some unexpected, and probably brief, respite to CPI. However, it rose again in September standing at 10.1%. Economists are forecasting for inflation to peak at around 11% in October when the new household energy tariff cap begins and have stated that it could be slow to fall due to underlying macro-economic pressures.

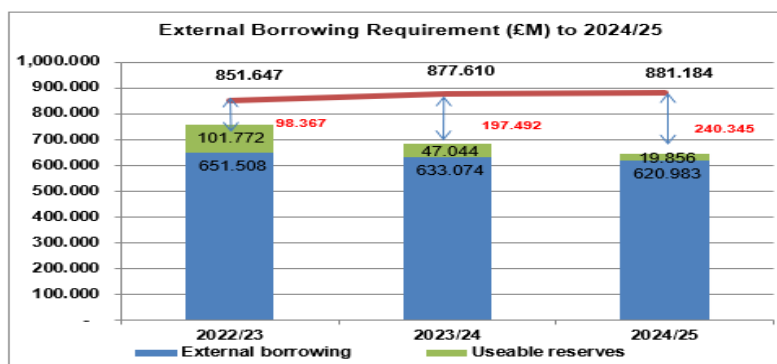
2.59 The Base Rate increased to 2.25% in September 2022. It is anticipated that the rate will continue to rise and may peak at 5.00% in Spring 2023:

	Latest	Dec-22	Mar-23	Sep-23	Mar-24	Sep-24	Mar-25
UK Base Rate ~ Link Group	2.25%	4.00%	5.00%	5.00%	4.00%	3.25%	2.75%
UK Base Rate ~ Capital Economics	2.25%	4.25%	5.00%	5.00%	4.75%	3.75%	-
PWLB Certainty 50 Years ~ Link Group	5.18%	4.80%	4.60%	4.20%	3.80%	3.40%	3.30%
PWLB Certainty 50 Years ~ Capital Economics	5.18%	4.90%	4.90%	4.80%	4.60%	4.30%	-

Key Messages – Borrowing Activity

2.60 As outlined previously the Council’s borrowing strategy is to limit its exposure to interest rate risk whilst maintaining an appropriate level of internal borrowing in order to minimise its financing costs.

2.61 No new borrowing was undertaken during the first quarter, however, based on current capital plans it is anticipated that the Council will need to borrow up to £240.3M by the end of 2024/25.

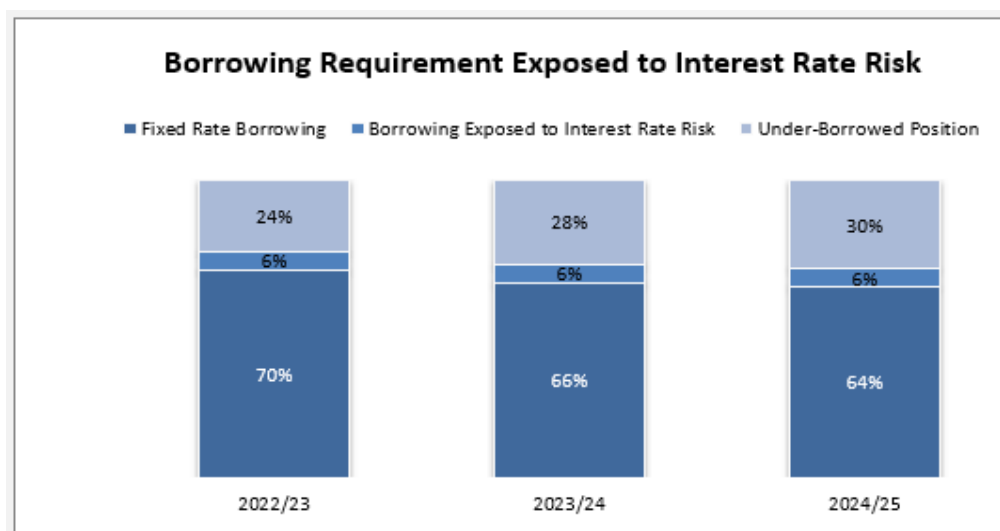


Projected external borrowing requirement 2022/23 – 2024/25	£M
Planned capital investment	54.674
Maturing loans / reduced support from useable reserves	201.034
Amounts set aside to repay debt	(15.363)
Total	240.345

2.62 In light of the current economic climate, a recent review of the fixed / variable rate exposure targets has been undertaken and the limits on variable rate borrowing / unfinanced CFR have been revised. This agile approach to our treasury strategy and these updated targets will enable the Council to achieve optimum value and help to manage risk exposure in the long-term. Ongoing reviews will be undertaken by treasury officers and any further recommendations by the Section 151 Officer in relation to the prevailing interest rate environment and exposure targets will be reported to Members.

Interest Rate Risk Exposure	2022/23	2023/24	2024/25
PREVIOUS Limit on Variable Rate Borrowing / Unfinanced CFR	30%	25%	25%
REVISED Limit on Variable Rate Borrowing / Unfinanced CFR	30%	30%	30%

2.63 The following graph shows that the borrowing target for 2022/23 has been achieved early (70% fixed rate). Based on the latest projections, should the Council take no further fixed rate borrowing there would be an exposure of 34% to variable rates in 2023/24 and 36% in 2024/25. The Council's strategy is to mitigate the risk of this interest rate exposure and the advice of the Section 151 Officer is to operate within the revised 70% fixed rate target over the period to 2024/25.



2.64 To deliver against the revised exposure targets, it is anticipated that the Council will need to fix out an additional £64.4M by the end of 2024/25. The remainder could be funded through temporary borrowing or utilising internal cash resources. Treasury officers continue to monitor opportunities for borrowing and achieving best value for the Council in the prevailing interest rate environment.

	2022/23 (£M)	2023/24 (£M)	2024/25 (£M)
Fixed Rate Borrowing Requirement (Cumulative)	-	49.841	64.434
Temporary Borrowing Requirement (Cumulative)	98.367	147.651	175.911
Total	98.367	197.492	240.345

Key Messages - Investments

- 2.65 There has been a net decrease in investment balances of £17.7M during the second quarter.
- 2.66 The Council's investment strategy remains focused on security (loss avoidance) and liquidity (ensuring cash is available when needed to meet the Council's spending commitments).
- 2.67 To reflect this strategy, officers continue to place investments in secure Money Market Funds and instant access accounts. The Council has also placed a significant level of short-term deposits with reputable banks and other local authorities to diversify the investment portfolio and help spread counterparty risk.

3. IMPLICATIONS OF THE DECISION

3.1 Financial and Risk

- The Authority's outturn currently stands at an overspend of £12.5M.
- Executive Directors are requested to finalise the action plans to mitigate these overspends as far as is possible and that those are submitted to Cabinet / Audit and Governance Committee as part of the Q2 performance management update.
- Any remaining cost pressure after this exercise will be funded temporarily via the use of one-off reserves in this financial year pending the development of a mitigation / transformation plan to address anticipated financial pressures in 23/24 and beyond.

3.2 Legal

There are no legal implications as a result of this report.

3.3 Equality

Not applicable as individual EIA's have been completed in relation to the budget proposals as appropriate.

3.4 Sustainability

Decision wheel not applicable.

3.5 Employee

There are no direct employee implications as a result of this report.

3.6 Communications

Communication will be made in line with the normal performance monitoring arrangements of the Council

4. CONSULTATION

N/A

5. ALTERNATIVE OPTIONS CONSIDERED

5.1 N/A

6. REASONS FOR RECOMMENDATIONS

6.1 Whilst some of the pressures currently being experienced were anticipated as part of the 2022/23 budget setting process, the overspend position reported at Quarter 2 is significantly higher than expected. Therefore, Executive Directors are requested to bring forward action plans to address the pressures within their respective areas to address the current position.

7. GLOSSARY

N/A

8. LIST OF APPENDICES

Appendix 1 - Detailed Variances

7. BACKGROUND PAPERS

- Service and Financial Planning 2022/23 – The Council’s Medium Term Financial Strategy – 2022/23 Budget recommendations (Cab.09.02.2022/6 refers).

8. REPORT SIGN OFF	Senior Financial Services officer consulted and date.
Financial consultation & sign off	
Legal consultation & sign off	Legal Services officer consulted and date

Report Author: Neil Copley

Post: Service Director Finance and S151 Officer

Date: 01/11/22

Detailed Service Variances at 30th September 2022			
SERVICE / BUDGET HEAD	Operational Deficit/(Surplus) June	Operational Deficit/(Surplus) As at 30th September 2022	Variance Q1 to Q2
Childrens - KEY FINANCIAL RISKS FOR 2022/23			
ED Children			
Underspend on Pay and other strategic management costs	(11,993)	(11,744)	249
BU1 - Education, Early Start and Prevention			
Commissioning - increased child protection contract costs offset by staff vacancy savings	11,250	-	(11,250)
Commissioning - 2 new posts as per Development plan (PYE)	-	26,378	26,378
School Evaluation - staff vacancies, reduced spend on professional support offset by lower schools clerking income	(99,999)	(112,508)	(12,509)
Inclusion Services - Vacancies and increased income offset by increased Mediation contract costs	(233,588)	(241,643)	(8,055)
Targeted Youth Support - staff turnover / vacancies	(43,632)	(46,693)	(3,061)
Early Start & Family Centres - staff vacancies & slippage on supporting families grant	-	(190,529)	(190,529)
Early Start & Family Centres - additional EH posts as per Development plan (PYE)	-	486,922	486,922
Other minor variances	25,907	23,326	(2,581)
Sub- Total Education, Early Start and Prevention	(352,055)	(66,491)	285,564
BU3 - Childrens Social Care and Safeguarding			
Business as Usual			
SD Management - complaint / investigations costs	79,112	67,490	(11,622)
SD Management - agency costs, Mosaic Training costs, Leadeship board costs as per Devt plan	79,583	216,624	137,041
Assessment & Care - Staffing turnover / vacancies within the Social Work teams	(386,176)	(652,213)	(266,037)
Assessment & Care - Increased Legal costs (court proceedings and use of external legal counsel)	356,764	461,000	104,236
Assessment & Care - Agency SW costs, additional posts & retention payments as per Devt plan	419,827	1,808,308	1,388,481
Children in Care - increase in no. of residential / family assessment placements and unit weekly cost	1,578,725	2,829,342	1,250,617
Children in Care - Increase number of IFA & in-house fostering placements	220,421	441,887	221,466
Children in Care - reduced number of SGOs/CAO placements than planned	(33,173)	(73,892)	(40,719)
Children in Care - In-house care homes (agency staff costs & unachieved income budget)	150,455	185,270	34,815
Children in Care - Spring Lane additional staff as per the Development plan	-	45,000	45,000
Children in Care - Staffing slippage / vacancies within the SW teams	(94,893)	(137,052)	(42,159)
Children in Care - increased use of agency staff as per Development plan	128,256	616,893	488,637
Care Leavers - increased grant funding for Asylum Seeker Care Leavers	(41,407)	(36,332)	5,075
Care Leavers - Bright spots surver costs as per Development Plan	-	8,500	8,500
Safeguarding & QA - Staffing turnover / vacancies within the teams	(59,071)	(71,883)	(12,812)
Safeguarding & QA - additional staffing, training costs & Practice Model as per Development plan	96,905	509,419	412,514
Childrens Disability Team - reduced health funding & increased Family support costs	25,529	149,559	124,030
Childrens Disability Team - agency costs as per the Development plan	44,000	121,455	77,455
Sub- Total Childrens Social Care and Safeguarding	2,564,857	6,489,375	3,924,518
Childrens Social Care Development Plan			
Total - Childrens	2,212,802	6,422,884	4,210,082
GROWTH AND SUSTAINABILITY - KEY FINANCIAL RISKS FOR 2022/23			
Regeneration & Culture			
Supplies & Services costs - cost of gazebos offset by various underspends in other areas	45,172	205,530	160,358
Staff vacancies across service area	(617,220)	(849,050)	(231,830)
Planning fee income lower than budget	(29,864)	23,539	53,403
Market Rents - underachievement of income due to occupancy levels	82,833	109,075	26,242
Culture - better than budgeted income from car parks	(103,763)	(120,813)	(17,050)
Property Rents - underachievement of commercial rents at DMC1, Gateway and business centres	519,958	647,670	127,712
Property - increased running costs (cleaning, caretaking & security etc) of portfolio including Lift buildings	286,034	256,734	(29,300)
Property - increased cost of energy on the Council's buildings	2,828,471	2,128,471	(700,000)
Sub- Total Regeneration & Culture	3,011,621	2,401,156	(610,465)
Environment & Highways			
CSS - Pest Control - overachievement of fee income	(18,897)	(36,418)	(17,521)
CSS - Purchasing - additional security costs at depot due to being 24/7	57,334	40,133	(17,201)
CSS - Car Parking lower occupancy than anticipated	759,674	554,317	(205,357)
CSS - Additional income from sale of recyclable items and bulky collections offset by increase costs of waste	(25,731)	(353,834)	(328,103)
CSS - Fleet - additional cost for parts/hire vehicles	-	113,936	113,936
CSS - Fleet - additional cost for Fuel	270,000	236,000	(34,000)
H&E - Design Fees (Staffing vacancies affecting income)	244,912	264,309	19,397
H&E - Reactive Maintenance - additional expenditure on pot hole repairs + inflationary pressures	53,000	94,311	41,311
H&E - Additional income from contractors carrying out Street Works	(297,912)	(358,620)	(60,708)
Waste - higher agency and vehicle hire costs	187,029	194,957	7,928
Neighbourhoods - overachievement of income including from allotments	(116,946)	(116,946)	-
Sport - additional income from golf courses	(13,000)	(242)	12,758
Home to School Transport - higher pupil numbers and increased charges from taxi companies	545,897	1,010,719	464,822
Public Rights of Way - overachievement of income	-	(25,492)	(25,492)
Street Lighting - increase in electricity costs	1,083,484	1,083,484	-
Cross Business Unit (under)/over spend	19,833	(34,560)	(54,393)
Sub- Total Highways & Engineering	2,748,677	2,666,054	(82,623)
Total - Growth and Sustainability	5,760,298	5,067,210	(693,088)

Detailed Service Variances at 30th September 2022			
	Operational Deficit/(Surplus)	Operational Deficit/(Surplus)	Variance Q1 to Q2
<u>SERVICE / BUDGET HEAD</u>	June	As at 30th September 2022	
ADULT SOCIAL CARE - KEY FINANCIAL RISKS FOR 2022/23			
Older People - Reablement: Staff Vacancies	(28,000)	(42,795)	(14,795)
Older People - Assisted Living Technology: reduced sales income and increased agency / overtime	224,000	189,206	(34,794)
Older People - Assessment & Care Teams: Staff Vacancies	-	(320,037)	(320,037)
Older People - Assessment & Care Team: Reduced care provision costs	-	(436,400)	(436,400)
Sub- Total Older People (Aged 65+)	196,000	(610,026)	(806,026)
Working Age Adults - Place Based Services: Staff Vacancies	(185,000)	(107,106)	77,894
Working Age Adults - Shared Lives: Increased staff enhancements costs	15,000	-	(15,000)
Working Age Adults - Specialist Teams: Increased care provision costs	-	82,101	82,101
Working Age Adults - Various: Minor underspends across all Services	-	(13,270)	(13,270)
Sub- Total Working Age Adults (aged 19 - 64)	(170,000)	(38,275)	131,725
Other Variances - Commissioning; ED Account; Safeguarding; Quality & Assurance; Training	-	(43,316)	(43,316)
SD Management - Uncommitted provision for demography growth	(529,745)	(1,499,833)	(970,088)
Sub- Total SD Management	(529,745)	(1,543,149)	(1,013,404)
Total - ADULT SOCIAL CARE	(503,745)	(2,191,450)	(1,687,705)
PUBLIC HEALTH - KEY FINANCIAL RISKS FOR 2020/21			
<u>Public Health</u>			
Staffing - 0-19 Public Health & Services turnover and Regulatory Services difficulties in recruiting	(278,000)	(231,000)	45,000
Other-<£50K each	(2,000)	(2,000)	-
Sub- Total Public Health	(278,000)	(233,000)	45,000
<u>Communities</u>			
SD Account - underspend due to Supplies & Services	-	(3,985)	(3,985)
Healthier Management Account - underspend due to Supplies & Services	-	(3,859)	(3,859)
Healthier - Staffing underspend due to vacancies	-	(28,031)	(28,031)
Healthier - Contracts to break-even	-	-	-
Safer Barnsley - There has been an increase in Temporary accommodation costs which is reflective of the current social and housing market conditions and the issues around minimal access to affordable	-	300,000	300,000
Safer Barnsley - Staffing underspend due to Vacancies across the business unit and ongoing issues with recruitment. Specific external funding unlikely to be spent (e.g Ukraine / RSI funding) to be earmarked into 23/24 financial year.	(92,028)	(388,347)	(296,319)
Library Services - underspend due to Staffing Vacancies and small underspends in Supplies & Services	(77,888)	(49,956)	27,932
Stronger Communities - Committed expenditure in area councils (funded from earmarked reserves) with remaining underspend relating to vacancies.	(28,677)	(32,534)	(3,857)
Sub- Total Communities	(198,593)	(206,712)	(8,119)
Total - Public Health & Communities	(476,593)	(439,712)	36,881
CORE - KEY FINANCIAL RISKS FOR 2020/21			
<u>Customer Information and Digital Services</u>			
Vacancies and Staff Turnover across the Business Unit	(171,000)	(207,000)	(36,000)
Code Green residual spend / refunds following closure of the service during the 2021/22 financial year	42,000	42,000	-
One off Contractors for Mosaic, Line of Sight and LIFT buildings design.	87,000	125,000	38,000
Standby & Regrades across the Business Unit	40,000	40,000	-
Other <£50k each	2,000	(157)	(2,157)
Sub- Total Customer Information & Digital Services	-	(157)	(157)
<u>Financial Services</u>			
Staffing - Vacancies across the Business Unit due to delays in recruiting following the restructure	(331,500)	(616,000)	(284,500)
Temporary agency across the Directorate covering current vacancies	224,000	456,000	232,000
Other-<£50K each	63,000	115,000	52,000
Catering - Food inflation	335,000	335,000	-
Sub- Total Finance	290,500	290,000	(500)
<u>Business Improvement, HR and Communications</u>			
Staffing - Vacancies across the Business Unit due to delays in recruiting following the restructure	(170,223)	(218,000)	(47,777)
Barnsley Spotlight magazine & email marketing system	48,000	48,000	-
Other-<£50K each	(38,803)	(17,692)	21,111
Sub- Total Business Improvement, HR and Communications	(161,026)	(187,692)	(26,666)
<u>Law & Governance</u>			
Forecast overspend on Legal Services Agency Fees	265,000	293,000	28,000
Legal Staffing - vacancies across the business unit	(412,010)	(331,000)	81,010
Lost Sth Yorkshire MCA Income	332,788	285,000	(47,788)
Elections - supplies & services	-	(22,000)	(22,000)
Council Governance Vacancies	-	(63,000)	(63,000)
Joint Authorities & Business Support staffing underspend due to vacancies	-	(84,000)	(84,000)
Joint Authorities lost SLA income	-	114,000	114,000
Other-<£50K each	(12,777)	218	12,995
Sub- Total Law & Governance	173,001	192,218	19,217
Total - Core Services	302,475	294,526	(7,949)
CORPORATE - KEY FINANCIAL PRESSURES			
Increased cost of Pay Award based on award of £1925 per employee	5,570,000	5,570,000	-
Inflation costs	796,000	-	(796,000)
Capital Financing - underspend on borrowing costs / investment income	-	(2,222,000)	(2,222,000)
Total - Corporate	6,366,000	3,348,000	(3,018,000)
Grand Total	13,661,237	12,501,458	(1,159,779)

BARNSLEY METROPOLITAN BOROUGH COUNCIL

REPORT OF: EXECUTIVE DIRECTOR OF GROWTH & SUSTAINABILITY

TITLE: AFFORDABLE WARMTH PROGRAMME 2023-2026

REPORT TO:	CABINET
Date of Meeting	14 December 2022
Cabinet Member Portfolio	Regeneration & Culture
Key Decision	Yes
Public or Private	Public

Purpose of report

This report sets out the proposed Affordable Warmth Programme to 31st March 2025 to install heating and insulation in private sector properties where the residents are eligible for the support.

Council Plan priority

This report addresses the following Barnsley 2030 priorities.

Healthy Barnsley: Fewer people live in poverty

Growing Barnsley: People have a wide choice of quality, affordable and sustainable housing

Sustainable Barnsley: People live in communities with reduced carbon emissions

Recommendations

That Cabinet approves:-

1. The allocation of £3M to support the Affordable Warmth Programme until March 2026 as outlined in section 3 of the report;
2. The proposed definition of households in fuel poverty for Barnsley as outlined in section 2 of the report;
3. The proposed eligibility criteria for the Affordable Warmth Programme;
4. The additional Free Boiler scheme element of the programme and its eligibility criteria outlined in section 2 of the report;
5. The additional Energy Debt Support element of the programme and its eligibility criteria outlined in section 2; and
6. The launch of a competitive tender process and appointment of the successful contractor(s) to complete the heating and insulation works under the Affordable Warmth Programme with contract award delegated to Executive Director of Growth and Sustainability.

1. INTRODUCTION

- 1.1 The Council has been delivering a successful Affordable Warmth programme since 2019 for vulnerable residents in private sector housing who have needed financial assistance to keep their homes warm.
- 1.2 In 2019, the Government published its Fuel Poverty Strategy outlining how it will define and tackle fuel poverty across England.
- 1.3 In line with Government funding requirements, the Council currently defines households to be in fuel poverty if the total household income is £30,000 or less and the property has an EPC rating of E, F or G.
- 1.4 The Council also offers support to households with a total annual income of £30,000 or less and the property has an EPC rating of D if one or more of the residents also suffers from a health condition made worse by living in a cold home.
- 1.5 In February 2021, a review of the strategy took place and whilst it remained unchanged, the definition of fuel poverty was changed from Low Income High Cost (LIHC) to Low Income Low Energy Efficiency (LILEE).
- 1.6 The Government classifies households as being fuel poor if their property has an energy efficiency rating of EPC Band D or below and if the household's disposable income, after housing and fuel costs are deducted, is below the poverty line.
- 1.7 Each year the Office of National Statistics publishes the Households Below Average Income (HBAI) report which sets out what the current poverty line is, which is calculated as 60% of the UK's weekly median income.
- 1.8 In 2021, the poverty line figure was set at £324 per week therefore households with a disposable income of this amount or less are considered below the poverty line.
- 1.9 This report sets out the details of the proposed affordable warmth programme including the qualifying criteria for support for both the Household Support Grant element of the programme (the Free Boiler scheme) and the renewed Affordable Warmth Grant (with revised qualifying criteria and the addition of the debt support).

2. PROPOSAL

- 2.1 It is proposed that the Council's definition of fuel poverty is aligned with the Government's revised Low Income Low Energy Efficiency (LILEE) metric and the Affordable Warmth qualifying criteria is amended to the following:
 - **Low Income**
The total household residual income, after fuel costs, is below the poverty line (where residual income is defined as equivalised income less housing, tax and national insurance)

- **Low Energy Efficiency**

The EPC rating of the property is D, E, F, or G

- 2.2 The efficiency of gas boilers generally decreases after 8 years and so it is also proposed that where a property is rated EPC C, the boiler is 8 years old or over and at least one of the following conditions is met, the household will also be eligible for support (provided they meet the Low-Income definition above):
- i) Adult over 70
 - ii) Child under 16
 - iii) Health condition made worse by living in a cold home (according to NICE Guidance)
- 2.3 A Free Boiler scheme (utilising Household Support Grant (HSG) funding October 2022 - March 2023) is proposed to utilise the funding, for households with a boiler that is 8 years old or over and where at least one of the following conditions is met (this is in line with HSG criteria):
- i) Household in receipt of Housing Benefit only
 - ii) Household deemed as vulnerable by Council Officers, Health Care professionals, registered charities, or foodbanks
 - iii) Household with fuel costs that can't access the Government's Energy Bill Support Scheme
 - iv) Household in receipt of benefits
 - v) Household with a child under 16, or 19 and in full time education
- 2.4 A household with savings or capital above £14,250 will not be eligible for any support under the Affordable Warmth Programme.
- 2.5 An Energy Debt Support element will be introduced to the Programme whereby up to £1,000 of energy debt will be cleared for households already receiving support through any of the elements of the Affordable Warmth Programme. Payment of debt will be made directly to energy suppliers.
- 2.6 A proportion of the funding will be spent on marketing of the programme. Previously, officers have been unable to promote the scheme and have relied on referrals from front-line workers and partner organisations. The revised programme can now form part of a preventative approach to keeping residents well and warm in their homes and out of hospital.
- 2.7 A minimum of 349 properties will benefit from the programme over the 3-year period, assuming an average grant of £9,000 for heating and insulation works. Where possible, other forms of government funding will be utilised to carry out insulation works. This means that the average grant from the Affordable Warmth programme will be lower than £9,000, allowing us to complete works to an additional number of properties.
- 2.8 The same properties receiving insulation and heating works through the Affordable Warmth programme will also receive an energy debt payment of £1,000 if required. Again, a minimum of 349 properties will benefit from this and where it isn't required this funding will help to complete works to additional

properties under the programme.

- 2.9 The nature of previous Affordable Warmth programmes has meant that we have been unable to promote the availability of the funding to residents directly. £10,000 of this funding allocation will be used to support widespread marketing and promotion of the scheme throughout the 3 year period so as many residents as possible can benefit. This will be done on-line through the Council website and on social media platforms, as well as via leaflets, posters and community events to reach those that are digitally excluded. Promotion will also continue to be made to front line workers and partner organisations.

3. IMPLICATIONS OF THE DECISION

Financial and Risk

- 3.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).
- 3.2 This report seeks cabinet approval to further developed the successful Affordable Warmth programme that has been in place since 2019. The proposal requests cabinet approve the redefinition of households in fuel poverty for Barnsley as outlined in section 2. This will enable more families in low energy EPC households the opportunity to apply for the energy efficiency measures on offer dependant on there circumstances and the rating of the property.
- 3.3 Indicative costing for the works measures and support with Household Energy Debt are detailed in the table below.

Affordable Warmth Programme	2023/24	2024/25	2025/26	TOTAL
Measures	£763,349	£771,060	£1,156,590	£2,690,999
Energy Debt	£99,000	£100,000	£100,000	£299,000
Advice Literature/Links	£10,001			£10,001
TOTAL	£872,350	£871,060	£1,256,590	£3,000,000
Properties Completed @ £7.7k per Grant	99	100	150	349
Energy Debt Support p/a @ £1K grant	99	100	100	299

The amount of funding required for this proposal totals £3.00M, which has been identified and subsequently set aside in principle by the Capital Oversight Board, by deprioritising a combination of Housing Growth Capital receipts and earmarked revenue reserves.

- 3.4 The financial implications of these proposals are summarised in the attached Appendix A.

3.5 Legal

3.5.1 External Funding to support households will align with the parameters of the grant terms and conditions which is subject to audit.

3.6 Equality

3.6.1 A full Equality Impact Assessment has been completed. Key findings of this show that the scheme will have a positive impact on protected groups living in council properties as they are most likely to be at risk of living in fuel poverty. It also highlights the need to promote other fuel poverty programmes underway so that those who live in privately owned and rented properties also have the opportunity to upgrade the insulation levels in their home.

3.7 Sustainability

3.7.1 The sustainability decision-making wheel has been produced for this project and the overall impacts are positive, particularly around reducing carbon emissions, reducing poverty, and improving health and well-being of residents.

3.7.2 Pollution from the insulation manufacturing process along with embedded carbon in the supply chain are highlighted as areas of negative impact. However, work is on-going with the procurement team to address how we can build a more sustainable supply chain going forwards.



3.8 Employee

3.8.1 Administration of the Affordable Warmth Programme will be carried out by the existing Warm Homes team within Strategic Housing and Sustainability.

3.8.2 There will also be internal communications to employees who may be eligible for support via the warm homes service and grant opportunities.

3.9 Communications

3.9.1 The programme will require support for marketing and promotion of the scheme availability.

3.9.2 The Council website will be updated to reflect the new programme and a new online application form will be needed for the Free Boiler element of the programme.

4. CONSULTATION

4.1 Consultations have taken place with procurement, finance and legal.

5. ALTERNATIVE OPTIONS CONSIDERED

5.1 That the Council does not approve the recommendations in this report. This is not recommended given that tackling fuel poverty and reducing carbon emissions from housing stock are key priorities for the Council in seeking to address the disproportionate impact that the Cost-of-Living crisis is having across our borough.

6. REASONS FOR RECOMMENDATIONS

6.1 The Council utilises Government funding from the Department for Business, Industry and Strategy (BEIS) to tackle fuel poverty in the Borough by improving the energy efficiency of properties through retrofitting them with insulation and heating measures. This funding comes with strict eligibility criteria and the Council has previously aligned its own definition of fuel poverty to match this to be able to access the funding.

6.2 Currently, the Council considers a household to be in fuel poverty, and therefore eligible for Affordable Warmth funding, using the following criteria:

- Total household income is £30k or less and the property has an EPC rating of E, F, or G
- Total household income is £30k or less, the property has an EPC D rating and is occupied by a resident who meets one of the following criteria:
 - i) Adult over 70
 - ii) Child under 16
 - iii) Health condition made worse by living in a cold home (according to NICE Guidance)

- 6.3 The current cost of living crisis means that household disposable incomes are being reduced. Whilst a household may earn more than £30,000 per year, because of the rise in energy, housing and living costs they are still likely to be in need of assistance to make sure that their homes are adequately heated, and energy bills are affordable.
- 6.4 From October 22 to March 23, £380,000 of funding is being allocated to the Affordable Warmth Programme through the latest round of the Household Support Grant (HSG), which has its own grant terms and conditions that need to be met. This criterion forms the basis of the Free Boiler scheme.
- 6.5 Previously, there has been no consideration of a household's capital or savings under the Affordable Warmth Programme. However, to ensure that funding is getting to those most in need it is proposed that a cap is introduced, aligned with the Lower Capital Limit (LCL) used to determine costs for personal adult social care.
- 6.6 Following the demand for support with energy debt under the initial round of Household Support Grant funding, where over 1,000 applications were received within 8 weeks of the fund opening, it is proposed that Energy Debt Support is introduced into the Affordable Warmth Programme. This will allow the council to "reset" the household's energy demand and usage by carrying out heating and insulation works and providing a clean slate by which to move forwards and manage heating costs more effectively.
- 6.7 As the Council has allocated its own funding to support those in fuel poverty, there is the option to redefine the qualifying criteria to ensure that we are targeting those in need. This is recommended within the report alongside the addition of criteria around capital/savings and further support with energy debt. The Council, alongside most other LA's, continues to lobby BEIS to amend its own qualifying criteria for grant funding (via the Local Authority Delivery LAD programme) to match that of the Government's definition for Fuel Poverty.

7. LIST OF APPENDICES

Appendix A: Financial Implications

8. REPORT SIGN OFF

Financial consultation & sign off	See Appendix A
Legal consultation & sign off	<i>Jason Field 26/10/22</i>

Report Author: Claire Miskell
Post: Programme Manager, Warm Homes Team
Date: 17th October 2022

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APPENDIX A

Report of the Executive Director Growth & Sustainability

FINANCIAL IMPLICATIONS


Affordable Warmth 2023 - 2026

i) Capital Expenditure	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>	<u>Total</u>
	(£)	(£)	(£)	(£)
Capital Works - Boilers and External Wall Insulation	763,349	771,060	1,156,590	2,690,999
	763,349	771,060	1,156,590	2,690,999
To be financed from:				
Housing Growth Capital Receipts	763,349	771,060	1,156,590	2,690,999
	763,349	771,060	1,156,590	2,690,999
ii) Revenue Effects	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>	<u>Total</u>
	(£)	(£)	(£)	(£)
Energy Debt	99,000	100,000	100,000	299,000
Advice Literature/Links	10,001	0	0	10,001
	109,001	100,000	100,000	309,001
To be financed from:				
Earmarked Revenue Reserves	109,001	100,000	100,000	309,001
	109,001	100,000	100,000	309,001
Total Investment	872,350	871,060	1,256,590	3,000,000

Impact on Medium Term Financial Strategy

Not applicable in this report

Agreed by:



.....On behalf of the Service Director-Finance, Section 151 Officer

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BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF: EXECUTIVE DIRECTOR OF GROWTH & SUSTAINABILITY

TITLE: APPROVAL TO ACCEPT / SPEND: MAYORAL LEGACY FUNDING / CRSTS FUNDING / CAPABILITY & AMBITION FUNDING / ACTIVE TRAVEL FUNDS

REPORT TO:	CABINET
Date of Meeting	14 December 2022
Cabinet Member Portfolio	Regeneration and Culture
Key Decision	Yes
Public or Private	Public

Purpose of report

The purpose of this report is to advise Cabinet on:

- The progress made towards the delivery of the Town Centre to Oakwell scheme to be delivered through the Mayoral Legacy Fund
- The progress made towards the Seam Active Travel hub, to be delivered through the CRSTS fund
- The progress on a pipeline of schemes to be delivered either through Tranche 4 of the Active Travel fund or other funding streams

And to seek Cabinet approval:

- To accept the offer £2m from the Mayoral Legacy Fund from the South Yorkshire Combined Authority (SYMCA) to deliver the Town Centre to Oakwell Active Travel Scheme
- To accept £240,000 from SYMCA as part of the CRSTS funds to progress the Seam Active Travel Hub to Full Business Case
- To accept £167,768 with a potential to bid for a further £41,942 from SYMCA as part of the Capability and Ambition Fund to undertake feasibility work in preparation for the announcement of Tranche 4 of the Active Travel Fund
- To accept £170,000 from the SYMCA Sustainable Transport fund for the delivery of a Pegasus Crossing at West Street, Worsbrough
- To prepare and progress any necessary statutory procedures required to develop and deliver the proposed schemes in line with SYMCA guidance / assurance

Council Plan priority

Sustainability

Recommendations

That Cabinet:-

1. Authorises the acceptance of the £2,170,000 funding from the Mayoral Legacy Fund for the development of the Town Centre to Oakwell Route (£2m) and £170,000 to deliver a Pegasus crossing at West Street, Worsbrough;
2. Authorises the acceptance of £240,000 funding from CRSTS for the development of the Seam Active Travel Hub to Full Business Case;
3. Authorises the acceptance of £167,768 with the potential for a further £41,942 funding from the Capability and Ambition Fund for the development of a pipeline of Active Travel schemes in preparation for the Tranche 4 Active Travel funding announcement: and
4. The Executive Director, Growth and Sustainability be authorised to undertake all necessary steps to ensure continued delivery of the CRSTS/future pipeline programme.

1. INTRODUCTION

- 1.1 To provide Cabinet with the information to accept over £2.5m of SYMCA funding for the delivery of the Mayoral Legacy scheme, the Active Travel Hub in the Town Centre and the development of further Active Travel schemes.

2. PROPOSAL

- 2.1 In February 2022, the incumbent Mayor announced a one-off funding allocation (the Mayoral Legacy Fund) to deliver a “legacy” scheme. Barnsley were allocated £2m for the Active Travel route and a further £170,000 for the delivery of an Active Travel crossing.
- 2.2 The scheme proposed is a link from the Town Centre to Oakwell Stadium and the Metrodome, creating public realm around Jumble Lane, providing cycle parking facilities in the Town Centre, improving the junction arrangement at Schwarbisich G’Mund Way and creating a walking / cycling route to the stadium and the Metrodome which will include improved lighting / signing etc.
- 2.3 A Strategic Outline Business Case has been approved, which will release £200,000 of funding to develop this scheme to Full Business Case. The SOBC has been approved by the Assurance team and will be reported to TEB later this month (November).
- 2.4 As most of the Local Authorities weren’t successful with the Active Travel

Tranche 3 submission, as part of the Legacy Funding, Barnsley have been awarded a further £170,000 to deliver an Active Travel Crossing, in this case a Pegasus crossing at West Street, Worsbrough.

- 2.5 These schemes are still in early design so an engagement exercise will be undertaken once details are known. It is envisaged that these schemes will be delivered by the Council's DLO.
- 2.6 As part of the CRSTS funding, and part of the wider aspirations for the Seam development, Outline Business Case approval has been granted by SYMCA to develop the Full Business Case for the proposed new Active Travel Hub as part of the Seam. This building will replace the existing unit at the Interchange and will provide increased secure cycle parking provision, shower facilities and increase the number of bikes (including EV bikes) for hire.
- 2.7 An Operating Model for the running of the new Hub and the proposed ones at Darton and Elsecar will be required as part of the Full Business Cases, and it is likely that we will then tender for an operator; either for all 3 or have community leads / volunteers – this is still to be decided.
- 2.8 Funds have been secured through the CRSTS revenue for the continued operation of all three hubs for at least 3 years; with the view that they become self-sustaining or future funding, through CRSTS#2.
- 2.9 The Capability & Ambition Funding is a new funding stream, which is to replace the existing Capability fund. This funding has two strands – one to develop a pipeline of schemes in preparation for Tranche 4 of the Active Travel fund and two, to deliver behaviour change; to encourage more people, especially children to walk and cycle. The indication from SYMCA is that Barnsley will receive over £167,000 for this, with a potential to bid for a further £42k if it is deemed by the DfT our proposals are “ambitious enough”!
- 2.10 Public Health team has worked alongside the Strategic Transport team to propose a project we consider “ambitious enough” and is a new way of delivering cycle training and a report is due to go to Cabinet in support of our ambitious project and hopefully this will release the additional funds.
- 2.11 Tranche 4 of the Active Travel fund is still to be announced < might have done by the time the report goes to cabinet>
- 2.12 It should be noted that subsequent reports will be provided to Members advising on the outcome of the feasibility work undertaken along with any subsequent Outline and Full Business Cases to support those projects that Cabinet approves progression thereof.

3. FINANCIAL IMPLICATIONS OF THE DECISION

3.1 Financial and Risk

- 3.1.1 Consultation on the Financial Implications of this report has taken place with representatives of the Service Director Finance (Section 151 Officer).

- 3.1.2 Approval is sought to accept over £2.5m (Capital funding) from the various SYMCA Transport Capital funding to support the projects identified in section 2.
- 3.1.3 In terms of MCA governance, scheme business cases will be considered by TEB/ MCA at the November meetings
- 3.1.4 On acceptance of these monies there is no additional funding requirement from the Council. However, to note, future maintenance costs will need to be considered and included at the relevant Business Case stage.
- 3.1.5 The Transport Service will need to ensure the project spend remains within the available funding allocation for each stage of the process, ensuring sound financial management throughout the delivery of the scheme.
- 3.1.6 Appendix A – summaries the financial implications of accepting funding only as the full scheme costs may still change dependent on business cases. All funding is to be from SYMCA grants. Funding will be drawn down from SYMCA on a quarterly basis based on actual costs incurred. Any surpluses will be retained by SYMCA, although to note as with the recent A61 scheme approval has been granted in principle (subject to a successful change request) to use the underspend to undertake further scheme enhancements.

3.2 Legal

- 3.2.1 The use of the funds will be subject to SYMCA's assurance and governance

3.3 Equality

- 3.3.1 Better connectivity, affordable and inclusive travel, a cleaner environment and a healthier population are all key aims of the SCR Strategic Economic Plan and the Barnsley Transport Strategy 2014 – 2033.
- 3.3.2 The proposed projects support the principles of the SCR Strategic Economic Plan and the Barnsley Transport Strategy 2014 – 2033, and once completed will provide better connectivity and opportunities assisting linking people to employment, training and healthcare.
- 3.3.3 An Equality Impact Assessment (EIA) pre-screening has been completed in accordance with the EIA policy. For the purpose of this report, no potential for unlawful discrimination and / or low level or minor negative impact has been identified, therefore a full EIA has not been carried out. However, for the individual work streams / projects individual EIA's will be undertaken.

3.4 Sustainability

- 3.4.1 The Sustainable Decision Wheel has been completed and whilst this shows No Impact for the majority; this report is only to accept Revenue Funding. As and when the schemes are developed and further reports prepared, this will be revised.



3.5 Employee

3.5.1 There are no issues arising directly from this report. The recent restructure in the Strategic Transport team has provided the in-house resources to deliver active travel schemes and develop a work programme. Any staffing implications will be subject to reports on specific schemes.

3.6 Communications

3.6.1 All SYMCA business case submissions are high profile schemes and appropriate communication strategies are being developed linked to the signing of the funding agreement. Releases will also need to be agreed and coordinated with the SYMCA arrangements.

3.6.2 Timely and accurate information will be provided through appropriate press releases via local press, social media/website updates, local member briefings, and engagement with key stakeholders.

4. CONSULTATION

Engagement / Consultation to Date

4.1 The pandemic has prevented the more traditional approach to consultation / engagement; therefore, in early 2020 we undertook an online survey for the residents of Barnsley to determine their views on providing the major work programme around Bus Priority and Active Travel routes across the Borough.

4.2 Over 230 responses were received representing a broad range of local views which have been very positive in terms of building our walking and cycling aspirations. Below is a selection of the results:

- 68% of respondents never cycle;

- The car is the main choice of travel for all activities;
- 63% of respondents thought more extensive and direct active travel routes would be useful or very useful to get them walking and cycling more;
- 64% of respondents thought more segregated walking and cycling routes from traffic would be useful/very useful to get them walking and cycling more.

5. ALTERNATIVE OPTIONS CONSIDERED

- 5.1 The only other option is for the Council not to accept the Funding and not to deliver the schemes. This would then mean the Council would be liable for claw back for failing to deliver the relevant programmes.

6. REASONS FOR RECOMMENDATIONS

- 6.1 To ensure that Cabinet remains informed on the progress of the work to deliver the Transforming Cities Fund schemes and to ensure that funds are accepted to enable the work to continue in a timely manner.
- 6.2 The acceptance of the Funding will allow the Strategic Transport team to undertake feasibility work, the detailed design and submission of the Business Cases to SYMCA, which will in turn release further funding to get the schemes to delivery.
- 6.3 It will help protect the Council's finances in the future, by providing revenue for staff costs and capital monies for the Council's DLO to deliver the schemes.

7. GLOSSARY

CRSTS – City Region Sustainable Transport Settlement

DfT – Department for Transport

DLO – Direct Labour Organisation

FBC – Full Business case

OBC – Outline Business Case

SYMCA – South Yorkshire Mayoral Combined Authority

TCF – Transforming Cities Fund

8. LIST OF APPENDICES

- 8.1 Appendix A: Financial Implications

9. BACKGROUND PAPERS

Sheffield City Region Transforming Cities Fund Tranche 2 Business Case Submission.

Sheffield City Region Active Travel Plan Implementation
Barnsley Draft Transport Strategy

If you would like to inspect background papers for this report, please email

governance@barnsley.gov.uk so that appropriate arrangements can be made

10. REPORT SIGN OFF

Financial consultation & sign off	Senior Financial Services officer consulted and date <i>See Appendix A</i>
Legal consultation & sign off	Legal Services officer consulted and date <i>Jason Field 24/10/22</i>

Report Author: Tracey Brewer
Post: Head of Strategic Transport
Date: 17th October 2022

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APPENDIX A
Report of the Executive Director of Place

FINANCIAL IMPLICATIONS

Mayoral Legacy Funding


i) Capital Funding from Grants	<u>2022/23</u>	<u>2023/24</u>	<u>2024/25</u>	<u>TOTAL</u>
Mayoral Legacy Funding	£	£	£	
Town Centre to Oakwell Active Travel Scheme (SYMCA)	280,000	1,720,000		£2,000,000
Active Travel Pegasus Crossing (SYMCA)	17,000	153,000		£170,000
 Capability & Ambition Fund - Feasibility Work				
Pipeline of schemes (SYMCA)	55,000	60,000	52,768	£167,768
 CRSTS Funding				
The Seam Active Travel Hub (SYMCA) to progress to full Business Case		240,000		£240,000
	352,000	2,173,000	52,768	2,577,768

ii) Revenue Effects	<u>2022/23</u>	<u>2023/24</u>	<u>2024/25</u>	<u>Total</u>
	£	£	£	£
<u>Expenditure</u>		0	0	0
	0	0	0	0
<u>Income</u>		0	0	0
	0	0	0	0
	0	0	0	0
To be Financed from:		0	0	0
	0	0	0	0

Impact on Medium Term Financial Strategy

This report has no impact on the Authority's Medium Term Financial Strategy.

	<u>2022/23</u>	<u>2023/24</u>	<u>2024/25</u>
	£m	£m	£m
Current forecast budget gap	0.000	0.000	0.000
Requested approval	0	0	0
Revised forecast budget gap	0	0.000	0.000

Agreed by:  On behalf of the Service Director Finance (Section 151 Officer)

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